

## **Appendix C**

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### **Presentation Slides**

# WELCOME

Copper Biotic Ligand Model Workshop

May 13-14, 2015

## Job of Facilitator & Note Takers

- Be helpful
- Get you through your agenda efficiently
- Capture your ideas
- Provide you with clear direction
- Promote understanding



## Your Job as Participants

- Participate
- Make the most of your time together
- Listen as allies – be curious
- Be brief and and focused in your questions
- Provide clear answers to questions



## Introductions

- Name
- Title and Organization
- Reason for Attending
- Do you....?

## Prefer the Ocean or the Mountains?



**Receiving  
Water?**



**Tributary?**

## Happy Hour

- **Happy Hour at Tap House Grill on Wednesday, May 13**
- **Address: 1506 6th Ave, Seattle, WA 98101**
  - 2 ½ blocks north of the EPA building on the same side of 6<sup>th</sup> Avenue.
  - We have reserved the dining area beyond the bar, across the room from the entrance at the bottom of the stairs.
  - <http://www.taphousegrill.com/>
- **Happy hour until 6:30**





# The Biotic Ligand Model : Overview

Luis A. Cruz, Ph.D.  
Ecological Risk Assessment Branch  
Health and Ecological Criteria Division  
Office of Science and Technology  
Office of Water  
US Environmental Protection Agency  
and  
Doug Endicott  
Great Lakes Environmental Center

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## Copper

- Metals such as copper are naturally occurring.
- Copper has multiple uses: in paints, pipes, pesticides, fabricated metal products, leather production, electric equipment and others.
- Copper is both a micronutrient and a toxicant.
- Copper toxicity is proportional to the concentration of cupric ion ( $\text{Cu}^{2+}$  free ionic form) in water.
- Copper toxicity is dependent on its bioavailability due to local water chemistry
- Copper is responsible for many water impairments (303d listing).

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## Copper

- Copper bioavailability is affected by water chemistry (pH, organic matter, water hardness, alkalinity, cations and anions).
- Water chemistry parameters that affect bioavailability are variable: pH, DOC, hardness, etc., vary over time leading to variable toxicity at the same total copper concentration.

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## Metal Toxicity and Criteria

- EPA has addressed water chemistry dependency by adjusting metals criteria to local water hardness.
- Hardness equation is based on water where hardness typically covaries with pH and alkalinity.
- However, the hardness approach does not directly consider pH and DOC.
- Consequence: Hardness-based WQC do not reflect all the effects of water chemistry on copper bioavailability.
- When more refined site-specific limits were needed they have been derived using "Water Effects Ratio" procedure.

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## Copper BLM : History at EPA

- EPA Issued hardness-based copper criteria in 1984
- Historic EPA freshwater copper criteria (hardness based)  
1985 (EPA 440-5-84-031) and 1995 (EPA-B-96-001)
  - $\exp\{m [\ln(\text{hardness})] + b\}$ 
    - $m_{(\text{acute})} = 0.9422$        $b_{(\text{acute})} = -1.700$
    - $m_{(\text{chronic})} = 0.8545$        $b_{(\text{chronic})} = -1.702$
  - At hardness of 100 mg/L:  
CMC (acute, 1 hour) = 14 µg/L      CCC (chronic, 4 days) = 9.3 µg/L

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## Copper BLM : History at EPA

- The Biotic Ligand Model (BLM) is based on conceptual modeling and experimental work that began in the early 1980's, with development continuing to the present day.
- In 1999, the BLM approach was presented to EPA's Science Advisory Board (SAB).
  - The SAB found that the BLM can "significantly improve predictions of the acute toxicity of certain metals across an expanded range of water chemistry parameters compared to the WER [Water-Effect Ratio]".

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## Copper BLM : History at EPA

- EPA refined the BLM and incorporated it into the 2003 Draft Update of Ambient Water Quality Criteria for Copper.
- The current BLM-based freshwater aquatic life criterion is EPA's Aquatic Life Ambient Freshwater Criteria – Copper 2007 Revision (EPA-822-R-07-001).
- EPA is currently updating this draft with a 2015 Freshwater Copper BLM Draft Criterion.

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## The Biotic Ligand Model

- The BLM is a predictive tool that can account for variations in metal toxicity using local water chemistry information.
- The BLM reflects the latest science on metals toxicity to aquatic organisms.

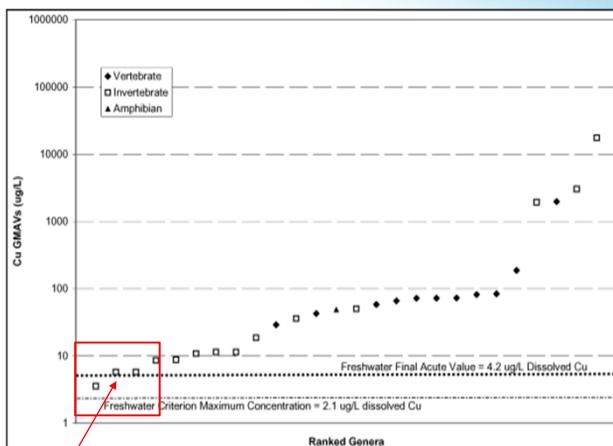
8



## Ranked Freshwater GMAV – 2007 revision

Copper toxicity data represent 27 genera (15 species of invertebrates, 22 species of fish and 1 amphibian).

Data normalized to EPA moderately hard reconstituted water.



Using the 4 most sensitive genera, a least square regression is performed on the percentile ranks.

$$P = 100 R / (N + 1)$$

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## Limitations/Challenges for BLM Application

- The BLM requires a number of input parameters; pH, DOC, Ca, Mg, Na,  $SO_4$ , K, Cl, alkalinity, temperature.
- States have limited resources for monitoring water chemistry on a statewide basis.
- Some BLM parameters (i.e., major ions, DOC) are not routinely collected while others (e.g., pH, hardness, temperature) are.
- Two of the BLM parameters (i.e. DOC, pH) are very influential to the resulting IWQC/FMB and should be collected on a routinely basis.

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## Limitations/Challenges for BLM Application

- The BLM output (IWQCs) shows the effect of variations in water chemistry over time and space on copper bioavailability at a site.
- The challenge is selecting a defensible IWQC that best protects the designated use(s) at a site.

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## The Biotic Ligand Model : Challenges and Solutions

Challenge 1: Completing a database for BLM use when a site has missing parameters.

- Solution: Estimate Missing Parameters

Challenge 2: Time variable water chemistry affects BLM results.

- Solution: The Fixed Monitoring Benchmark

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## Estimating Missing Parameters for the BLM

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## Estimating Missing Parameters

| Measure               | Constant   | Estimate  |
|-----------------------|------------|---|
| Temperature           | Sulfide    | Ca, Mg, Na, K, Cl, SO <sub>4</sub> , Alkalinity |
| pH, DOC, dissolved Cu | Humic acid |   |

With sufficient resources all of the water chemistry parameters can be measured for reliable and site specific BLM application.

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## Estimating Missing Parameters

Estimate BLM parameters using national datasets and deriving Level III ecoregional estimates, with consideration of water body size (stream order).

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## Estimating Missing Parameters

- While it is preferable to collect data for the water quality parameters at the site, this may not always be practical or even possible.
- EPA recognizes that a practical method to estimate missing water quality parameters is needed.
- EPA has developed conservative (realistic but protective) estimates of the BLM water quality input parameters, based on existing data drawn from large National surface water quality datasets.

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## Estimating Missing Parameters : Ions

- Water quality data for conductivity and the BLM Geochemical Ions (GI) were retrieved from the USGS National Water Information System (NWIS).
- NWIS contains data from millions of sampling events at tens of thousands of individual sampling locations (stations) in the continental U.S.
- The data included 4,714,165 measurements from 959,946 samples, collected at 5,901 sites.
- Not all water quality parameters of relevance to the BLM were monitored at each location.

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## Estimating Missing Parameters : Ions

- Data used was collected from rivers and streams between 1984 and the present.
- A complete download of national water quality data at these sites from the NWIS was obtained.
- The number of sampling events at individual locations ranges widely, with a mean of 15 and a mode of one (i.e., many sites were only sampled once).
- Examination of the spatial distribution of numbers of sampling events per site reveals that the midwest and western states were sampled most intensively.
- Stream order of the sampling sites varied from 1 to 9.

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## Estimating Missing Parameters - GI

- IWQC predictions are positively correlated to the BLM water quality inputs.
  - IWQC predicted by the BLM increase with increasing values of each of the inputs.
- US EPA (2002) found that protective WQC for copper generally corresponded to ~ 2.5 percentile of the distribution of predicted BLM IWQCs.
- BLM IWQC predictions using the corresponding percentiles (i.e., 2.5%) of the water quality parameter distributions will be a conservative approximation of this WQC.

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## Estimating Missing Parameters - GI

- The concentrations of GI parameters tend to vary regionally.
  - Spatial variation of these factors is at least predictable.
- Default values of these inputs should be lower-bound estimates in order to produce conservatively protective (i.e., low) IWQC predictions.
- Values were selected from the lower “tail” of measured distributions of water quality data from national sources.

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## Estimating Missing Parameters - GI

- Conductivity is routinely monitored by state and federal agencies.
- Water quality data for conductivity were retrieved from the USGS NWIS.
- USEPA (2007): Conductivity is significantly correlated to ions in water.
- Correlation between conductivity and the BLM GIs was much stronger at the lower end of the concentration distributions.

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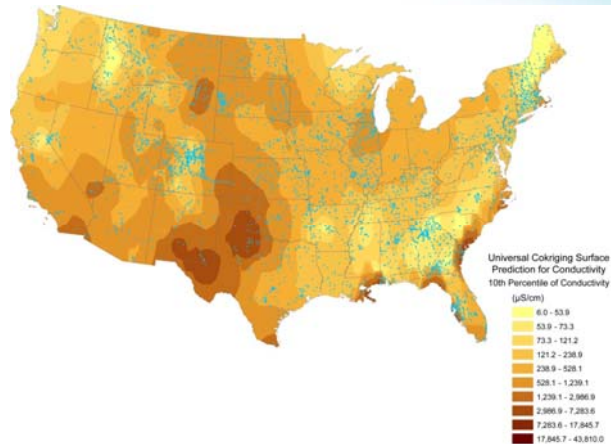
## Estimating Missing GI Parameters : Using Kriging

- We applied geostatistic methodologies that use spatial coordinates to predict BLM GI parameters.
- Statistically valid two-dimensional surface models for conductivity and for each of the BLM GI parameters were created using universal Kriging methods.
- Kriging is an interpolation which weights the surrounding measured values to derive a predicted value for an unmeasured location.
- The kriged prediction surface of 10th percentiles of conductivity is shown on the next slide.

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## BLM Parameter Estimates: Geochemical Ions



Kriged prediction for 10<sup>th</sup> percentile of conductivity in the continental US

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## Estimating Missing GI Parameters : Co-Kriging

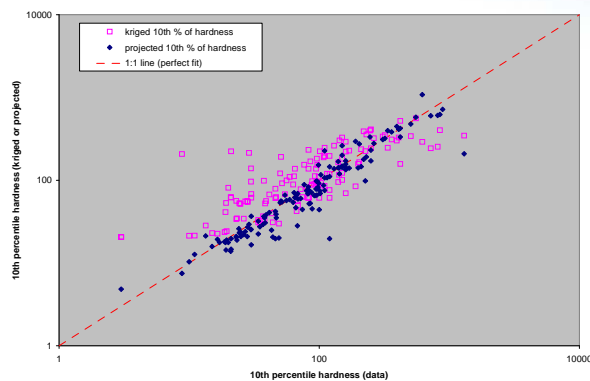
- Estimation of geochemical ions using co-Kriging
  - Kriging and regressions from conductivity.
- Co-kriging was used to predict BLM GI parameters by taking into account conductivity as a secondary variable.
- Universal co-kriging with conductivity was used to map the surface of 10<sup>th</sup> percentile BLM GI concentrations.
- A comparison of universal Kriging and Co-Kriging for hardness is shown in the next slide.

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### Comparison of the 10<sup>th</sup> percentile of hardness with estimates based on universal kriging of hardness data and kriging of conductivity to hardness via regression (co-kriging).



Co-Kriging (solid blue)

$r^2 = 0.95$

Universal Kriging (open purple)

$r^2 = 0.80$

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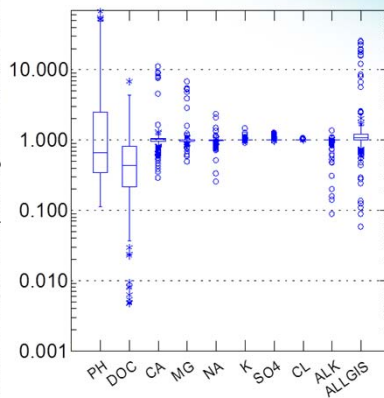
### Estimating Missing GI Parameters : Co-Kriging

- Co-kriging produced cross-validation errors that were superior in terms of the goodness-of-fit criteria to errors produced by universal kriging.
- Prediction surfaces for the other BLM GI's are generally similar to those for conductivity and hardness.
- Predictions of 10<sup>th</sup> percentile BLM water quality parameters were tabulated for each of the Level III ecoregions of the continental United States.

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Ratio of predicted IWQC (estimated parameter values vs. measured data)



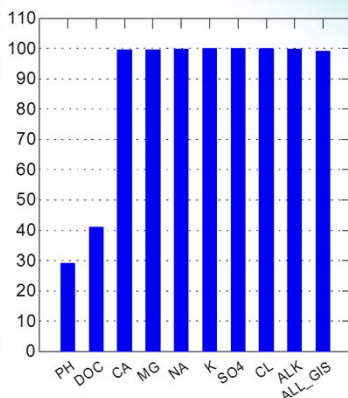
Parameter measurement replaced by estimate

The box plots for IWQC errors ratios show that the errors in predictions made with estimated values of the GI parameters tend to be small. Not true for for pH and DOC.

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% of IWQC falling within 2x of data-based BLM predictions (%)



Parameter measurement replaced by estimate

Bar graph displaying the percentage of IWQC predicted by the BLM using individual parameter estimates falling within a factor of 2 of predictions made using measured data for all parameters.

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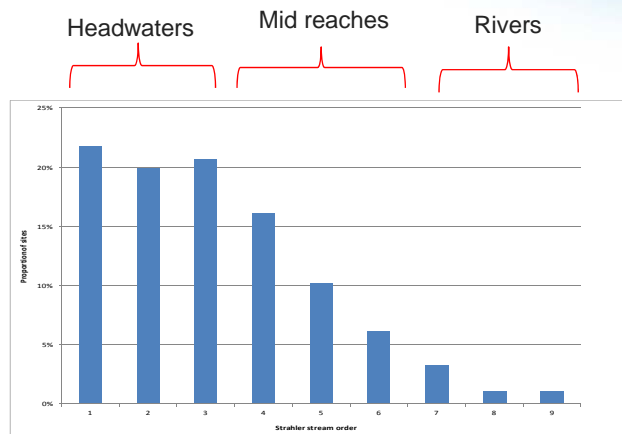
## Estimating Missing Parameters: Consideration of Stream Order

- To account for surface water quality variability within ecoregions streams were classified by stream order (SO).
  - Strahler stream order was used to define stream size
- USGS NWIS data collected from rivers and streams between 1984 and 2009 was retrieved.
- Geographic information system (GIS) was used to determine the Strahler stream order of each NWIS surface water sampling location.
- Bar graph on next slide shows distribution of sites by stream order.

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## Distribution of Well-sampled NWIS sites by Stream Order



Stream order distribution in NWIS database sites. BLM GI estimates show a general increase with stream order.

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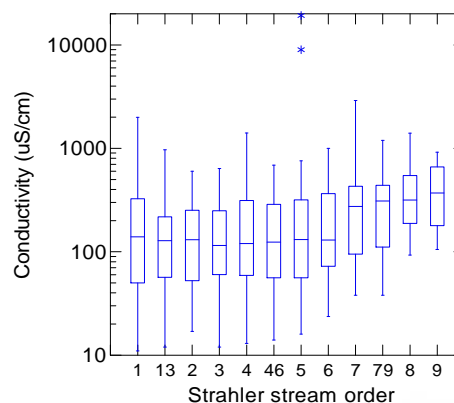
## Estimating Missing Parameters: Stream Order

- BLM GI estimates were recalculated for individual stream orders or ranges (groups) of stream orders within each ecoregion.
- In general, BLM GI parameter estimates increased with SO.
- Based upon this trend, we grouped the estimates for each parameter by stream order: 1-3 (headwater streams), 4-6 (mid-reaches) and 7-9 (rivers).
- The next two slides show the trend in parameter estimates with stream order.

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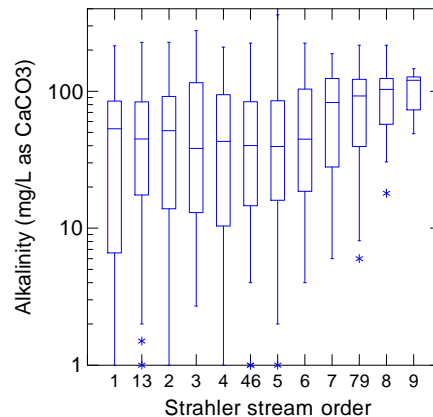
Box Plot of Estimated Ecoregional Conductivities as a Function of Stream Order (Classifications depicted as 13, 46, and 79 reflect groupings according to stream order: 1 through 3, 4 through 6, and 7 through 9)



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## Box Plot of Estimated Ecoregional Alkalinity Concentrations as a Function of Stream Order



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## Estimating Missing Parameters: DOC and pH

- DOC concentration data from two random statistical surveys of rivers and streams were combined:
  - National Rivers Streams Assessment (NRSA): 2113 sites.
  - Wadeable Streams Assessment: 1313 sites.
- These data were used to test the representativeness of EPA's organic carbon database at level III ecoregion.
  - EPA Organic Carbon Database data drawn from STORET and NWIS.
- GIS procedures were used to associate each site with the level III ecoregion corresponding to its location.

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## Estimating Missing Parameters: DOC and pH

- The statistical test used was the nonparametric Wilcoxon 2-sample test,
  - Null hypothesis: means of the two samples were equal.
  - Alternative hypothesis: mean DOC in the organic carbon database was significantly greater than in NRSA/WSA data.
- The test was applied to each of 83 level III ecoregions.
- Null hypothesis was rejected in majority of ecoregions, indicating significant and widespread bias in DOC concentrations in the organic carbon database.

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## Estimating Missing Parameters: DOC and pH

### DOC

- Bias-compensated 10<sup>th</sup> percentile DOC estimates from all data for rivers and streams were tabulated at ecoregion level III.
  - However, the estimates tend to be overly conservative about 90% of the time.
  - Sometimes by a factor of 4 – 5.
- For best BLM calculations is recommended to measure DOC when possible.
  - If DOC measurements are not possible, EPA is considering recommending using 10<sup>th</sup> percentile estimates.

### pH

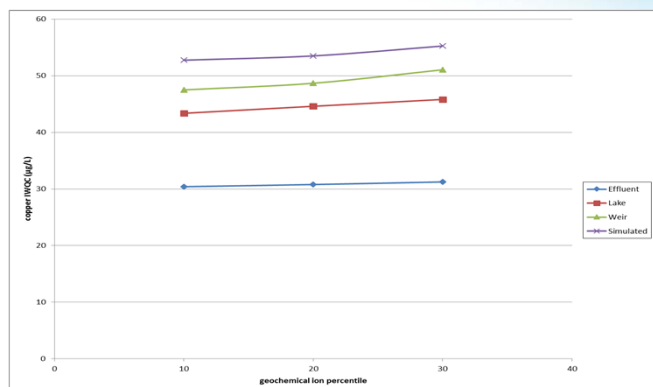
- There are no good estimates for pH.

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## GIs variability has little effect on IWQC at low percentiles



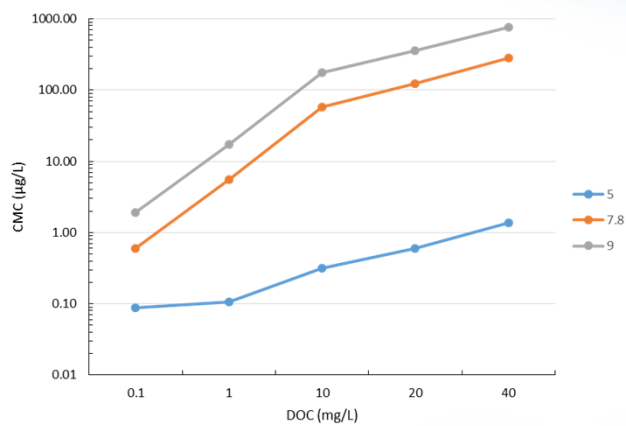
| percentile | Effluent | Lake  | Weir  | Simulated |
|------------|----------|-------|-------|-----------|
| 10         | 30.40    | 43.37 | 47.50 | 52.74     |
| 20         | 30.79    | 44.61 | 48.67 | 53.50     |
| 30         | 31.24    | 45.81 | 51.05 | 55.25     |

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## pH and DOC have a large effect on IWQC.

pH and DOC Effects on BLM-derived WQC



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## Estimating Missing Parameters: Recommendations

- Users do not need to measure all parameters at all sites.
- GI: EPA is considering recommending 10<sup>th</sup> percentile as default for GIs based upon both ecoregion and stream order, if GI data not available.
  - Provides for realistic but protective criteria.
- DOC: 10<sup>th</sup> percentile DOC estimates will provide protective criteria but not necessarily realistic.
  - Estimates are very conservative most of the time.
  - In absence of data EPA is considering recommending 10<sup>th</sup> percentile DOC estimates as defaults.
- For best BLM calculations EPA recommends measurement of site pH and DOC.

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## Status Update

- EPA is completing work on two technical documents
  - Derivation of a fixed monitoring benchmark (FMB)
  - Estimation of missing BLM water quality parameters
- Both documents have been externally peer reviewed.
- Copper aquatic toxicity data is being updated.
- Chronic BLM criteria are being derived.
  - SSD Regression based vs ACR based

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| data description         | temp  | Ca    | Mg    | Na     | K     | Alk    | Cl     | SO4   | S    | pH   | DOC  | Cu    | CMC (ug/L) |
|--------------------------|-------|-------|-------|--------|-------|--------|--------|-------|------|------|------|-------|------------|
| IN0020656 Lake 10th      | 17.08 | 65.50 | 22.50 | 97.50  | 8.00  | 200.00 | 170.00 | 43.50 | 0.02 | 7.58 | 6.72 | 8.50  | 43.37      |
| IN0020656 Lake 20th      | 17.08 | 69.00 | 23.00 | 110.00 | 8.00  | 200.00 | 190.00 | 45.00 | 0.02 | 7.58 | 6.72 | 8.50  | 44.61      |
| IN0020656 Lake 30th      | 17.08 | 76.00 | 24.50 | 120.00 | 9.00  | 225.00 | 210.00 | 45.00 | 0.02 | 7.58 | 6.72 | 8.50  | 45.81      |
| IN0020656 Simulated 10th | 16.96 | 63.00 | 22.50 | 94.50  | 8.00  | 200.00 | 170.00 | 42.50 | 0.02 | 7.77 | 6.70 | 14.39 | 52.74      |
| IN0020656 Simulated 20th | 16.96 | 68.00 | 23.00 | 100.00 | 8.00  | 210.00 | 190.00 | 44.00 | 0.02 | 7.77 | 6.70 | 14.39 | 53.50      |
| IN0020656 Simulated 30th | 16.96 | 73.00 | 24.00 | 115.00 | 8.00  | 220.00 | 215.00 | 45.00 | 0.02 | 7.77 | 6.70 | 14.39 | 55.25      |
| IN0020656 Weir 10th      | 17.04 | 59.50 | 22.00 | 89.50  | 8.00  | 200.00 | 170.00 | 42.50 | 0.02 | 7.69 | 6.67 | 8.26  | 47.50      |
| IN0020656 Weir 20th      | 17.04 | 63.00 | 23.00 | 99.00  | 8.00  | 210.00 | 190.00 | 43.00 | 0.02 | 7.69 | 6.67 | 8.26  | 48.67      |
| IN0020656 Weir 30th      | 17.04 | 72.00 | 24.00 | 120.00 | 9.00  | 220.00 | 215.00 | 45.50 | 0.02 | 7.69 | 6.67 | 8.26  | 51.05      |
| IN0020656 Effluent 10th  | 17.21 | 88.50 | 25.50 | 125.00 | 9.00  | 225.00 | 235.00 | 38.50 | 0.02 | 7.24 | 6.53 | 23.20 | 30.40      |
| IN0020656 Effluent 20th  | 17.21 | 90.00 | 27.00 | 130.00 | 10.00 | 240.00 | 250.00 | 45.00 | 0.02 | 7.24 | 6.53 | 23.20 | 30.79      |
| IN0020656 Effluent 30th  | 17.21 | 93.00 | 27.50 | 135.00 | 10.00 | 255.00 | 250.00 | 46.50 | 0.02 | 7.24 | 6.53 | 23.20 | 31.24      |

## Estimating Missing Parameters : Co-Kriging

**Table 2. Model Selection and Cross Validation Statistics for Geostatistical Fitting of 10<sup>th</sup> Percentiles of BLM Geochemical Ion Parameters**

| Parameter    | Geostatistical Model                  | Number of samples | Mean standardized error | Root Mean Square error | RMS Standardized error | Average Standard error |
|--------------|---------------------------------------|-------------------|-------------------------|------------------------|------------------------|------------------------|
| Conductivity | Universal kriging                     | 4833              | -0.01038                | 1361                   | 1.081                  | 1259                   |
| Calcium      | Universal cokriging with conductivity | 2590              | 0.0001694               | 26.81                  | 1.186                  | 22.02                  |
| Magnesium    | Universal cokriging with conductivity | 2578              | -0.002258               | 15.92                  | 1.16                   | 13.58                  |
| Sodium       | Universal cokriging with conductivity | 2439              | -0.002929               | 156.3                  | 1.583                  | 95.78                  |
| Potassium    | Universal cokriging with conductivity | 2379              | -0.001184               | 3.488                  | 1.429                  | 2.381                  |
| Alkalinity   | Universal cokriging with conductivity | 1372              | -0.001115               | 36.62                  | 1.09                   | 33.23                  |
| Chloride     | Universal cokriging with conductivity | 2792              | 0.001653                | 375.2                  | 1.51                   | 247                    |
| Sulfate      | Universal cokriging with conductivity | 2650              | -0.0000225              | 114.5                  | 1.29                   | 87.04                  |

## Overview of the Copper BLM

Robert Santore, Adam Ryan, Paul Paquin  
HDR, Inc. Syracuse NY

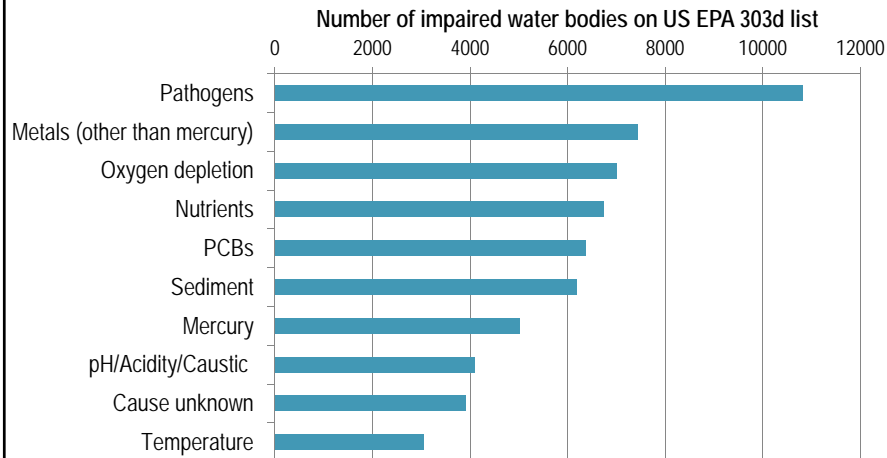


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### Special Challenges for Metals Criteria

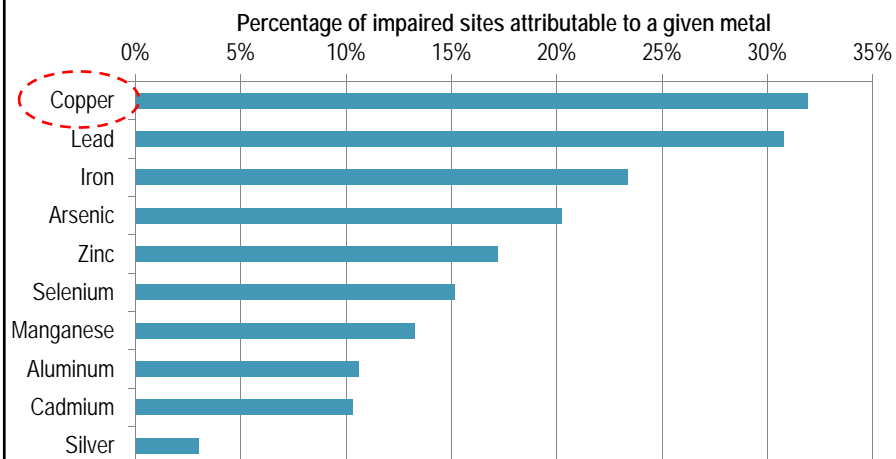
- Metals are naturally occurring and ubiquitous
  - Natural sources contribute to loads at most sites
  - Background concentrations can exceed criteria
  - Metals are found in all water sources but may not be bioavailability
- Metals have complex chemistry
  - Toxicity can vary widely from place to place due to local conditions (e.g., pH, ionic composition, presence of natural organic matter, etc).
- Metals regulations based on water quality criteria are typically very low

## Top Ten Causes of Impairment for 303d Listed waters



Source [water.epa.gov/lawsregs/lawsguidance/cwa/tmdl](http://water.epa.gov/lawsregs/lawsguidance/cwa/tmdl)

## Top Ten Metals (other than Hg) Responsible for Impairment



Source [water.epa.gov/lawsregs/lawsguidance/cwa/tmdl](http://water.epa.gov/lawsregs/lawsguidance/cwa/tmdl)

## Metals criteria – US EPA

|          | Acute<br>µg/L | Chronic<br>µg/L | Dependent on            |
|----------|---------------|-----------------|-------------------------|
| Aluminum | 750           | 87              | pH                      |
| Cadmium  | 2             | 0.25            | hardness                |
| Copper   | 13            | 9               | hardness (prior to BLM) |
| Lead     | 65            | 2.5             | hardness                |
| Nickel   | 470           | 52              | hardness                |
| Silver   | 3.2           |                 | hardness                |
| Zinc     | 120           | 120             | hardness                |

Acute : "Criterion Maximum Concentration" or CMC  
is the highest level for a 1-hour average exposure

Chronic: "Criterion Continuous Concentration" or CCC  
is the highest level for a 4-day average exposure.

Hardness dependent metal criteria correspond to a hardness of 100 mg/L as CaCO<sub>3</sub>

Source: [water.epa.gov/scitech/swguidance/standards/current/index.cfm](http://water.epa.gov/scitech/swguidance/standards/current/index.cfm)

## Many of the metals criteria are hardness dependent

$$\text{Criterion} = \exp( A \ln(H) + B )$$

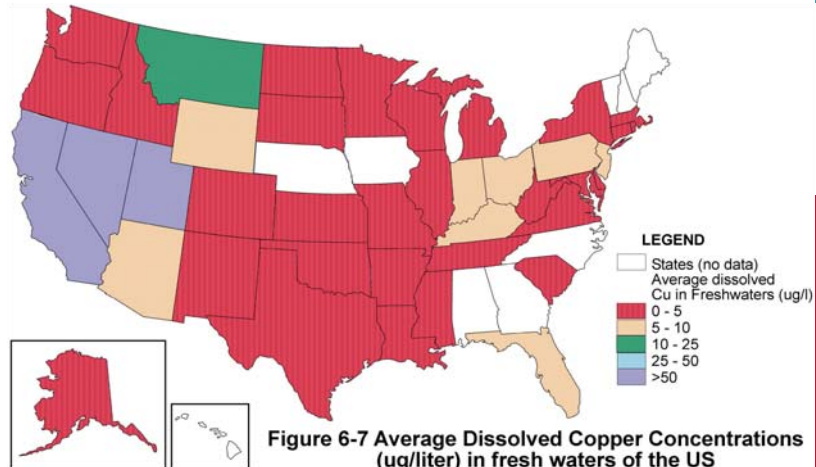
- Attempt to account for bioavailability
- Applied to 7 metals:
  - Cd, Cu, Cr(III), Pb, Ni, Ag, Zn
  - A and B are regression parameters
  - H is hardness

### Copper Criteria

| Hardness<br>mg/L CaCO <sub>3</sub> | Acute<br>µg/L | Chronic<br>µg/L |
|------------------------------------|---------------|-----------------|
| 25                                 | 3.8           | 2.9             |
| 50                                 | 7.3           | 5.2             |
| 100                                | 14.0          | 9.3             |
| 200                                | 26.9          | 16.9            |
| 400                                | 51.7          | 30.5            |

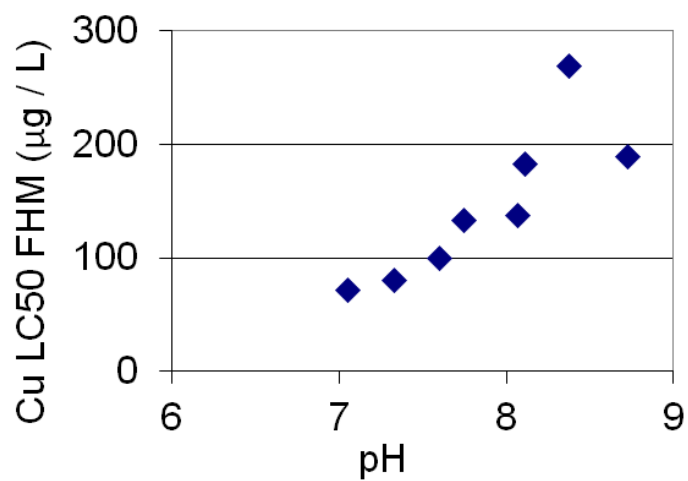


## Average Dissolved Copper in Surface Waters

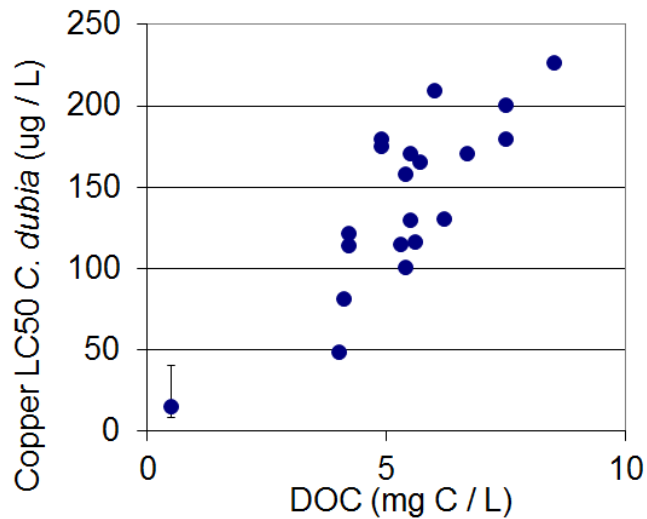


- From DIFFUSE SOURCES of ENVIRONMENTAL COPPER in the UNITED STATES. 2003. Copper Development Association, Inc., International Copper Association, Ltd. New York, New York

## Traditional metals criteria do not account for pH effects



Traditional metals criteria do not account for **natural organic matter effects**



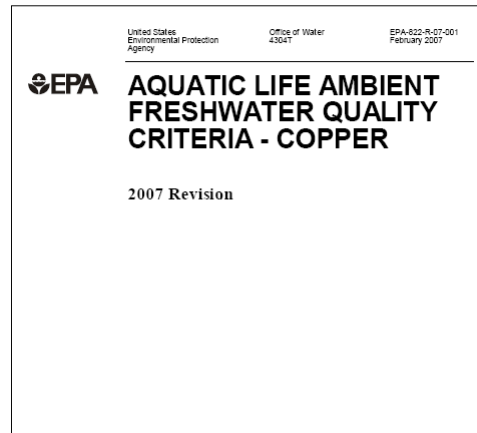
**US EPA provides methods for deriving site-specific criteria**

- In the early 1980's, members of the regulated community expressed concern that EPA's laboratory-derived water quality criteria might not accurately reflect site-specific conditions because of the effects of water chemistry . . . In response to these concerns, EPA created three procedures to derive site-specific criteria.

From: Tudor Davies, Director Office of Science and Technology. US EPA. 1994. Use of the Water-Effect Ratio in Water Quality Standards. EPA-823-B-94-001

## US EPA adopts BLM for copper

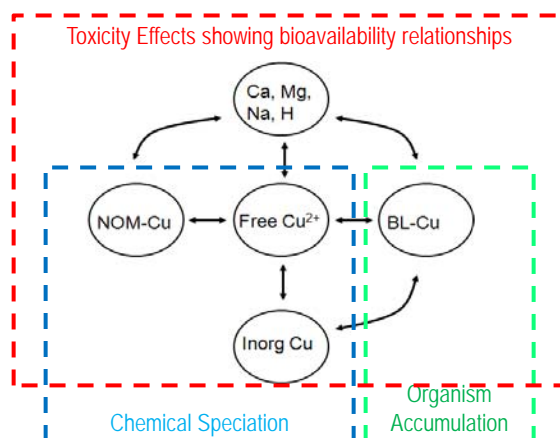
"This criteria revision incorporated new data on the toxicity of copper and used the biotic ligand model (BLM), a metal bioavailability model, to update the freshwater criteria. With these scientific and technical revisions, the criteria will provide improved guidance on the concentrations of copper that will be protective of aquatic life"



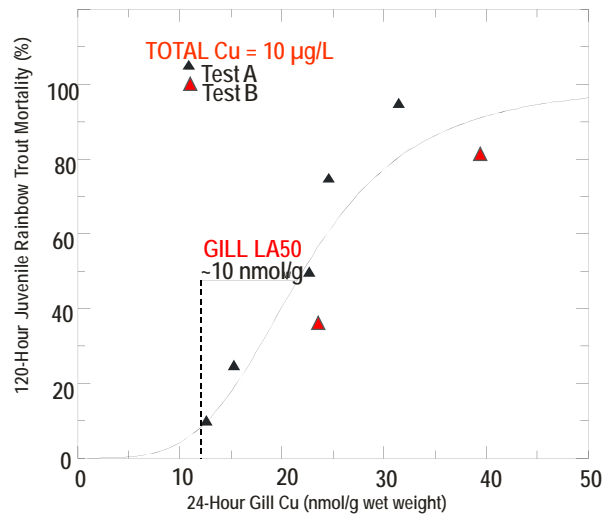
## BLM conceptual model and data needs

### Input Data

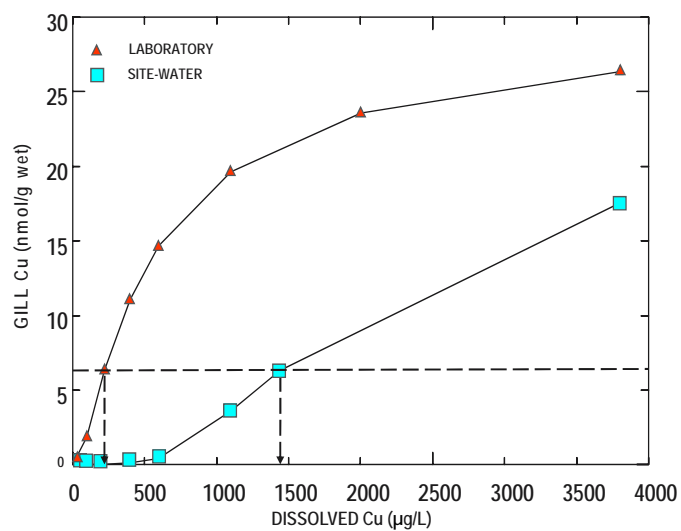
- pH
- DOC
- Major ions (Ca, Mg, Na, SO<sub>4</sub>, Cl, Alkalinity)
- Temperature



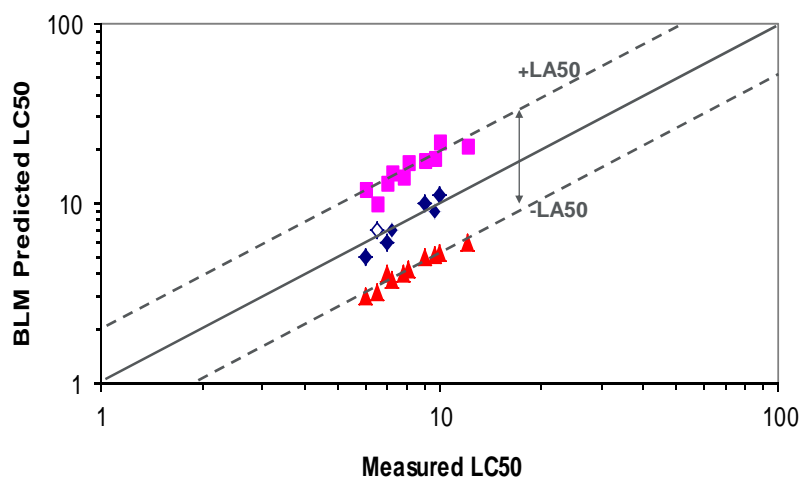
## Gill-Cu is a predictor of Cu toxicity



## BLM numerically simulates a titration at the biotic ligand



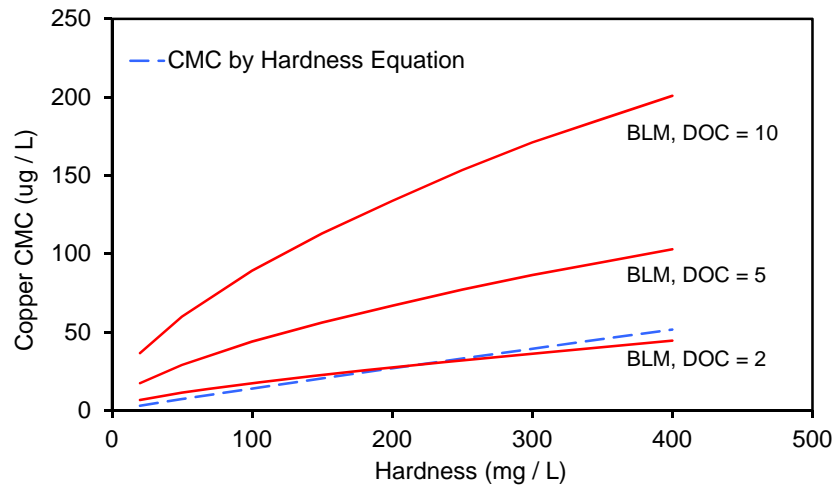
## Application to Other Organisms: Interspecies calibration



## BLM versus WER

|     | Advantages   | Disadvantages   |
|-----|--|---|
| WER | <ul style="list-style-type: none"> <li>• Comprehensive</li> <li>• Precedent in many states for deriving site-specific criteria</li> </ul>  | <ul style="list-style-type: none"> <li>• Time consuming &amp; expensive</li> <li>• Often performed with limited number of samples</li> <li>• Biological response - results may be variable &amp; difficult to interpret</li> <li>• Testing requires clean metal techniques</li> </ul> |
| BLM | <ul style="list-style-type: none"> <li>• Requires only simple water chemistry</li> <li>• Expedient and cost effective</li> <li>• Large number of samples practical</li> <li>• Deterministic results are repeatable and understandable</li> </ul> | <ul style="list-style-type: none"> <li>• Focuses on major bioavailability factors but may not be comprehensive</li> </ul>   |

## Comparison of Criteria Approaches



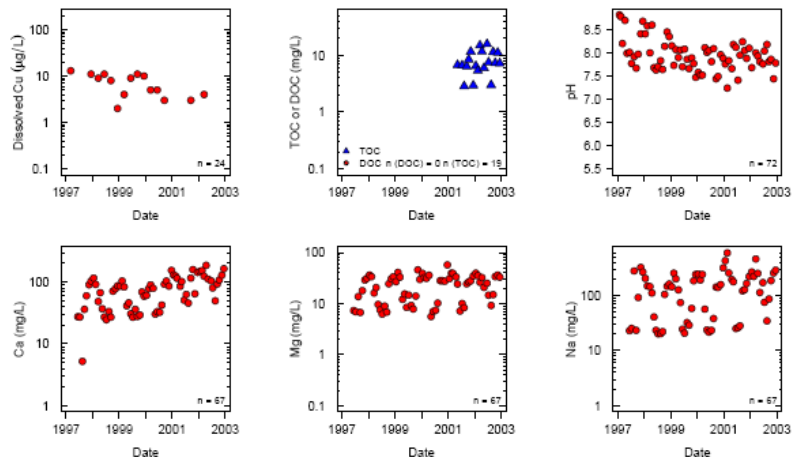
### Anticipated BLM related activities, 2015+

- Fixed Monitoring Benchmark – deals with time-variability
- Simplified BLM inputs
  - Reduced parameters from 10 to 3
- Development of BLM-based chronic approaches for copper in US and Canada
- Marine WQC

## Using the BLM for IWQC and FMB

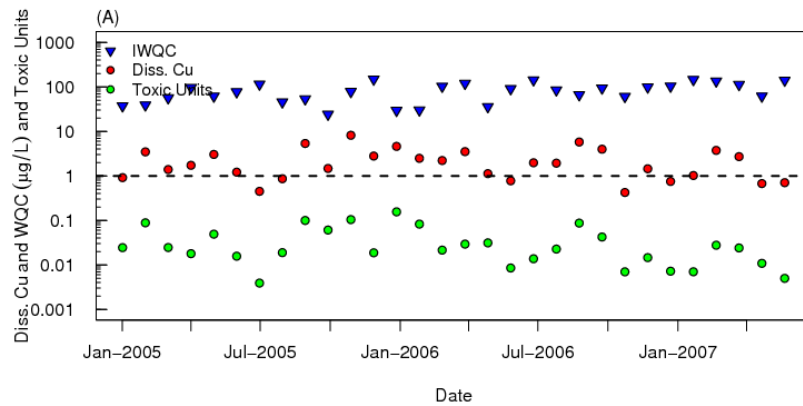
- Biotic Ligand Model (BLM) for copper
  - Released in 2007, uses water quality parameters to calculate freshwater copper acute and chronic criteria
- Time variable water quality
  - Parameters such as pH, DOC, hardness vary over time
  - Time variable WQC
- Fixed Monitoring Benchmark (FMB)
  - Probabilistic approach to consider time variable Cu and WQC

## Water quality characteristics are variable





## BLM calculated WQC are also variable

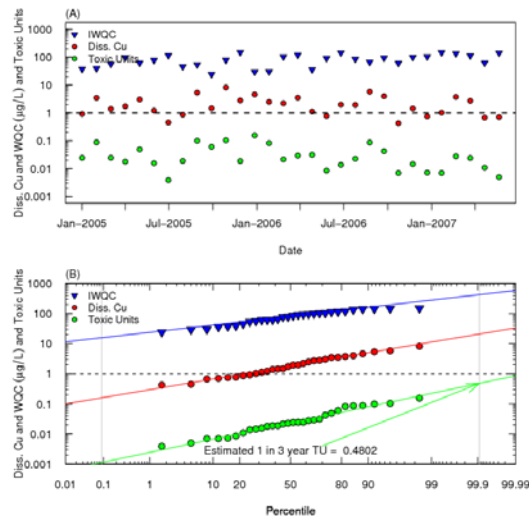


## BLM calculated WQC are also variable

Model output is variable over time, and can be shown as a time-series,

or as a probability plot, which can be used to show exceedance frequency.

The WQC for a given point in time, is the instantaneous WQC or IWQC



### **Fixed Monitoring Benchmark (FMB)**

- FMB is a probability-based method that incorporates time variability in BLM-predicted instantaneous water quality criteria (IWQC) and in-stream Cu concentrations.
- FMB can be used to evaluate compliance with time variable WQC.
- WQC will depend on characteristics of the receiving water independent of Cu concentrations
- FMB will depend on both the WQC and existing Cu concentrations (so in this sense it is different than a traditional WQC)
- The FMB is a value that will produce the same toxic unit distribution exceedence frequency as the time variable IWQC

### **Summary**

- Metals such as copper present unique challenges for setting defensible water quality guidelines
  - Naturally occurring
  - Complex chemistry
  - Toxicity is strongly modified by environmental factors such as pH, competing ions, and the presence of organic matter
- Consideration of only total or dissolved metal will result in guidelines that are frequently overprotective, or underprotective (or both)
- These challenges can be addressed with bioavailability based approaches such as the BLM



## BLM Demonstration

Robert Santore, Adam Ryan, Paul Paquin  
HDR, Inc. Syracuse NY



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### BLM Website

Model and users guides can be downloaded from:

Water quality criteria version:

<http://www.epa.gov/waterscience/criteria/copper/2007/index.htm>

## **Summary**

- FMB is a probability-based method that incorporates time variability in BLM-predicted instantaneous water quality criteria (IWQC) and in-stream Cu concentrations.
- FMB are automatically calculated in WQC simulations in BLM ver 2.2.4 and later

## **Biotic Ligand Model Input Files**

- Parameter File
  - Supplied with the software
  - Contains thermodynamic information
  - Specifies metal and organism
  - New windows software can use parameter files distributed with previous versions
- Input File
  - Created by the User
  - Contains water chemistry
  - New windows software can not use input files developed for previous versions

BLM ver 2.2.4 and later includes the ROBMLE procedure for BDL metal concentrations.  
BDL values are specified as a negative Cu concentration.

Biotic Ligand Model, Version 2.2.4 - Research Mode: Cent\_Min\_Ave.blm

Current Selections: Metal: Copper Prediction Mode: Instantaneous WQC Calculation

3.2064E-5

|    | Site Label   | Sample Label | Temp.<br>C | pH  | Cu<br>ug/L | DOC<br>mg C/L | HA<br>% | Ca<br>mg/L | Mg<br>mg/L | Na<br>mg/L | K<br>mg/L | SD4<br>mg/L |
|----|--------------|--------------|------------|-----|------------|---------------|---------|------------|------------|------------|-----------|-------------|
| 22 | South_Platte | Cent_Min_Ave | 5.8        | 8.6 | 6.4817     | 5.9           | 10      | 44.088     | 12.1525    | 82.7633    | 7.8197    | 86.4554     |
| 23 | South_Platte | Cent_Min_Ave | 5.5        | 8.4 | 7.8162     | 7.4           | 10      | 48.096     | 12.1525    | 82.7633    | 7.8197    | 96.0616     |
| 24 | South_Platte | Cent_Min_Ave | 6.2        | 8.2 | 5.4014     | 5.1           | 10      | 44.088     | 12.1525    | 82.7633    | 7.8197    | 86.4554     |
| 25 | South_Platte | Cent_Min_Ave | 9.3        | 8.2 | 6.9894     | 6.4           | 10      | 44.088     | 12.1525    | 82.7633    | 7.8197    | 96.0616     |
| 26 | South_Platte | Cent_Min_Ave | 9.2        | 8.1 | 3.239      | 4.3           | 10      | 44.088     | 12.1525    | 82.7633    | 7.8197    | 192.1232    |
| 27 | South_Platte | Cent_Min_Ave | 14.7       | 7.7 | -2.0017    | 4.2           | 10      | 32.064     | 9.722      | 82.7633    | 7.8197    | 67.2431     |
| 28 | South_Platte | Cent_Min_Ave | 16.5       | 8.6 | -2.0017    | 4.5           | 10      | 36.072     | 9.722      | 82.7633    | 7.8197    | 67.2431     |
| 29 | South_Platte | Cent_Min_Ave | 14.9       | 8.2 | -2.0017    | 4.3           | 10      | 36.072     | 9.722      | 82.7633    | 7.8197    | 57.637      |
| 30 | South_Platte | Cent_Min_Ave | 17.2       | 8.4 | -2.0017    | 4.2           | 10      | 28.056     | 7.2915     | 82.7633    | 7.8197    | 57.637      |
| 31 | South_Platte | Cent_Min_Ave | 17.7       | 8.3 | -2.0017    | 3.3           | 10      | 32.064     | 9.722      | 82.7633    | 7.8197    | 57.637      |
| 32 | South_Platte | Cent_Min_Ave | 20.5       | 8.3 | -2.0017    | 4             | 10      | 32.064     | 9.722      | 82.7633    | 7.8197    | 48.0308     |
| 33 | South_Platte | Cent_Min_Ave | 24.7       | 8.1 | -2.0017    | 4.7           | 10      | 48.096     | 12.1525    | 82.7633    | 7.8197    | 57.637      |
| 34 | South_Platte | Cent_Min_Ave | 23.5       | 7.7 | -2.0017    | 4.4           | 10      | 40.08      | 12.1525    | 82.7633    | 7.8197    | 67.2431     |
| 35 | South_Platte | Cent_Min_Ave | 23.1       | 8.4 | -2.0017    | 3.9           | 10      | 44.088     | 12.1525    | 82.7633    | 7.8197    | 67.2431     |
| 36 |              |              |            |     |            |               |         |            |            |            |           |             |
| 37 |              |              |            |     |            |               |         |            |            |            |           |             |
| 38 |              |              |            |     |            |               |         |            |            |            |           |             |
| 39 |              |              |            |     |            |               |         |            |            |            |           |             |
| 40 |              |              |            |     |            |               |         |            |            |            |           |             |
| 41 |              |              |            |     |            |               |         |            |            |            |           |             |
| 42 |              |              |            |     |            |               |         |            |            |            |           |             |

Disclose current selections

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Corresponding "Censored Flag" in WQC file will be set to 1.00 for BDL values

Cent\_Min\_Ave.wqc.xls (Protected View) - Microsoft Excel

Protected View: Editing this file type is not allowed due to your policy settings. Click for more details.

ver 2.1.24, build 2011-09-07

1 ver 2.1.24, build 2011-09-07

2 C:\Program Files (x86)\BLMModel\Cu\HS\Nls\_10-11-07.DAT

3 C:\Users\Robert\Documents\blm\_data\Cent\_Min\_Ave.blm

4 /S BLM SCR /W /Q /A /A

5

6 Acute FMB Chronic FMB

7 ug/L ug/L

8 36.46 24.65

9 Based on an exceedance frequency of 10 days (once in 0.8 years).

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| Site Label | Sample Label                  | Final Acute Value<br>(FAV), ug/L | CMC<br>(CMC-FAV/2), ug/L | CCC<br>(CCC-FAV/ACR), ug/L | Cu<br>ug/L | Acute Toxic Units<br>(Acute TU-Cu/CMC) | Chronic Toxic Units<br>(Chronic TU-Cu/CCC) | Censored Flag<br>(0 = quantified, 1 = BDL) |
|------------|-------------------------------|----------------------------------|--------------------------|----------------------------|------------|--|--|--|
| 13         | "South_Platte - "Cent_Min_Ave | 109.96                           | 54.99                    | 34.16                      | 1.00       | 0.02                                   | 0.03                                       | 1.00                                       |
| 14         | "South_Platte - "Cent_Min_Ave | 117.58                           | 58.79                    | 36.52                      | 1.00       | 0.02                                   | 0.03                                       | 1.00                                       |
| 15         | "South_Platte - "Cent_Min_Ave | 150.61                           | 75.31                    | 46.77                      | 10.99      | 0.15                                   | 0.24                                       | 0.00                                       |
| 16         | "South_Platte - "Cent_Min_Ave | 148.68                           | 74.34                    | 46.17                      | 1.00       | 0.01                                   | 0.02                                       | 0.00                                       |
| 17         | "South_Platte - "Cent_Min_Ave | 131.02                           | 65.51                    | 40.69                      | 3.10       | 0.05                                   | 0.08                                       | 0.00                                       |
| 18         | "South_Platte - "Cent_Min_Ave | 83.83                            | 46.81                    | 29.08                      | 2.00       | 0.04                                   | 0.07                                       | 0.00                                       |
| 19         | "South_Platte - "Cent_Min_Ave | 110.83                           | 55.41                    | 34.42                      | 2.90       | 0.05                                   | 0.08                                       | 0.00                                       |
| 20         | "South_Platte - "Cent_Min_Ave | 119.20                           | 59.60                    | 37.62                      | 2.50       | 0.04                                   | 0.07                                       | 0.00                                       |
| 21         | "South_Platte - "Cent_Min_Ave | 101.82                           | 50.91                    | 31.62                      | 2.10       | 0.04                                   | 0.07                                       | 0.00                                       |
| 22         | "South_Platte - "Cent_Min_Ave | 57.23                            | 28.62                    | 17.77                      | 5.60       | 0.20                                   | 0.31                                       | 0.00                                       |
| 23         | "South_Platte - "Cent_Min_Ave | 40.65                            | 20.33                    | 12.63                      | 3.80       | 0.19                                   | 0.30                                       | 0.00                                       |
| 24         | "South_Platte - "Cent_Min_Ave | 98.48                            | 49.24                    | 30.58                      | 5.40       | 0.11                                   | 0.18                                       | 0.00                                       |

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Switch to software for demonstration

## Questions?

For further information:

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HDR|HydroQual

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[robert.santore@gmail.com](mailto:robert.santore@gmail.com)





# Copper and the Biotic Ligand Model in Alaska

Water Quality Standards  
Alaska Dept. of Environmental  
Conservation  
May 2015



Improving and Protecting Alaska's Water Quality

**Brock Tabor**

[Brock.tabor@alaska.gov](mailto:Brock.tabor@alaska.gov)

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## Alaska Copper Criteria



**Freshwater: Hardness based (dissolved)**

**Marine: 4.8  $\mu\text{g/l}$  (CCC)/3.1  $\mu\text{g/l}$  (CMC) (dissolved)**

**For Both Freshwater and Saltwater  
Aquatic Life Criteria:**

|                |                       |
|----------------|-----------------------|
| <b>Chronic</b> | <b>4-Day Average</b>  |
| <b>Acute</b>   | <b>1-Hour Average</b> |

May 2015

Improving and Protecting Alaska's Water Quality

2

# Alaska Regulatory Actions Related to Copper



## Integrated Report 2012

- 4a: Three TMDLs for multiple metals (historic mine waste/stormwater)
- 4b: One (historic mine waste)
- 5: Four for multiple metals (historic mine waste/ARD)

## WQ Standards

- One existing SSC, two in the works...

## Permitting

- 23 individual with permit limits-we're just not that big of a state...yet

May 2015

Improving and Protecting Alaska's Water Quality <sup>3</sup>

# Alaska History with BLM



## Southwest Alaska Salmon Habitat Partnership Salmon Science Workshop (2013)

- Theme: Copper and Salmon- Are State and Federal Water Quality Standards Sufficiently Protective of Salmon in Southwest Alaska?
- Papers by NOAA, WSU, Stratus Consulting, ARCADIS

Improving and Protecting Alaska's Water Quality

# Alaska Potential For Adoption?



## 2015-2017 Triennial Review

### State Position

- Most waters in Alaska have extremely limited monitoring data available.
- Lack of data limits the ability to apply the BLM as a meaningful statewide criteria for the foreseeable future.
- Alaska plans to assess options for using BLM in determining site specific criteria



## Alaska BLM: Foregone conclusion?



While Alaska may not have adopted BLM, EPA has cited its use in numerous instances including *Bristol Bay Assessment* (2014)

“[s]tates such as Alaska may lag in adopting the latest criteria. In particular, the U.S. Environmental Protection Agency (USEPA) (2007) has published copper criteria based on the biotic ligand model (BLM), but Alaska still uses the hardness-based criteria for copper. We use the current USEPA copper criteria in this assessment *based on the assumption that, before permitting a copper mine in the Bristol Bay watershed, Alaska would adopt those criteria at the state level or would apply them on a site-specific basis to any discharge permits.*” (USEPA, 2014. 8-3)

## Main Questions

- Use of WER (lab) v. BLM (modeled)
- Data Restrictions- Can we think regionally?
- Specific things we should be aware of before we start collecting BLM data for SSC purposes?

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## Copper and the Biotic Ligand Model in Idaho

Idaho Department of Environmental Quality

May 2015

**Jason Pappani**

[jason.pappani@deq.idaho.gov](mailto:jason.pappani@deq.idaho.gov)

(208) 373-0515



## **Idaho Copper Criteria**

**Aquatic Life: Hardness based (dissolved)**

|                |  |
|----------------|--|
| <b>Chronic</b> | <b>4-Day Average</b>                   |
| <b>Acute</b>   | <b>Instantaneous or 1-Hour Average</b> |

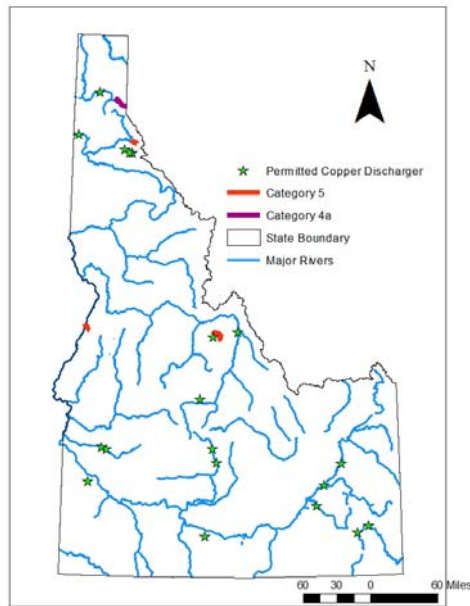
## **Copper in Idaho**

### **2012 Integrated Report**

- Category 5: 6 Assessment Units listed in 2012 IR, 20.5 miles
- Category 4a: One approved TMDL, 3 AUs, 12.4 miles (Clark Fork River)

### **Permits**

- 20 individual with permit limits
- 10 WWTP, 8 mines, 2 fish hatcheries



## Why Idaho is interested in BLM

May 2014: NOAA Biological Opinion:

found jeopardy and adverse modification of critical habitat  
due to several criteria, including acute and chronic Cu criteria

Reasonable and Prudent Alternative:

New criteria by May 2017, no less stringent than EPA's 2007  
304(a) copper criteria (BLM model)

## **Idaho's pursuit of BLM**

March 2015: Began internal rulemaking effort

Postponed due to existing workload, expected to resume this summer

## **Questions about BLM implementation in Idaho**

What does the actual rule language look like? What about when model is updated?

What do we use as defaults when model inputs are missing?

How do we transition from hardness-based to BLM?

What do we use for IR?



# Copper and the Biotic Ligand Model in Oregon

Water Quality Standards and  
Assessment  
OR Dept. of Environmental Quality

**Andrea Matzke**

matzke.andrea@deq.state.or.us  
(503) 229-5384



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## Oregon Copper Summary

- FW Cu: Hardness-based criteria—total recoverable
- SW Cu: dissolved
- No SSC for metals

### Statewide Copper Concentrations (ug/L):

Average: 2.4      Median: 1.9  
Min: 0.02      Max: 64.3

CMC=18  
CCC=12      (@ 100mg/L hardness)



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## Oregon Copper Summary



### ■ 2010 Integrated Report (effective)

- Cat 5: 14
- Cat 3 (insufficient data): 106
- Cat 3B (potential concern): 26
- Cat 2 (attaining): 11

### ■ TMDLs: none

### ■ Permit limits: ~21

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## Jan. 2013 EPA Disapproval



### ■ Copper

- Hardness based criteria not consistently protective
- NMFS: criteria would cause jeopardy to T&E species

### ■ EPA Remedies

1. Replace hardness criteria with BLM—account for temporal and spatial variability
  - Statewide defaults or regional criteria possible
2. Revise hardness based criteria and re-submit with scientific rationale
3. Re-submit disapproved criteria (1995 EPA rec's) with scientific rationale that shows protectiveness

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## Anticipated Rulemaking Schedule

*Oregon anticipates adopting the BLM in some manner*



|  |                        |
|--|------------------------|
| Statewide evaluation of model            | June 2015              |
| Advisory Committee meetings              | Aug. 2015 – Jan. 2016  |
| Public comment period and hearings       | May 16 – June 29, 2016 |
| Environmental Quality Commission meeting | Oct. 19, 2016          |
| Submission to EPA for approval           | November 2016          |
| EPA action                               | March 2017 (estimated) |

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## Challenges in Adopting the BLM



- Replacing hardness based criteria vs. use of BLM criteria (in context of EPA disapproval and NMFS jeopardy decision)
- insufficient data
- potential inability to use hardness-based criteria
  - Limited BLM datasets may lead to overly conservative BLM default values
    - ✓ permitting anti-backsliding concerns
    - ✓ determining spatial extent of BLM criteria
- Integrated Report—maintenance of BLM database and re-evaluation of BLM criteria every 2 yrs.

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# Copper and the Biotic Ligand Model in Washington

Water Quality Standards  
Washington Department of  
Ecology  
May 2015



**Cheryl Niemi**

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(360) 407-6440

21

## Washington Copper Criteria



**Freshwater: Hardness based (dissolved)**

**Marine: 4.8  $\mu\text{g/l}$  (CCC)/3.1  $\mu\text{g/l}$  (CMC) (dissolved)**

**For Both Freshwater and Saltwater  
Aquatic Life Criteria:**

|                |                       |
|----------------|-----------------------|
| <b>Chronic</b> | <b>4-Day Average</b>  |
| <b>Acute</b>   | <b>1-Hour Average</b> |

May 2015

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## Washington Regulatory Actions Related to Copper

| Category | Integrated Report 2008<br>Freshwater | Integrated Report Proposed<br>Freshwater<br>(with transition to NHD) |
|----------|--------------------------------------|--|
| 4a       | 0                                    | 0  |
| 4b       | 0                                    | 0  |
| 5        | 13                                   | 17   |



### WQ Standards

- No aquatic life Cu actions since the 1997 total-to-dissolved conversion

### Permitting

- 11 individual permits with effluent limits
- 1,100 Industrial stormwater general permittees (14 µg/L WWA, 32 µg/L EWA)
- 70 Boatyard general permittees (147 µg/L max., 50 µg/L ave.)

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May 2015

## Washington History with BLM



Discussion during the last triennial review

### Washington Potential For Adoption?

#### State Position:

- Planning to consider and likely adopt at next update of the aquatic life criteria for toxics.
- Date of update undetermined
- Stakeholders are enthusiastic about this criterion. Have expressed the desire to expand the approach to other metals and even assist with model development. (We refer them back to EPA on this request)

## Washington BLM: Foregone conclusion?



Probably.

At this point the main concern is the process by which this criterion is put in place.

- Site-specific data requirements mean this will likely be phased in over time
- If phased in – how are the WQ standards structured to continue use of the hardness-based criterion and development and application of the BLM-based criterion without frequent rule-making for site-specific criteria?
- How to prioritize waterbodies for application of the BLM? Discharger requests, impaired waters and TMDLs, ESA, etc..?
- How about ESA consultation if the hardness-based criterion is retained in the standards and the BLM is phased in?



**COLORADO**  
Department of Public  
Health & Environment

## Copper and the BLM in Colorado

Presenting on behalf of Colorado

Lareina Guenzel

R8 EPA Water Quality Unit

303-312-6610

Guenzel.Lareina@epa.gov

## Colorado BLM History

- 2004: first site-specific BLM/WER based criteria
  - Dischargers pursuing relaxed Cu WQBELs
  - CDPHE establishes minimum data requirements of 24 samples
- 2007: explored options to update the existing SSS
  - Generated several questions on temporal variability of IWQC
- 2008: development of the fixed monitoring benchmark (FMB)
- 2013: adopted first BLM-FMB based criteria
- 2014: reviewed two proposals
  - data aggregation and normality assumptions of the model
- 2015: Draft guidance for BLM-FMB based criteria

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## Copper in Colorado

- Legacy Mining Areas
  - Concentrations elevated; ranging from 10-20  $\mu\text{g/L}$
  - Only areas in the state with 303(d) listing and TMDLs
  - Not the areas where discharges are pursuing site-specific areas standards
- Metropolitan Areas
  - Hardness-based equations are attained in stream; chronic criteria typically range from 15-18  $\mu\text{g/L}$ , ambient concentrations typically less than 10  $\mu\text{g/L}$  with occasional spikes
  - Proposed BLM-base chronic criteria range from 20-43  $\mu\text{g/L}$

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## Future BLM work in Colorado?

- Continue to focus revisions on site-specific needs
- State-wide adoption constraints
  - Data
  - \$\$\$
- Additional guidance needed
  - prepared a list of technical questions for EPA
- Finalize BLM-FMB guidance document





From Wikipedia

# Cu BLM, IWQC, FMB...WTF

Adam C. Ryan and Robert C. Santore

(What are the Tools For?)



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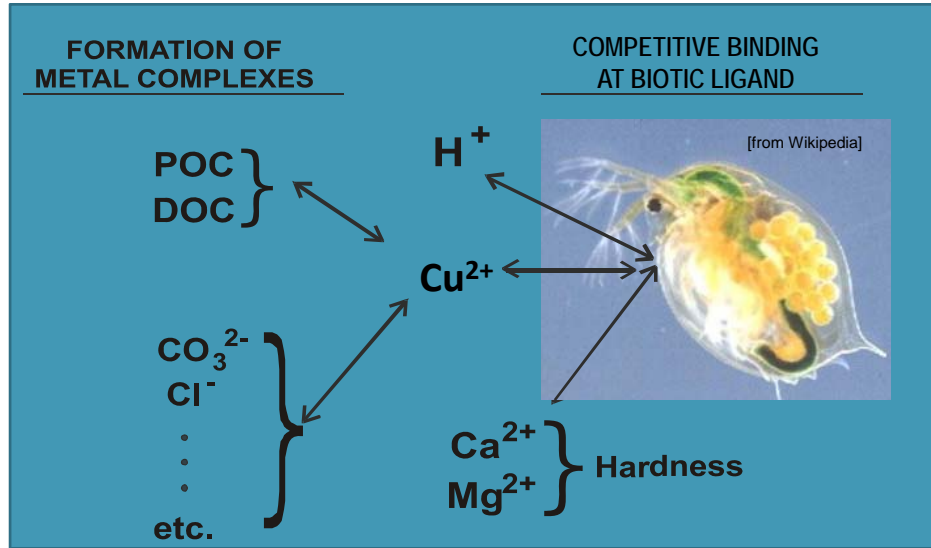
Description of BLM and IWQC

Time Variable IWQC

Description of FMB

Illustrative Examples

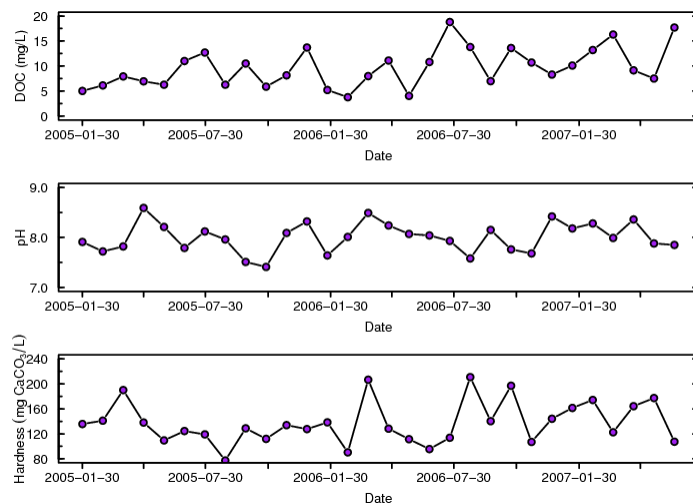
## Generalized BLM Framework



## BLM and Water Quality Criteria (WQC)

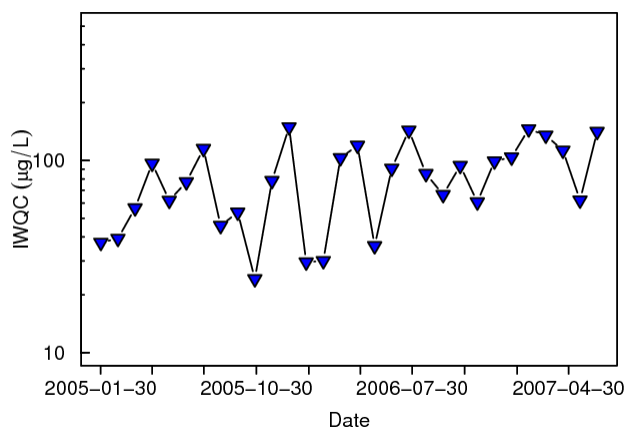
- In 2007, EPA published revised national recommended 304(a) freshwater criterion for copper
- Based on the BLM
  - Calculates IWQC that takes into account the bioavailability of the toxicant
- Recognizes that factors other than hardness (and typical covariates) influence bioavailability
- BLM is a site-specific tool

## Time variable water chemistry



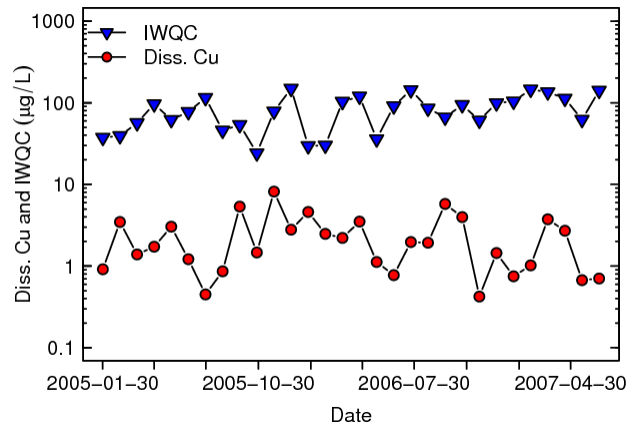
**Influences the bioavailability of Cu, and this is accounted for with the BLM**

## Time variable water chemistry



**Time variable WQC is not unique to the BLM; it is also apparent when the hardness equation is used**

## But dissolved Cu is also time variable



How can the BLM-predicted IWQC values be used to develop a fixed monitoring benchmark (FMB)?

## Are there any IWQC exceedences?

- Calculation of TU, provides an idea of how Cu and IWQC are related
  - Indicates if there is or is not an exceedence

$$TU_i = \frac{Cu_i}{IWQC_i}$$

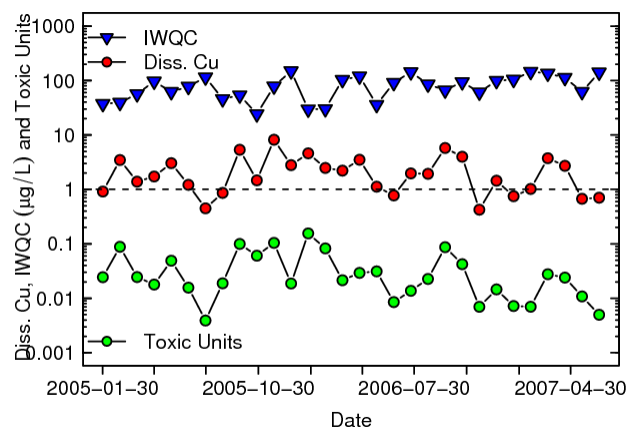
- This is a temporal pairing of Cu and IWQC values

## Are there any IWQC exceedences?

- TU is an easy way to determine if Cu concentrations are higher or lower than the IWQC
  - $TU > 1 \rightarrow$  IWQC is exceeded
  - $TU < 1 \rightarrow$  IWQC not exceeded
- Commonly used to evaluate if an exposure concentration is higher than an effect concentration

• This is a temporal pairing of Cu and IWQC values

## Leads to TU that are time-variable

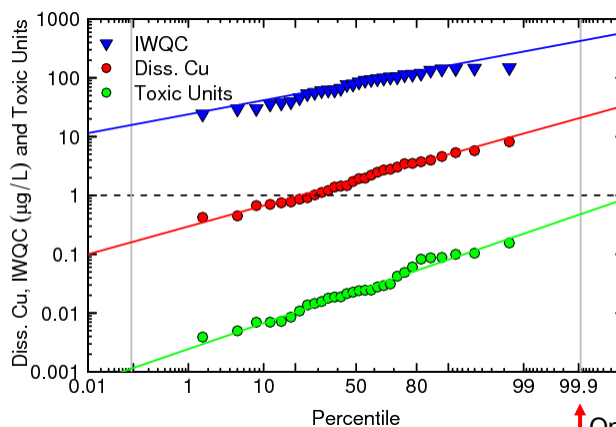


What is an acceptable exceedence frequency? The “Guidelines” state that 1 exceedence in 3 years is allowable.

## Concept of FMB is straightforward

- FMB is benchmark that can be used to evaluate compliance with WQC
- To calculate an FMB:
  - 1. Define TU distribution that is acceptable, given an allowable exceedence frequency (EF)
  - 2. Define a dissolved Cu distribution that produces the allowable TU distribution
  - 3. Calculate Cu concentration from the allowable Cu distribution that corresponds to the allowable EF
- It is helpful to look at probability plots

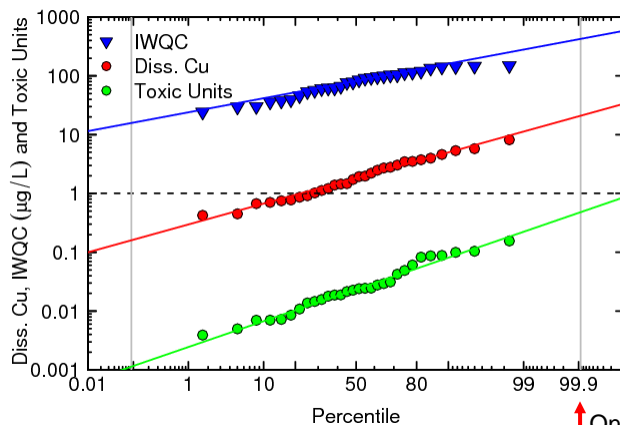
## Make use of Cu and TU distributions



For this scenario: an exceedence is extremely unlikely

One exceedence  
in 3 years is  
allowable

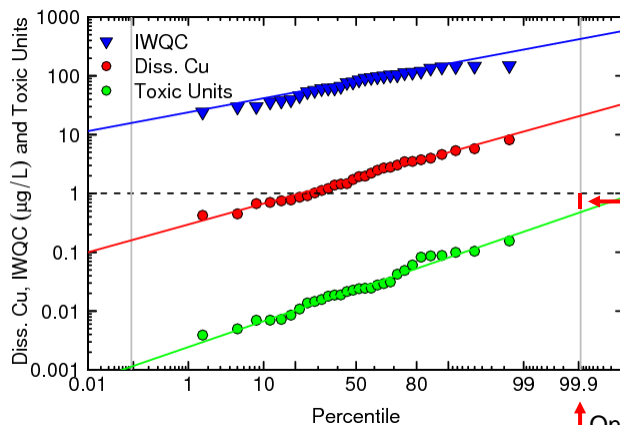
## Make use of Cu and TU distributions



Can make further use of this dataset to suggest a distribution of Cu values that meets the specified exceedance frequency

One exceedance in 3 years is allowable

## Make use of Cu and TU distributions



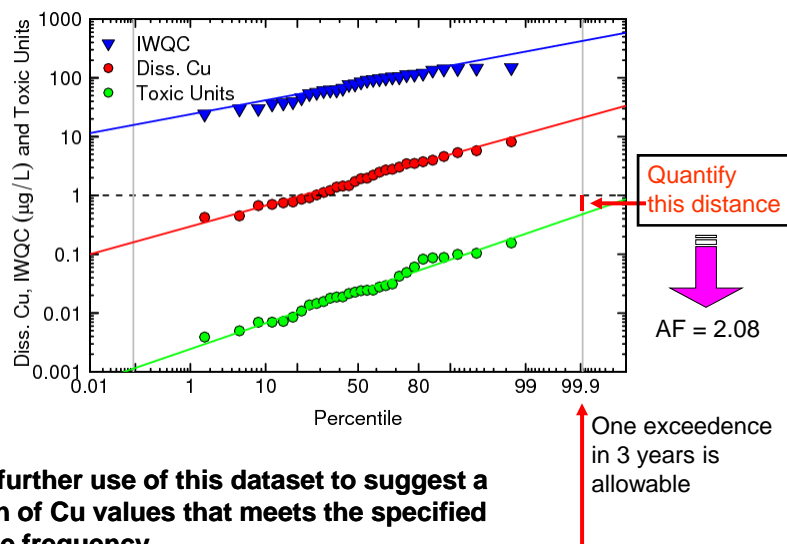
Quantify this distance

Can make further use of this dataset to suggest a distribution of Cu values that meets the specified exceedance frequency

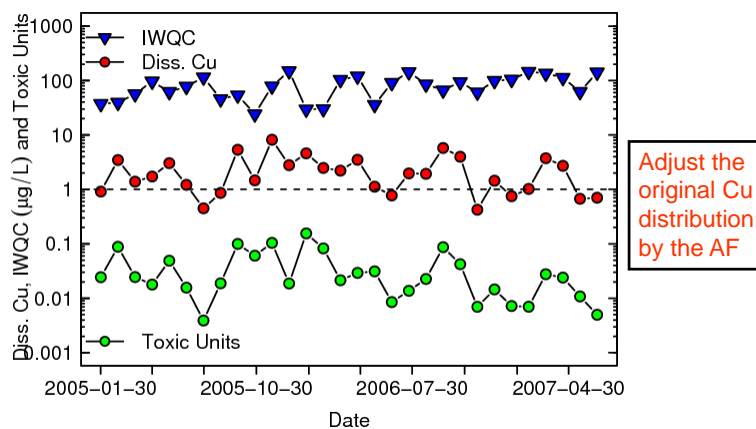
One exceedance in 3 years is allowable



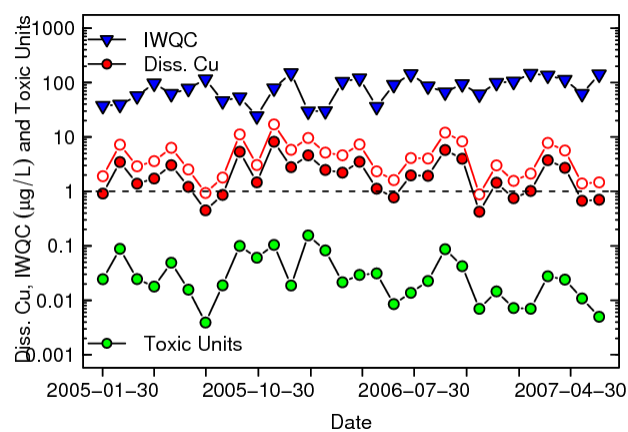
## Make use of Cu and TU distributions



## Time series revisited; adjusted values

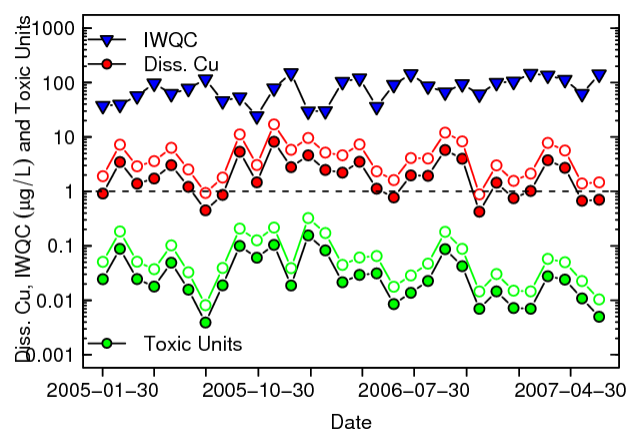


## Time series revisited; adjusted values



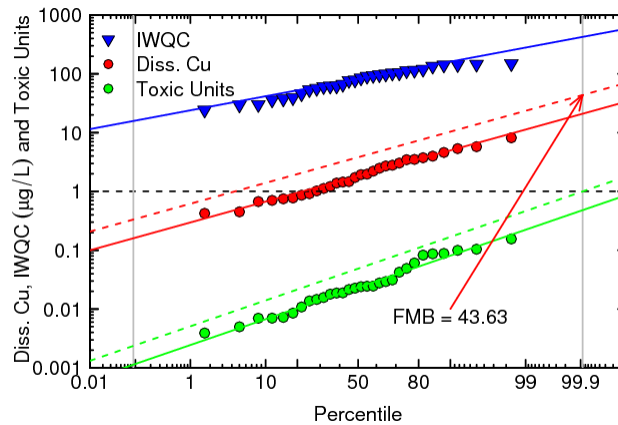
Adjust the  
original Cu  
distribution  
by the AF

## Time series revisited; adjusted values



Results in  
adjusted  
TU  
distribution

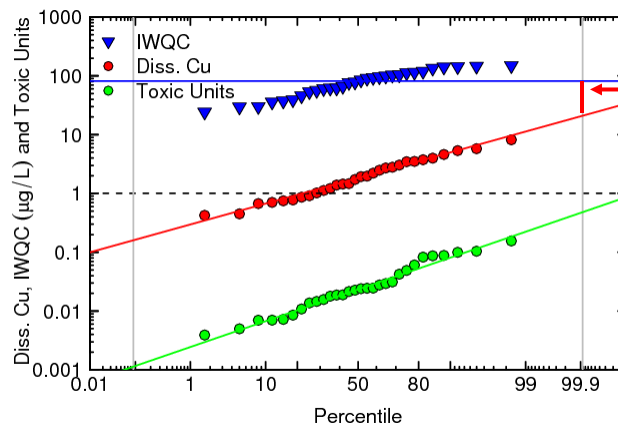
## Calculation of the fixed monitoring benchmark (FMB)



$$FMB = 10^{[Z_{EF} * s_{\log 10(Cu)} + mean_{\log 10(Cu, allow)}]}$$

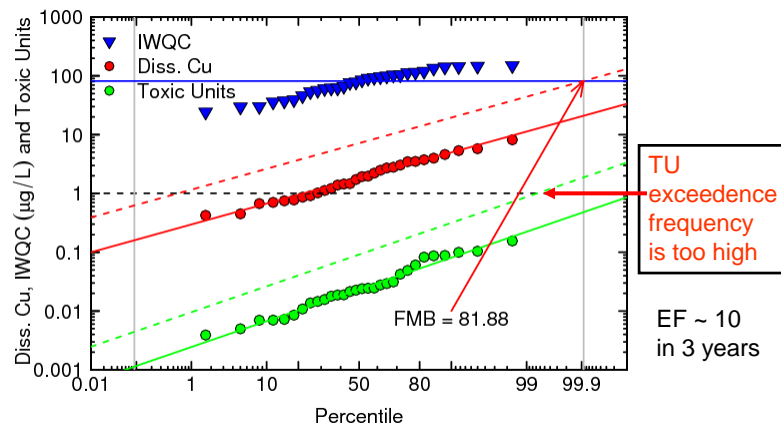
Need to have good estimates of mean and standard deviation

## Can ask questions about alternative scenarios: median IWQC



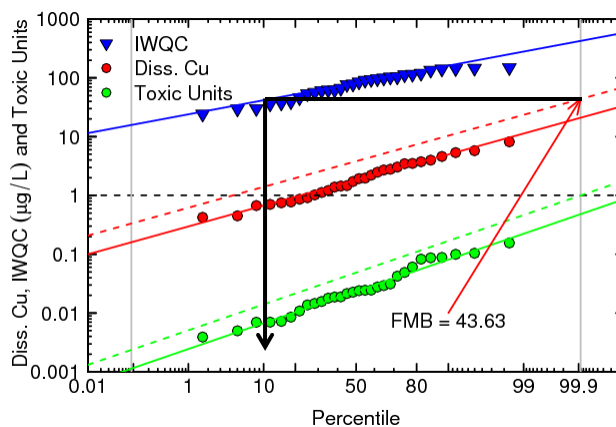
We know that the FMB using this approach will be the median IWQC; determine the allowable Cu distribution, and examine TU

## Can ask questions about alternative scenarios: median IWQC



In this case, median IWQC is not appropriate, because there are too many exceedences

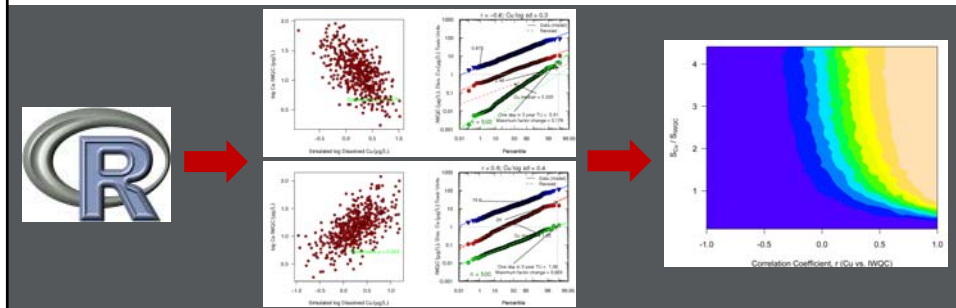
## What was the appropriate IWQC percentile in this case?



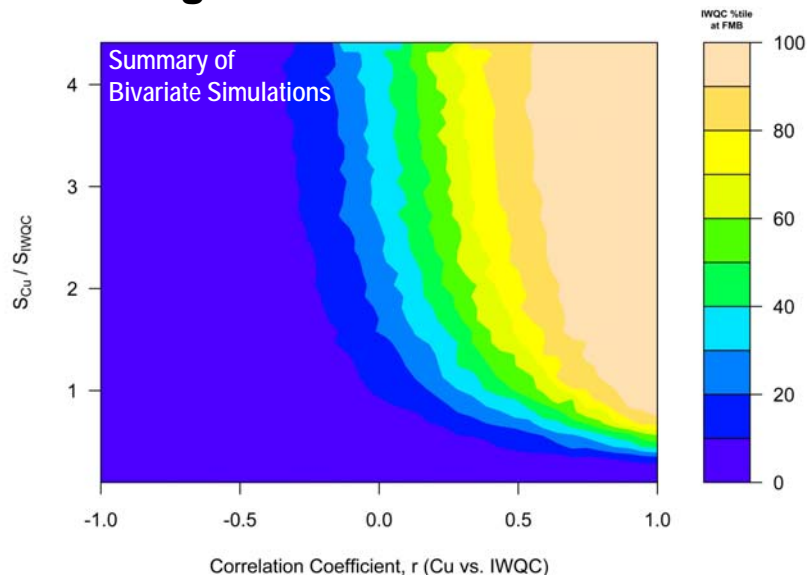
Calculated FMB is at roughly the 10<sup>th</sup> percentile of IWQC

## What percentile of the IWQC distribution provides a good estimate of the FMB?

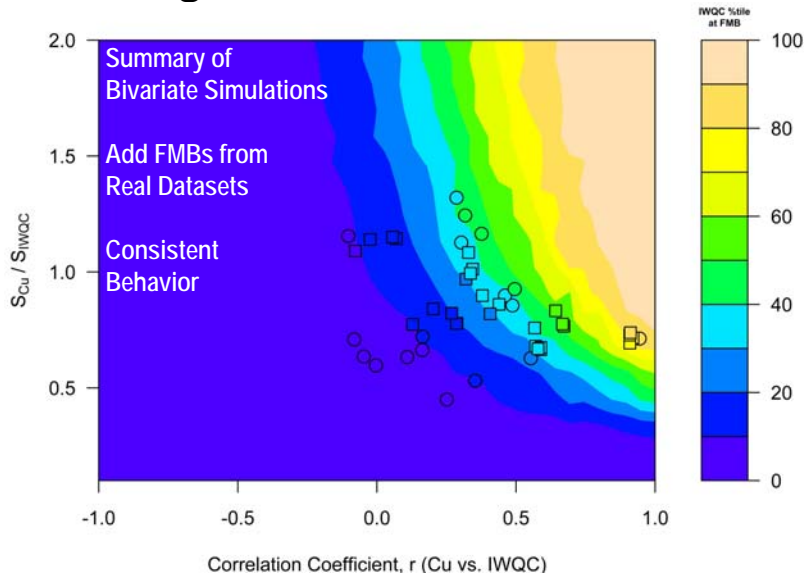
- After calculation of FMB for hundreds of datasets, it was clear that the FMB can correspond to any percentile of the IWQC distribution
- What is controlling this “behavior”?
- Preliminary analyses suggested that the variability of Cu and IWQC and their correlation were responsible
- Bivariate simulations confirmed that this was indeed the case



## What percentile of the IWQC distribution provides a good estimate of the FMB?



## What percentile of the IWQC distribution provides a good estimate of the FMB?



## Can potentially make use of these results to identify an IWQC percentile for FMB

- Regional information could inform assumptions for sites that do not have Cu data
  - Use site-specific IWQC
  - From similar, related, or nearby locations use:
    - Standard deviation for Cu
    - Standard deviation for IWQC
    - Correlation coefficient for Cu and IWQC

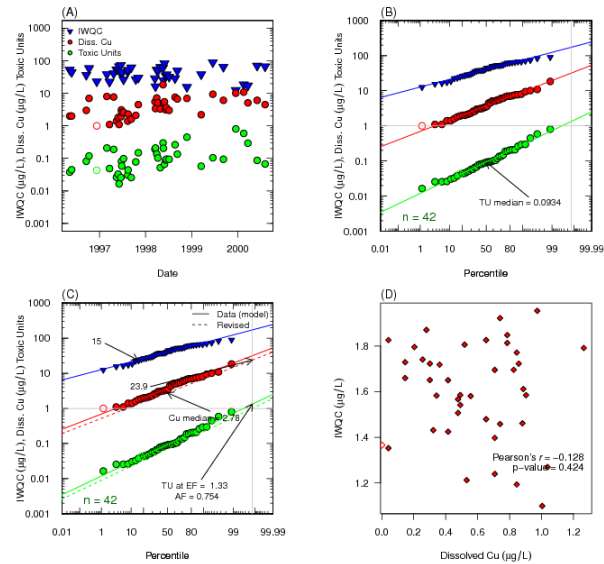
## IWQC and FMB

- FMB can be at any percentile of IWQC
  - FMB is site-specific
  - Depends upon relative variability and correlation
  - Direct correlation and high relative variability, FMB is at high percentile of IWQC
  - Inverse correlation generally produces an FMB at low percentile of IWQC
  - Weak correlation generally produces FMB at low percentile, but relative variability is important

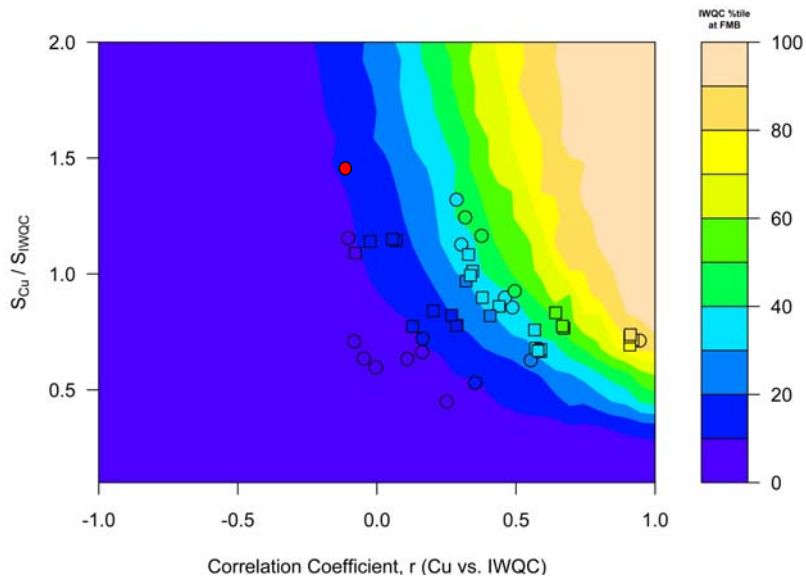
## Illustrative Examples

- Variability and correlation
- Long period of record
- Trending data

## Weak indirect correlation, moderate $s_{Cu}/s_{IWQC}$



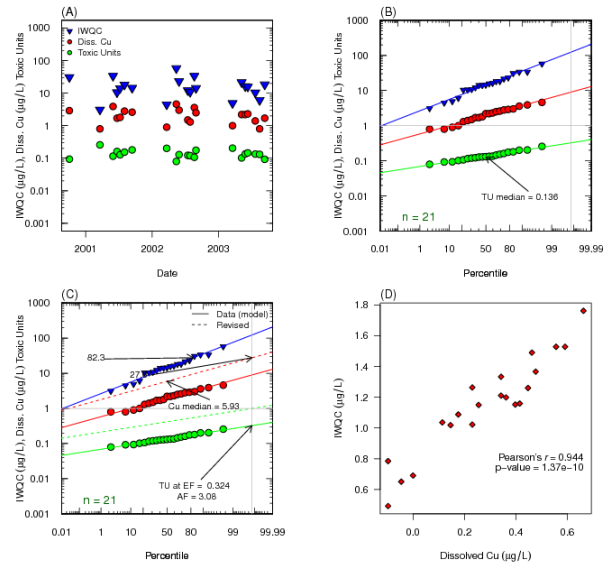
## Weak indirect correlation, moderate $s_{Cu}/s_{IWQC}$



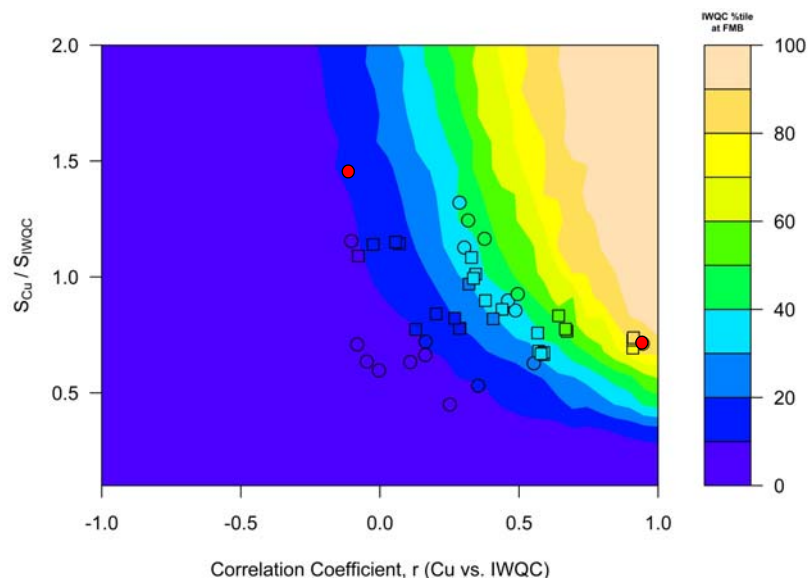


## Strong direct correlation, low $s_{Cu}/s_{IWQC}$

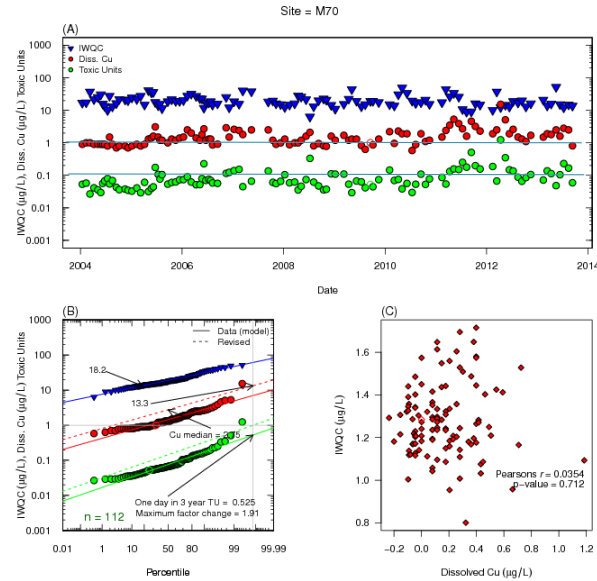
Site = TANANA R AT NENANA AK



## Strong direct correlation, low $s_{Cu}/s_{IWQC}$



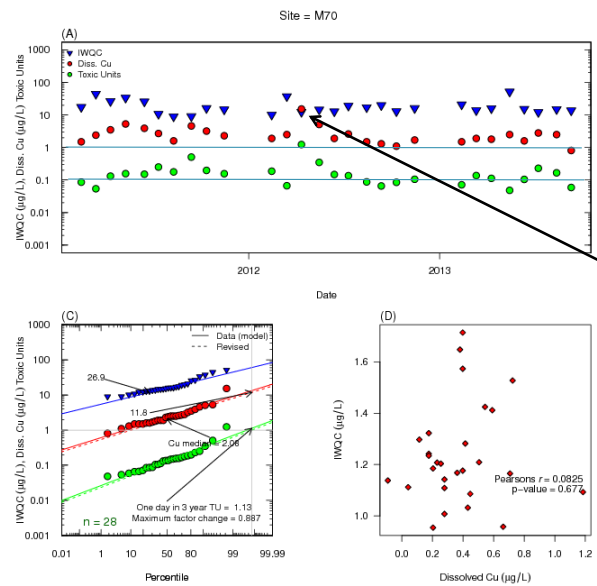
## Long Period of Record



Suggests  
Trending  
Data...

Reviewing  
time-series  
is important

## Long Period of Record



Use most  
recent data?

Highest data  
point still  
remains

## **Summary**

- BLM is used to calculate site-specific WQC
- FMB is benchmark related to WQC
- FMB can occur at any percentile of IWQC distribution
  - Determined by relative variability of Cu and IWQC and their correlation
- Time-series plots should be prepared
  - Trends can affect distributional assumptions
  - Is more recent data more relevant, if a trend is present?

**Thanks**



# The accuracy and protectiveness of Biotic Ligand Model (BLM) toxicity predictions with copper

Christopher A. Mebane

U.S. Geological Survey, Boise, Idaho, USA

Workshop on Biotic Ligand Model application for copper

EPA Region 10, Seattle

May 13-14, 2015

U.S. Department of the Interior  
U.S. Geological Survey

*Analyses may be provisional and subject to revision*

Web Images More...

Google "biotic ligand model"

Scholar About 3,490 results (0.08 sec) *About 3,490 different opinions, angles, and versions on the BLM*

Articles

Case law

My library

Any time

Since 2015

Since 2014

Since 2011

Custom range...

Sort by relevance

Sort by date

☐ include patents

☒ include citations

Create alert

**Biotic ligand model** of the acute toxicity of metals. 1. Technical basis  
DM Di Toro, HE Allen, HL Bergman... - Environmental ..., 2001 - Wiley Online Library  
Abstract The **biotic ligand model** (BLM) of acute metal toxicity to aquatic organisms is based on the idea that mortality occurs when the metal—biotic ligand complex reaches a critical concentration. For fish, the biotic ligand is either known or suspected to be the sodium or ...  
Cited by 887 Related articles All 10 versions Web of Science: 598 Import into EndNote Save More

**Biotic ligand model** of the acute toxicity of metals. 2. Application to acute copper toxicity in freshwater fish and Daphnia  
RC Santore, DM Di Toro, PR Paquin... - Environmental ..., 2001 - Wiley Online Library  
Abstract The **biotic ligand model** (BLM) was developed to explain and predict the effects of water chemistry on the acute toxicity of metals to aquatic organisms. The biotic ligand is defined as a specific receptor within an organism where metal complexation leads to ...  
Cited by 390 Related articles All 9 versions Web of Science: 274 Import into EndNote Save More

**The biotic ligand model: a historical overview**  
PR Paquin, JW Gorsuch, S Apple, GE Batley... and Physiology Part C: ..., 2002 - Elsevier  
During recent years, the **biotic ligand model** (BLM) has been proposed as a tool to evaluate quantitatively the manner in which water chemistry affects the speciation and biological availability of metals in aquatic systems. This is an important consideration because it is ...  
Cited by 491 Related articles All 8 versions Web of Science: 355 Import into EndNote Save More

**A biotic ligand model** predicting acute copper toxicity for Daphnia magna: the effects of calcium, magnesium, sodium, potassium, and pH  
KAC de Schampheleare... - Environmental science & ..., 2002 - ACS Publications  
The extent to which Ca<sup>2+</sup>, Mg<sup>2+</sup>, Na<sup>+</sup>, K<sup>+</sup> ions and pH independently mitigate acute copper toxicity for the cladoceran Daphnia magna was examined. Higher activities of Ca<sup>2+</sup>, Mg<sup>2+</sup>, and Na<sup>+</sup> (but not K<sup>+</sup>) linearly increased the 48-h EC50 (as Cu<sup>2+</sup> activity), supporting the ...  
Cited by 320 Related articles All 7 versions Web of Science: 231 Import into EndNote Save More

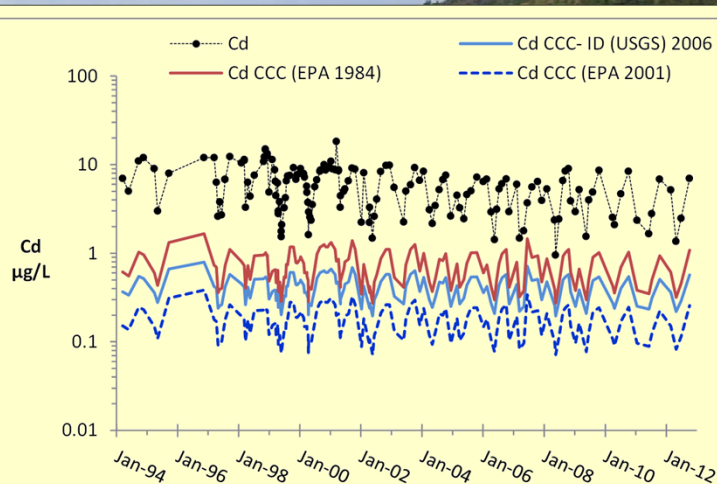
**Biotic ligand model**, a flexible tool for developing site-specific water quality guidelines for metals  
S Nivalo, CM Wood... Environmental Science & Technology, 2004 - ACS Publications

## My topics

- A tour of the BLM-Cu criteria in a watershed near you:
  - *How do Cu criteria concentrations result from the BLM- and hardness-based criteria compare in real world settings in the Pacific NW?*
- Does it work? *Many untested assumptions in the 2007 criteria document. And what was so bad about the old hardness based criteria anyway?*
- Performance evaluation: predictive accuracy and protectiveness *Predictive accuracy: how well do predicted toxic results compare to observed results?*
- *Protectiveness of criteria: regardless of whether the model predictions are accurate, are the criteria concentrations protective?*
- *Protective for sensitive functions or life stages of threatened or endangered species? (Thursday)*
- 

## What's the big deal with BLM-Cu criteria revisions? Contrast with Cd criteria revisions

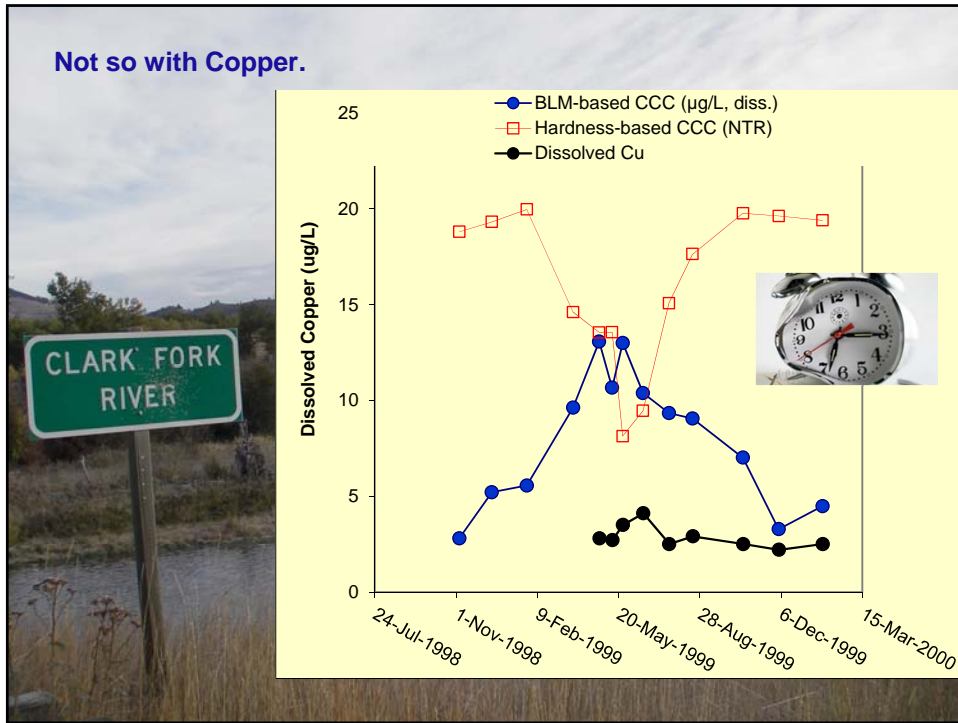
South Fork Coeur d'Alene River, near Pinehurst Idaho



With Cd, the hardness-driven Cd criteria patterns were parallel across versions; the concentrations differ but not the patterns.

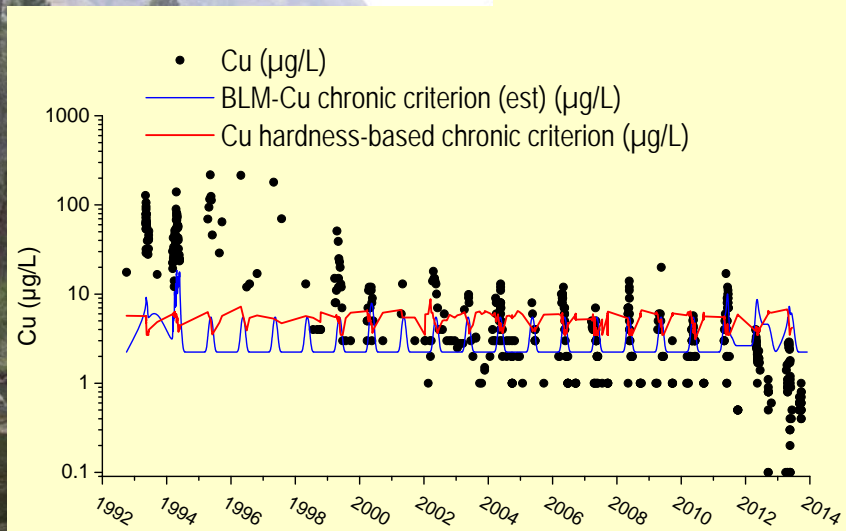
Greg Clark

## Not so with Copper.

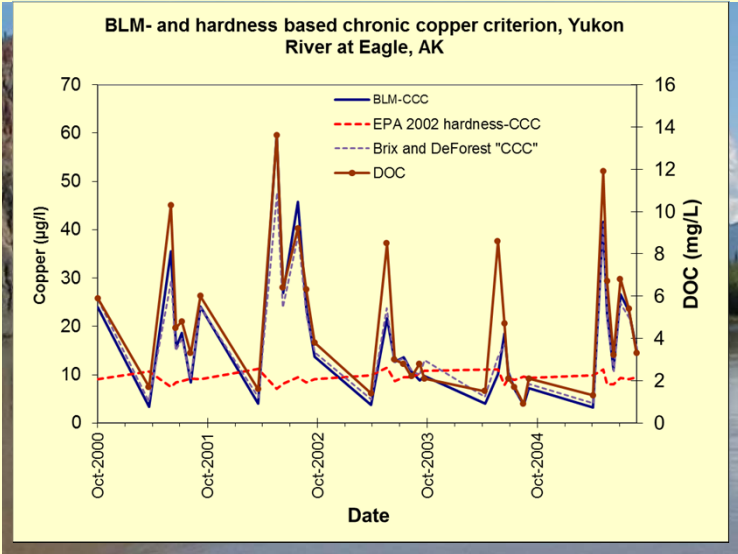


## Hardness and BLM-criteria out of sync

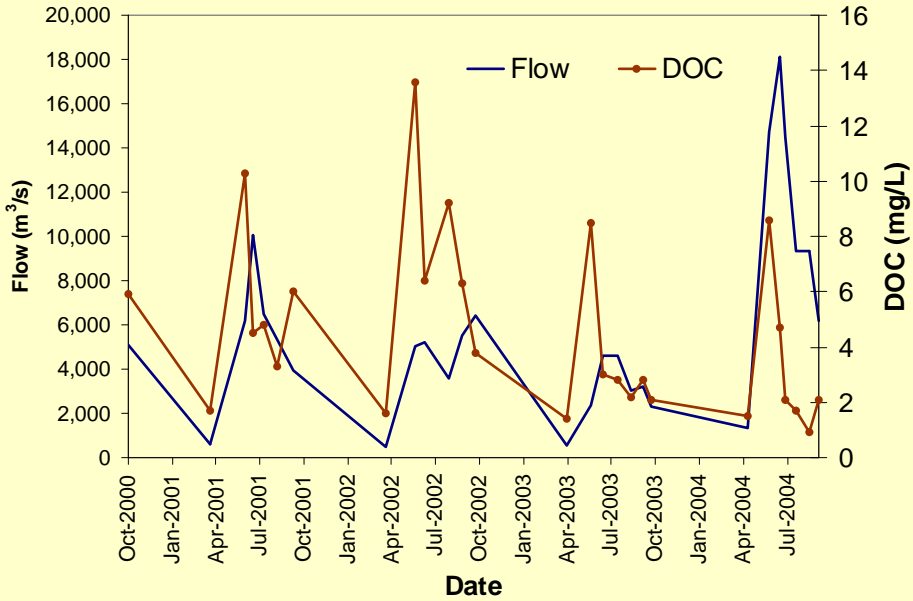
Panther Creek, near Salmon, Idaho



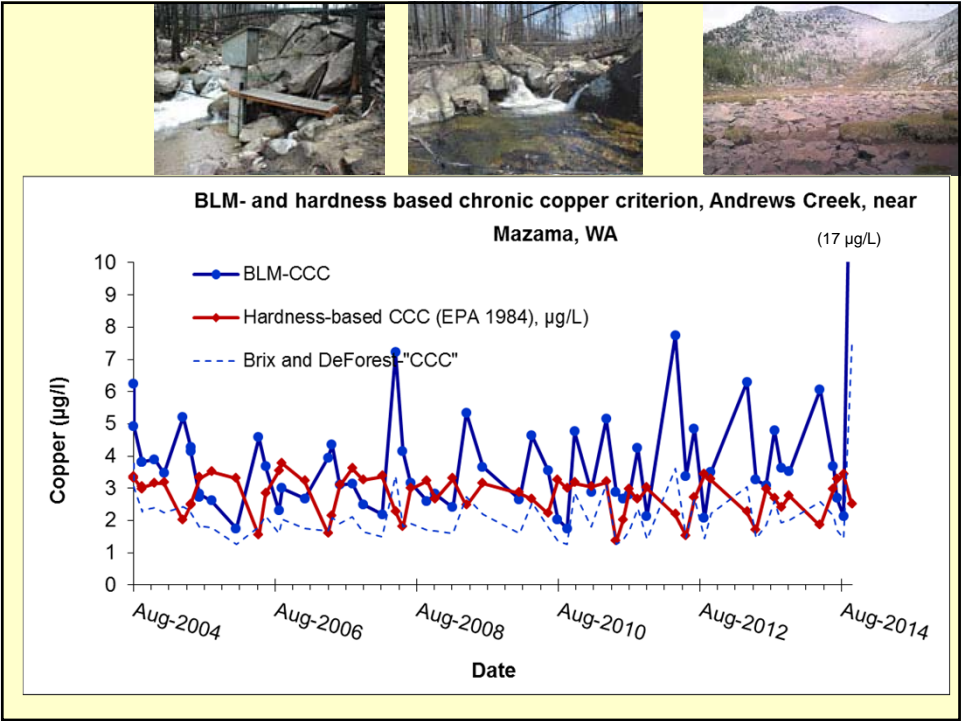
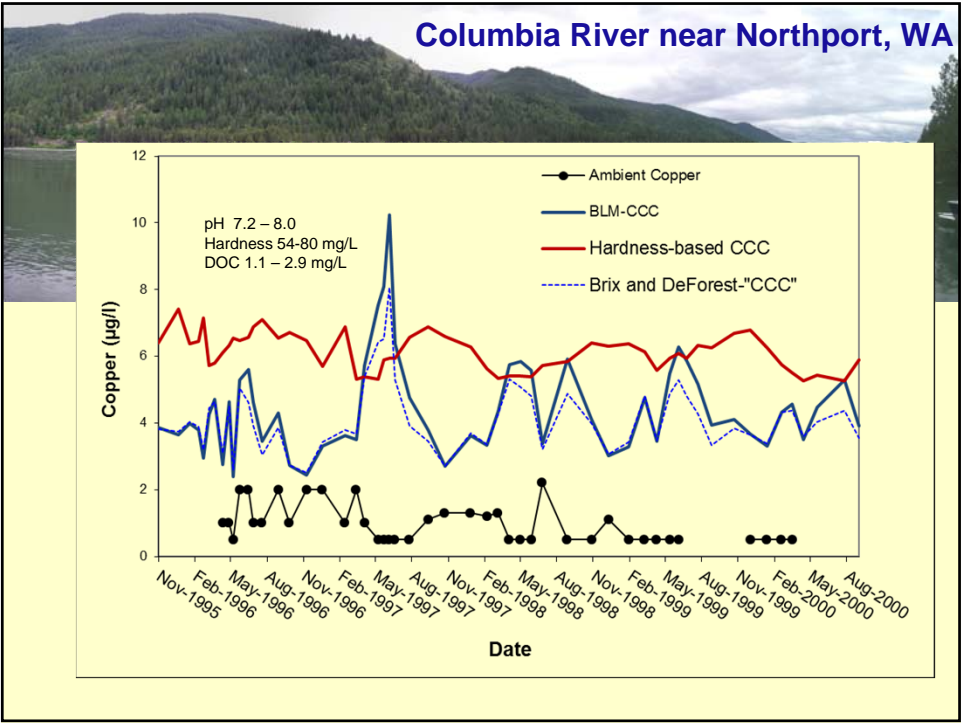
Yukon River at Eagle, Alaska



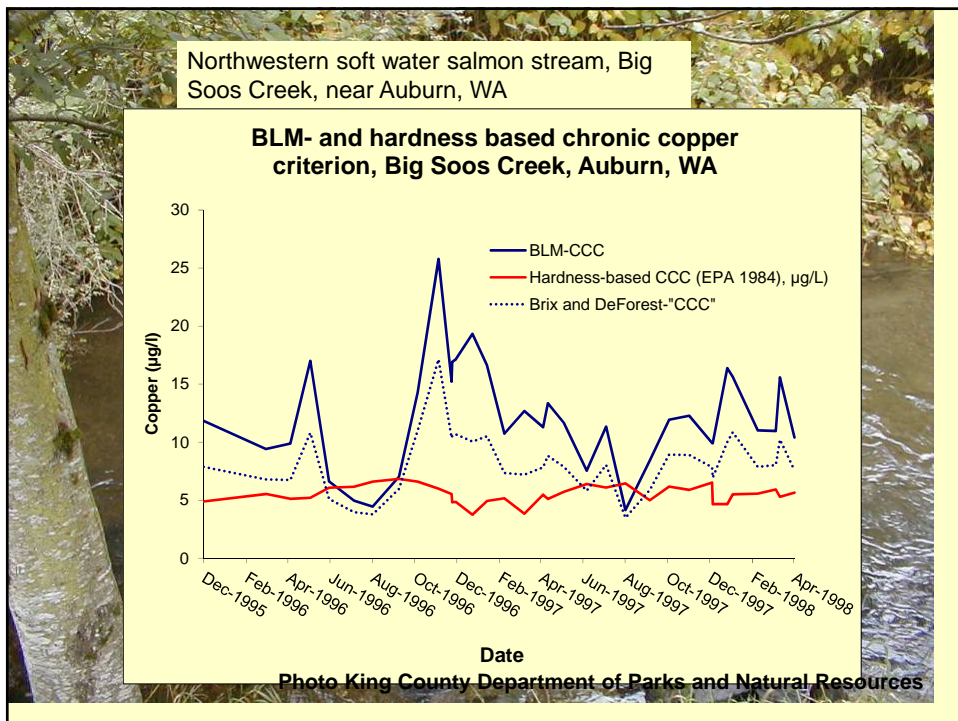
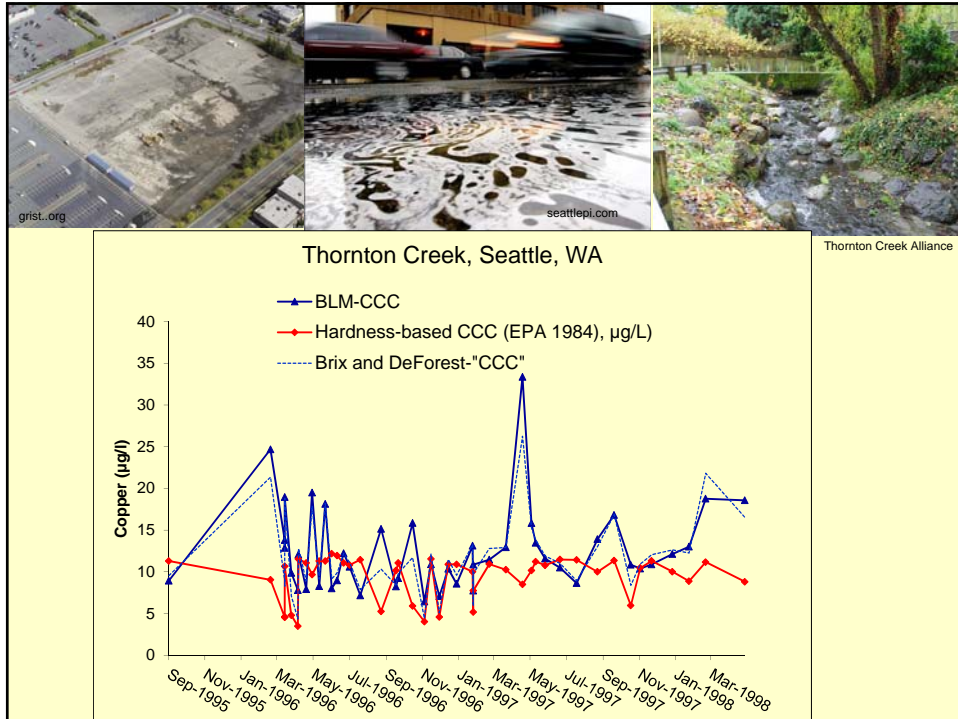
USGS Photo



USGS Photo

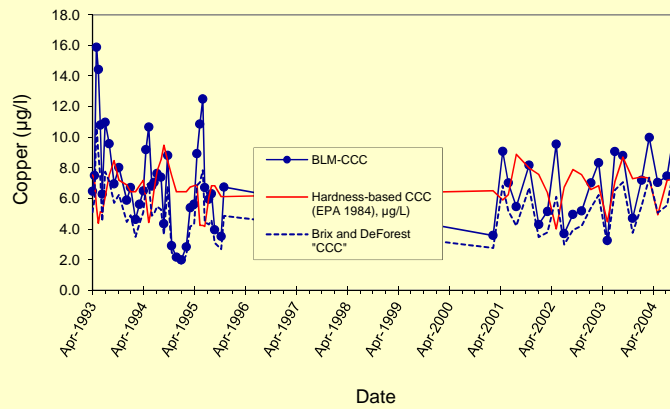






**Snake River leaving Yellowstone National Park, Wyoming (hardness 25-60 mg/L, pH 7 to 8.5, DOC 0.9 to 4.5 mg/L)**

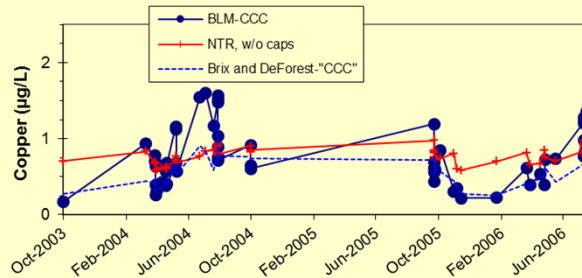
**BLM- and hardness based chronic copper criterion, Snake River above Jackson Lake, WY**

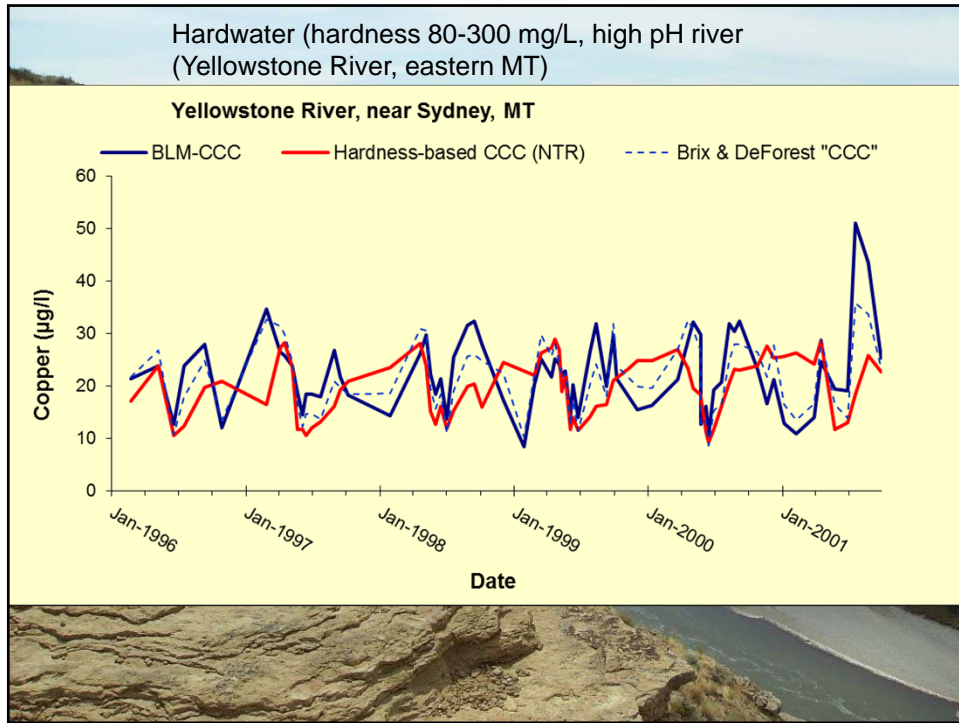


wikipedia.org

**Wild River, Maine (softwater, low pH)**

**Wild River near Gilead, ME**  
(hardness 3-6 mg/L, DOC 1.5 to 9mg/L, pH 5.4 to 6.6)









## What to believe?

Spring-runoff is the critical, low-hardness period; Don't worry as much about copper during base flow because high hardness gives protection;

Baseflows when DOC is low are the most-critical period. Don't worry as much about copper during spring runoff when DOC is high

One of these guys must be wrong.



### Some assumptions and questions about the BLM's performance and the criteria's protectiveness

1. The BLM-criteria are intended to be protective of all freshwaters and their communities, but the performance of the BLM was initially validated with toxicity data from fathead minnows and daphnids.

Does the BLM reliably predict the toxicity or non-toxicity to other aquatic organisms?

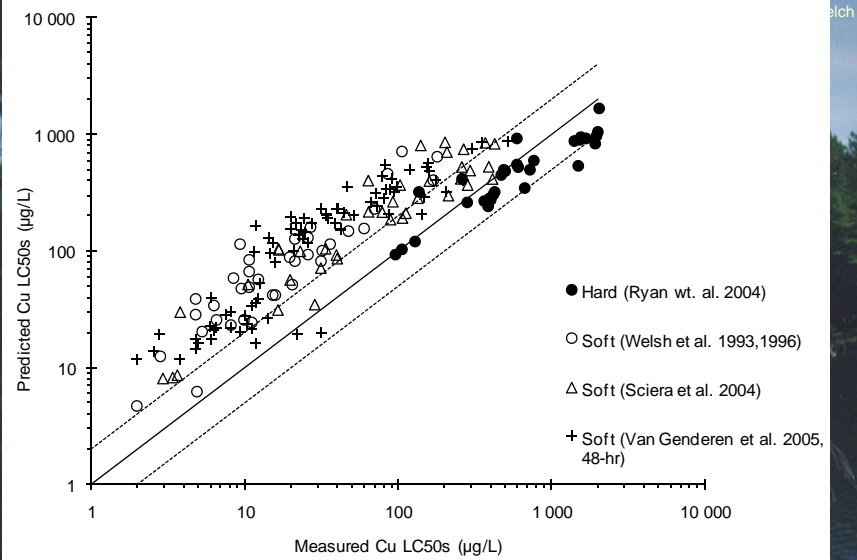
2. The original copper BLM was calibrated to toxicity tests series of contrived waters in which humic acid, major ions, and other factors were manipulated.

Does the copper BLM perform well in diverse natural waters, including natural water with very low hardness?

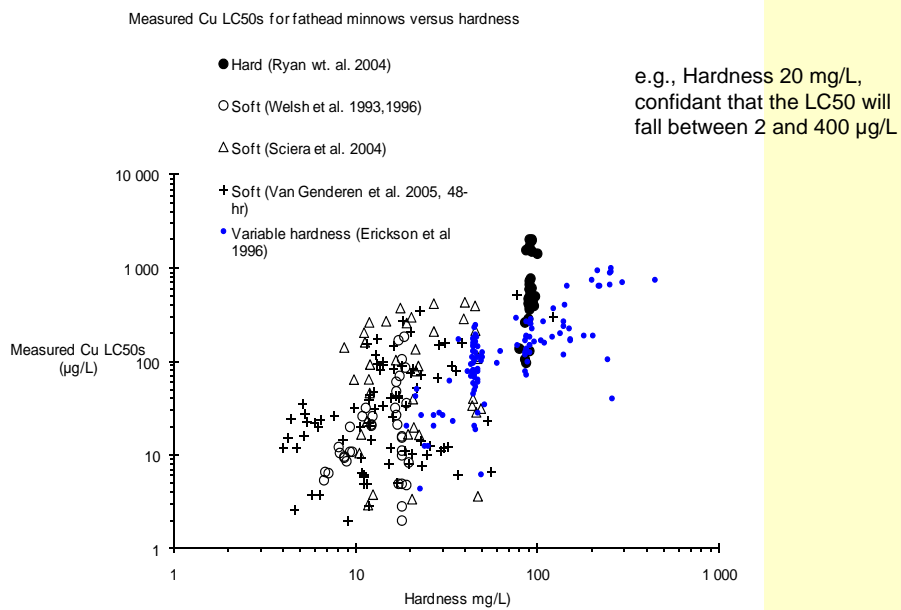
### Assumptions and questions about the BLM's performance and the criteria's protectiveness

3. The BLM was developed for predicting short-term, lethality from copper. Does the acute copper BLM- criteria also predict and protect against long-term, chronic effects of copper?
4. Sublethal effects related to chemosensation and related behaviors such as impaired olfaction, predator avoidance, and prey capture were not considered the development of the BLM-based criteria. Does the BLM reasonably predict and prevent against impairment of these types? (Thursday)
5. Laboratory experiments with single-species have an inherent artificiality to them. Do the BLM-based criteria appear protective in more natural field settings or with experimental ecosystems?

### BLM performance with fathead minnow in natural, soft waters



### Hardness performance with fathead minnow in natural, soft waters

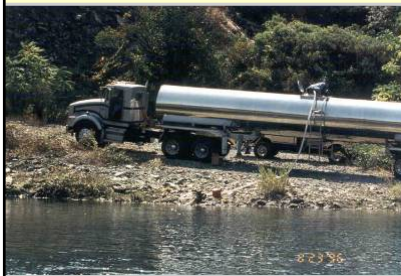


Rainbow trout flow-through and renewal tests using natural and lab waters, DOC <0.11 to 2.0 mg/L, pH 6-8.

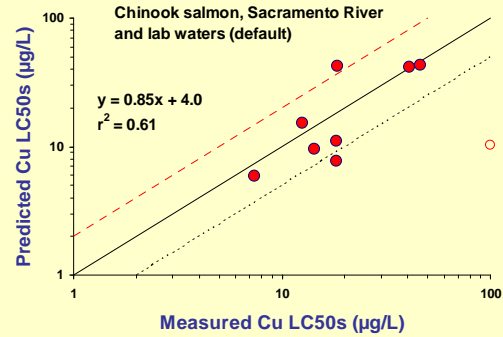
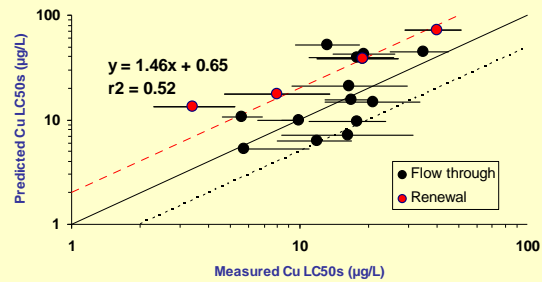
Welsh et al, unpublished (Hagler Bailey Consulting)

### Chinook salmon flow-through tests

Welsh et al, unpublished (Hagler Bailey Consulting)

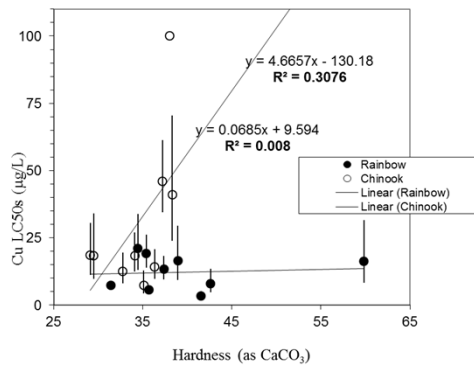


Josh Lipton

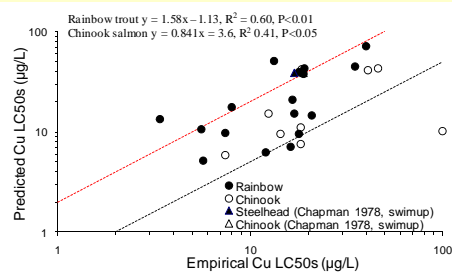


### Hardness vs. BLM, Chinook Salmon and Rainbow Trout

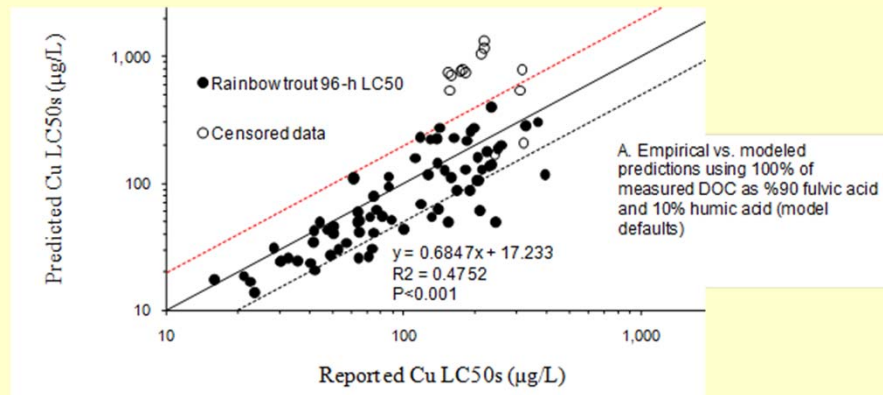
Welsh et al, unpublished (Hagler Bailey Consulting)



Josh Lipton



## Rainbow trout, renewal exposures



BLM Predicted vs. observed rainbow trout LC50s, in renewal tests using lab and site waters, hardwater, DOC from <1 to 11 mg/L, 3 of 4 seasonal rounds of testing (censoring (discarding) on set of tests for questionable DOC data).

ENSR. 1996. Development of site-specific water quality criteria for copper in the upper Clark Fork River: Phase III WER Program testing results. ENSR Consulting and Engineering, 0480-277, Fort Collins, Colo.

## Fatmucket mussel, *Lampsilis siliquoidea*

Acute and chronic tests in waters with variable hardness and different DOC sources



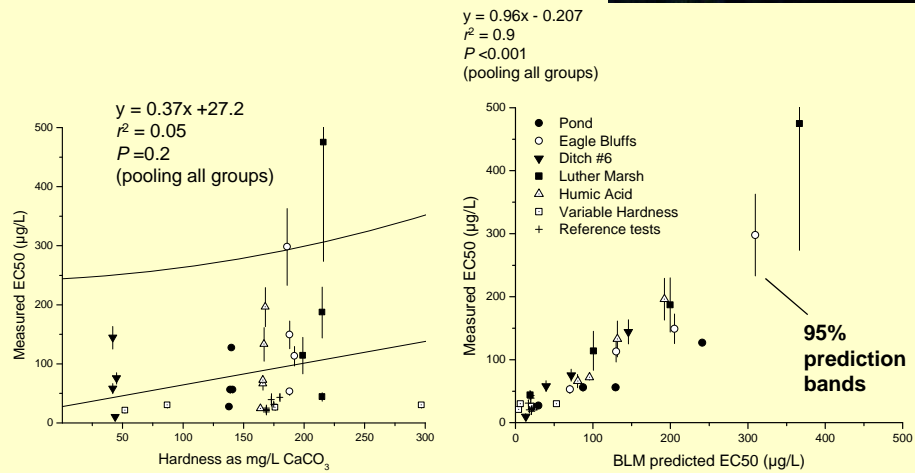
Wang et al. ET&C, 2009

Photos by Doug Hardesty, USGS



## Fatmucket mussel: hardness vs. BLM as predictor of toxicity

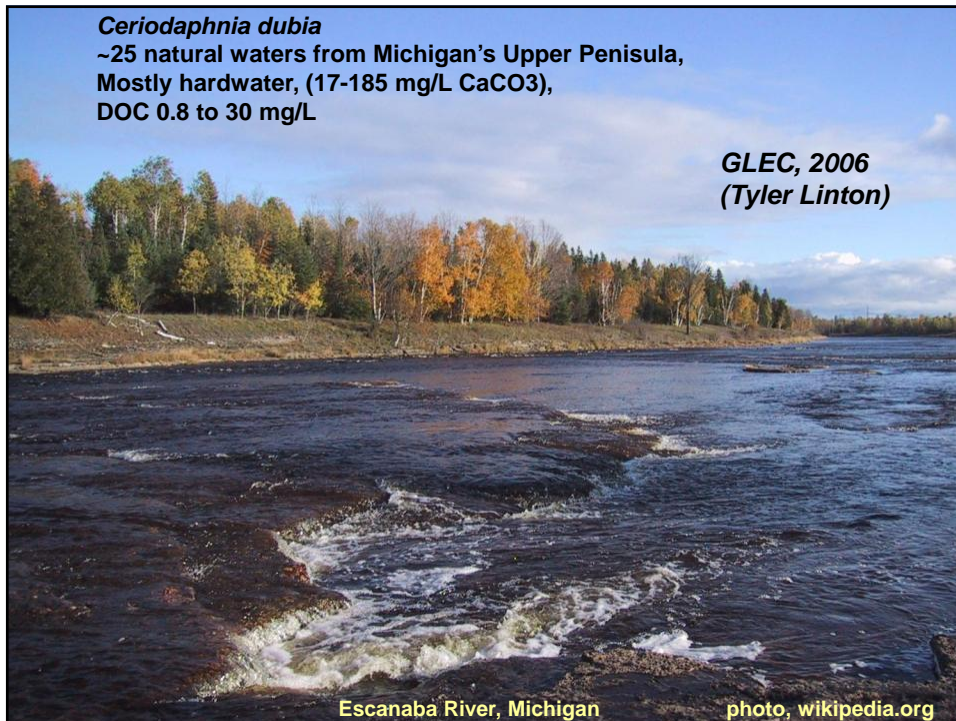
Wang et al. ET&C, 2009



## *Ceriodaphnia dubia*

~25 natural waters from Michigan's Upper Peninsula,  
Mostly hardwater, (17-185 mg/L CaCO<sub>3</sub>),  
DOC 0.8 to 30 mg/L

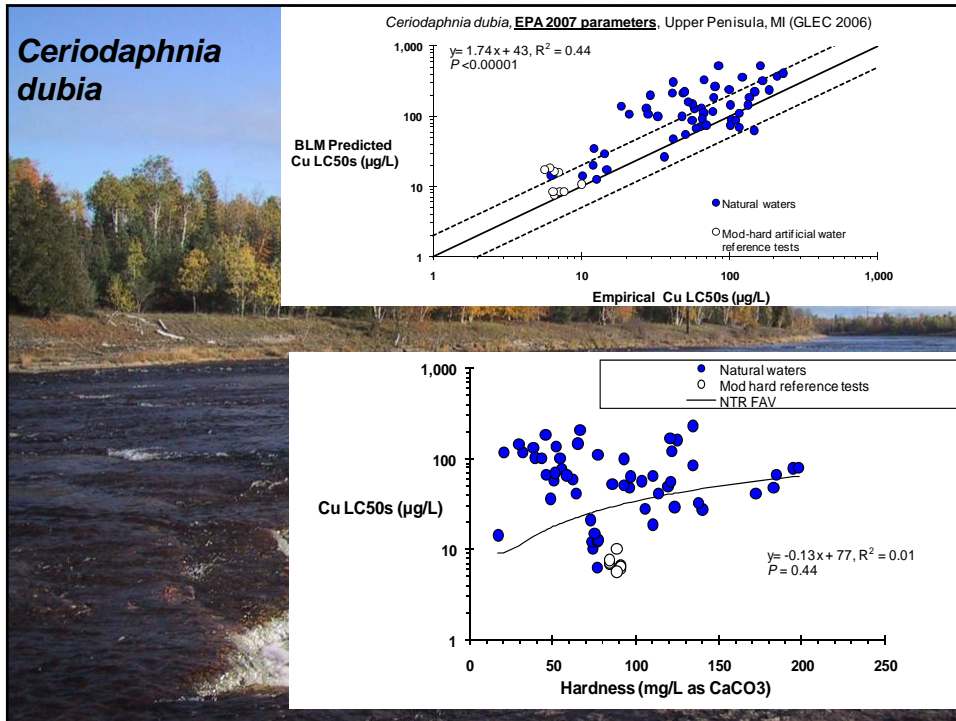
GLEC, 2006  
(Tyler Linton)



Escanaba River, Michigan

photo, wikipedia.org

## *Ceriodaphnia dubia*



## Comparisons of acute toxicity using a simplified BLM-like Linear Regression (MLR): a viable alternative?

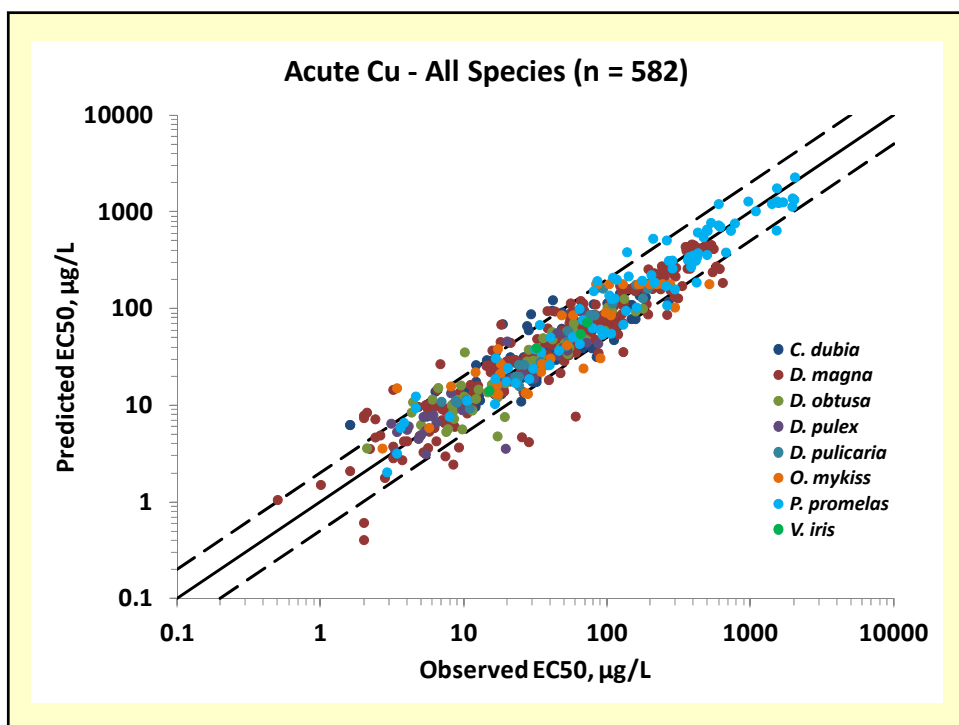
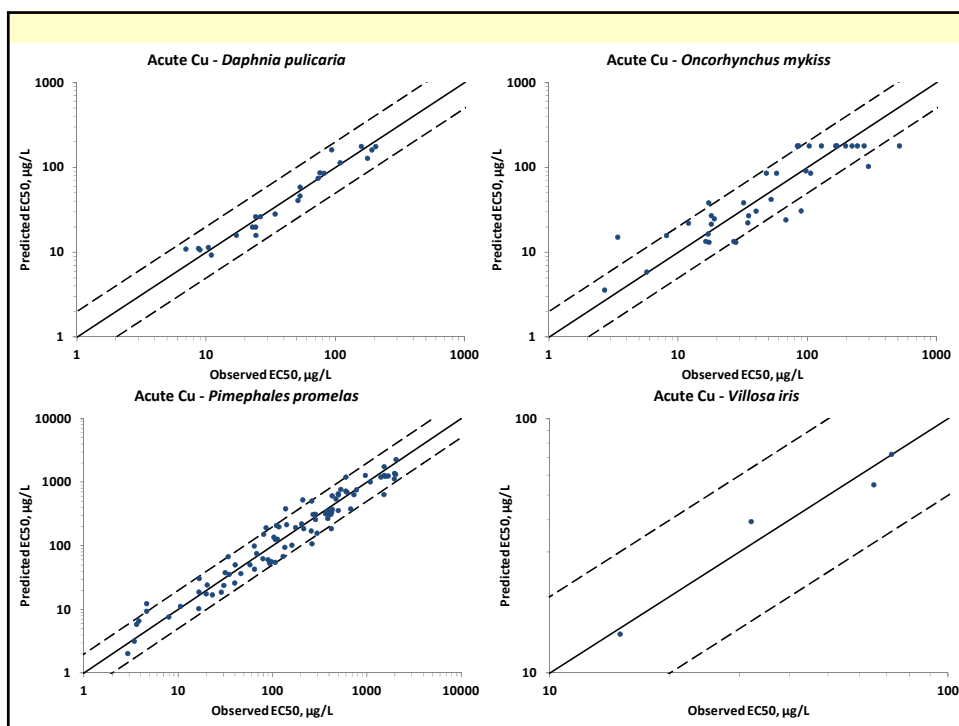
- BLM provides mechanistic basis for predicting metal toxicity over wide range of water chemistries
  - Perception of being too complicated
- MLR represents an intermediate approach
  - Structure is similar to the familiar pH and temperature dependent ammonia criteria equations, produces a 3-parameter equation.
  - Relies on BLM to help identify the critical water chemistry parameters

Brix

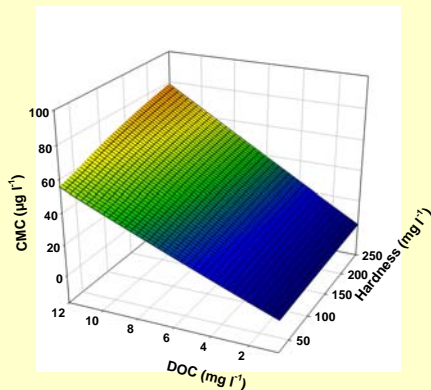


DeForest

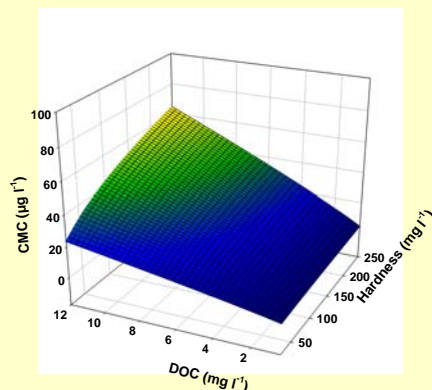




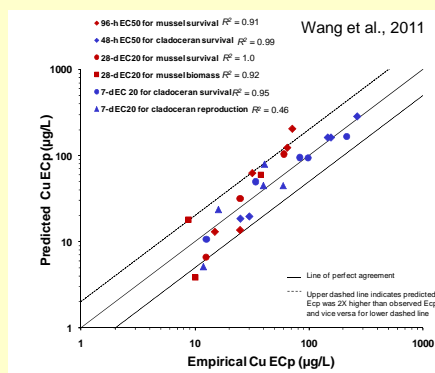
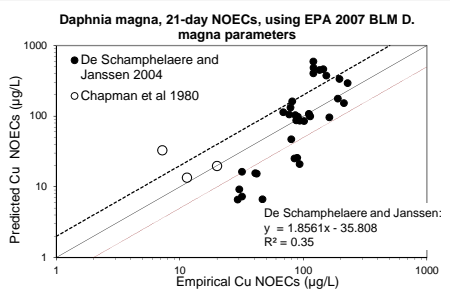
## BLM



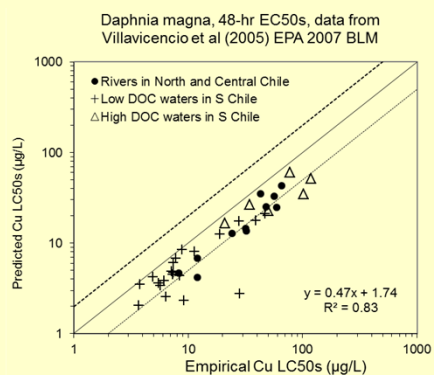
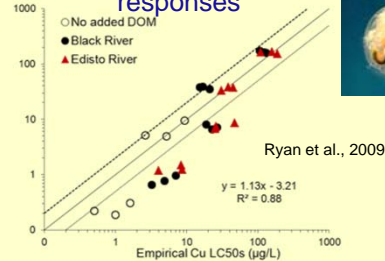
## MLR



- Performance generally similar
- BLM may over-respond to DOC
- MLR “tones down” the DOC response
- Strong performance of MLR warrants consideration in criteria
- Spreadsheet equation may have administrative rule advantages



## BLM: Chronic vs. acute responses

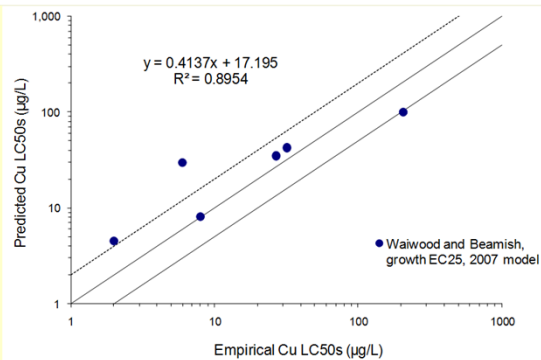
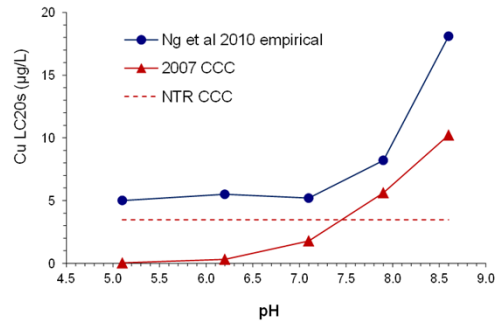


## BLM performance with Rainbow Trout in chronic exposures

Ng, T.Y.-T., M.J. Chowdhury, and C.M. Wood. 2010. Can the biotic ligand model predict Cu toxicity across a range of pHs in softwater-acclimated rainbow trout? *Environmental Science and Technology*. 44(16): 6263–6268

Waiwood, K.G. and F.W.H. Beamish. 1978. The effect of copper, hardness and pH on the growth of rainbow trout, *Salmo gairdneri*. *Journal of Fish Biology*. 13(5): 591-598

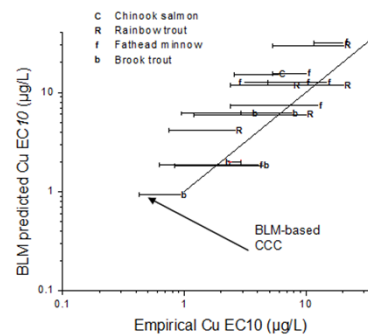
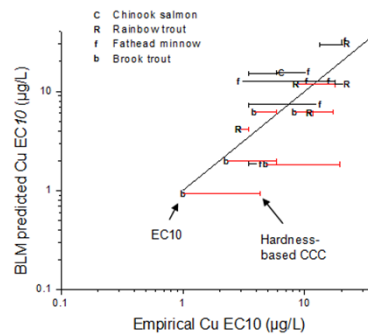
(similar results with swimming performance)



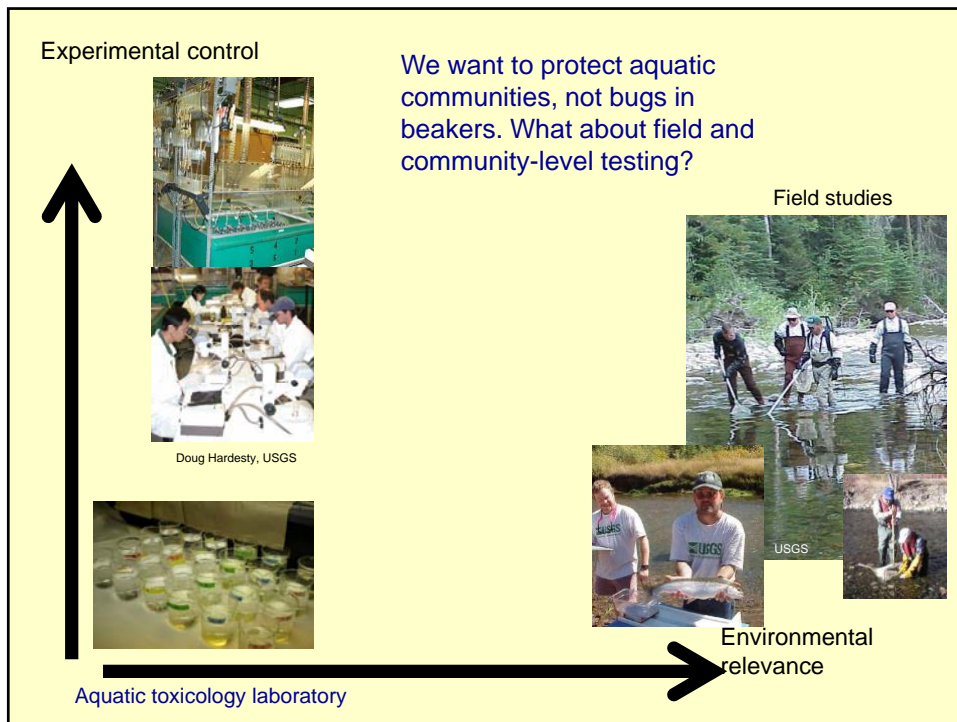
Protectiveness (or lack thereof) of hardness-based (top) or BLM-based Cu criteria (bottom) for chronic EC10 values for:

- Chinook salmon
- Rainbow trout
- Brook trout and
- Fathead minnows

- ✓ BLM-based chronic criterion was protective
- ✓ Hardness-based chronic criterion was not always protective







## 1. Shayler Run, Ohio, USA

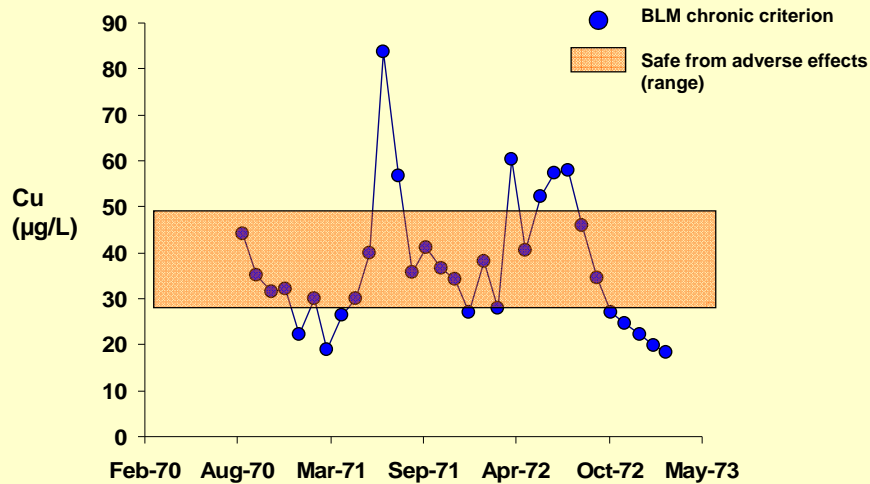
- Stream experimentally dosed with copper, 1968-1972
- Integrated long-term field, streamside, and laboratory toxicity studies
- High calcium limestone geology
- DOC from natural and sewage sources

Geckler and others, 1976.  
*Validity of laboratory tests for predicting copper toxicity in streams.* EPA 600/3-76-116

Photo from Geckler and others, 1976



## BLM and field effects –Ohio Stream



- **Threshold for adverse effects from**
  - Full life cycle streamside toxicity tests with native fish
  - Fish behavioral changes in stream

## Slow-water stream mesocosms, 18-month Helene Roussel PhD work, INERIS (France)



- **Effects studied included:**
  - Primary producers, leaf decomposition, fish
  - Benthic macroinvertebrate community
    - No effects detected at 4  $\mu\text{g/L}$ .
    - At 20  $\mu\text{g/L}$ , total invert. abundance, taxa richness and community structure of zooplankton, macroinvertebrate and emerging insects were severely affected
    - 2007 BLM average CCC: 9.2  $\mu\text{g/L}$ ; 1985 CCC: 32  $\mu\text{g/L}$

## 2. Fast-water stream microcosms using benthic macroinvertebrate community



- 10-day exposures
- 5  $\mu\text{g/L}$  Cu reduced overall Ephemeroptera (mayfly) density by 50%;
- BLM-CCC was about 6-7  $\mu\text{g/L}$ , hardness CCC about 5  $\mu\text{g/L}$  (hardness 35  $\text{mg/L}$ , DOC 2.5 to 3  $\text{mg/L}$ )



**ENVIRONMENTAL**  
Science & Technology

2013

Article  
pubs.acs.org/est

### Responses of Aquatic Insects to Cu and Zn in Stream Microcosms: Understanding Differences Between Single Species Tests and Field Responses

William H. Clements,<sup>\*,†</sup> Pete Cadmus,<sup>‡</sup> and Stephen F. Brinkman<sup>‡</sup>

<sup>†</sup>Department of Fish Wildlife and Conservation Biology, Colorado State University, Fort Collins, Colorado 80523, United States  
<sup>‡</sup>Colorado Parks and Wildlife, 317 West Prospect Road, Fort Collins, Colorado 80526, United States



### 3. Progressive recovery of a copper contaminated stream as copper declined: Big Deer Creek, Idaho



2013

#### Recovery of a mining-damaged stream ecosystem

Christopher A. Melrose<sup>1\*</sup> • Robert J. Eklund<sup>2</sup> • Brian G. Fraser<sup>3</sup> • William J. Adams<sup>2</sup>

<sup>1</sup>Idaho Water Science Center, U.S. Geological Survey, Boise, Idaho, United States

<sup>2</sup>EarthMetric Incorporated, Missoula, Montana, United States

<sup>3</sup>Bozeman, Lake Forest, Utah, United States

\*melrose@idwr.gov

#### Cu-contaminated tributary

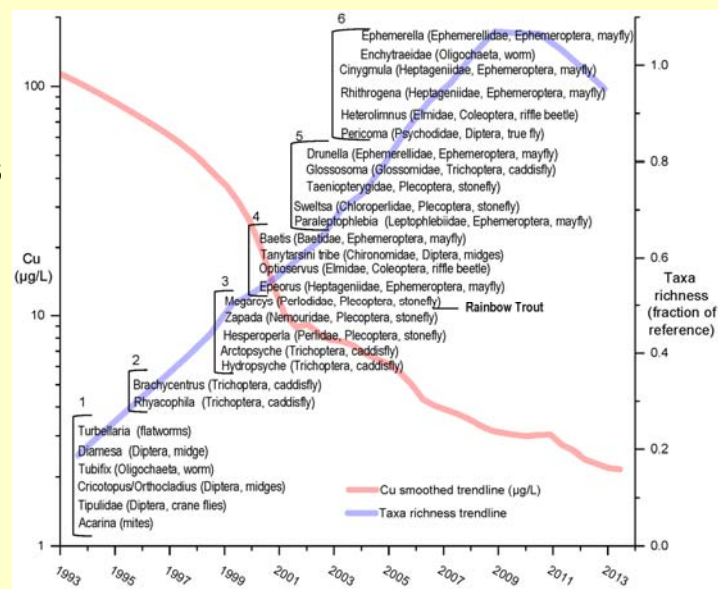
1992  
4630 µg/L Cu

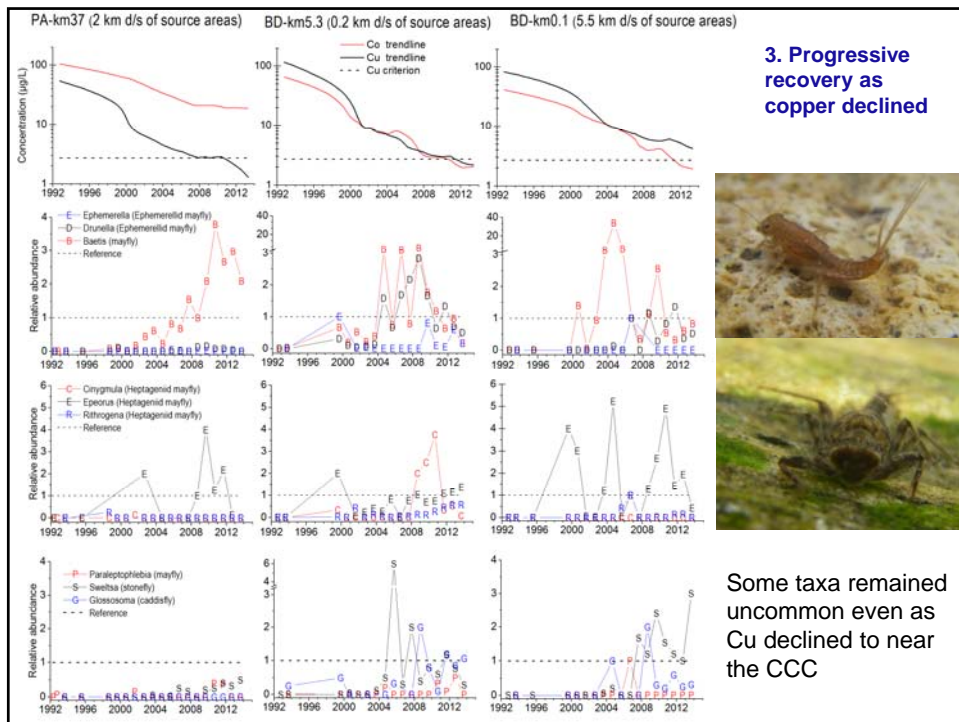
2012  
56 µg/L Cu



### 3. Progressive recovery of a copper contaminated stream as copper declined (BLM-based Cu criterion ~ 3 µg/L during baseflow)

- By the time Cu dropped below about 5 µg/L, most detected;
- BLM-CCC was about 3 µg/L





## What I've learned (so far)

- Many independent data sets with a diverse assortment of aquatic organisms and endpoints evaluated across a wide variety of natural and laboratory waters
- The BLM toxicity predictions were always at least correlated with empirical toxicity observations
- The 2007 criteria were mostly protective
  - Some ambiguity in protectiveness for community-level effects to primary producer and benthic invertebrate in results from field or model ecosystem studies
- The multiple linear regression (MLR) variation performed well and is a viable simplified alternative to the 2007-BLM version
- Following the traditional hardness-based criteria for copper could lead to misguided application of pollution controls and remedial efforts.
  - Calcium less important than DOC or pH in natural waters as a control on Cu toxicity

## Evaluating the Biotic Ligand Model for the development of new copper standards for Oregon

Copper Biotic Ligand Model Workshop  
EPA, Region 10  
May 13-14, 2015  
Seattle

James McConaghie, WQ Specialist

| Andrea Matzke, WQ Standards  
Specialist



## Topics

- Creation of a BLM database for Oregon
- Range and characteristics of Oregon data
- What are the most sensitive parameters?
- Where and how can we estimate missing parameters?
- Preliminary BLM results for Oregon



## Data Sources

- Existing Archived Databases
  - OR-DEQ LASAR database
  - USGS-NWIS parameters
- Current Field Monitoring
  - OR-DEQ Ambient Monitoring
  - OR-DEQ Toxics Sampling



## Summary of Data Availability

| Agency  | Source             | Time Period            | # of Samples (n) | Complete Parameter Sets (n) | Incomplete Parameter Sets (n) |
|---------|--------------------|------------------------|------------------|-----------------------------|-------------------------------|
| DEQ     | Ambient Monitoring | Oct. 2013 – Present    | 14674            | 114                         | 2041                          |
| DEQ     | Toxics BLM         | Jan. 2013 – Oct. 2014  | 2255             | 79                          | 121                           |
| DEQ     | LASAR              | Jan. 2003 – Sept. 2013 | 13215            | 64                          | 1452                          |
| USGS    | NWIS               | Jan. 2000 – Sept. 2014 | 125311           | 105                         | 19230                         |
| Totals: |                    |                        |                  | 362                         | 22844                         |

Sample dates: 2000-2014



Preliminary Evaluation



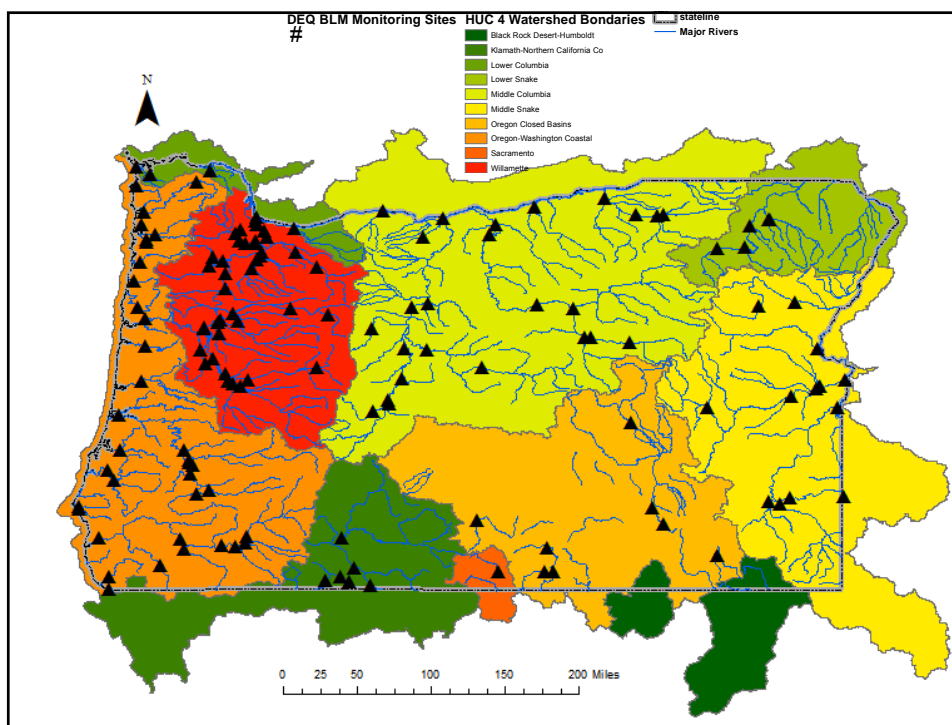
Complete by Estimating Values

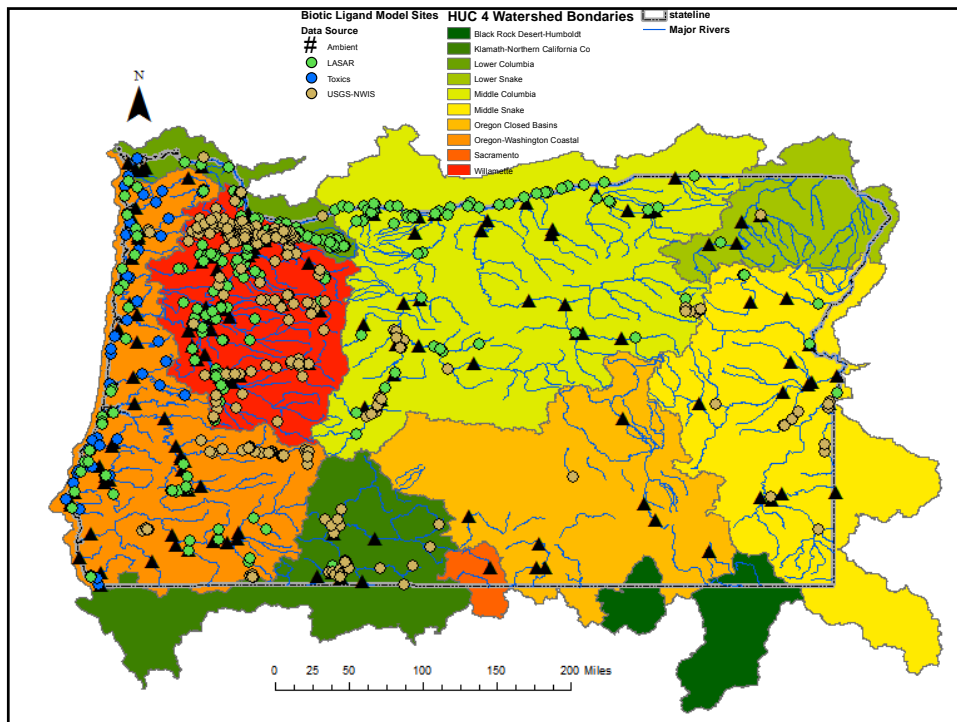


## Sites in the Oregon BLM Database

|                   |     |
|-------------------|-----|
| DEQ Ambient BLM   | 138 |
| DEQ Other Ambient | 26  |
| DEQ Toxics        | 41  |
| DEQ LASAR         | 413 |
| USGS-NWIS         | 306 |
| Total Sites       | 823 |

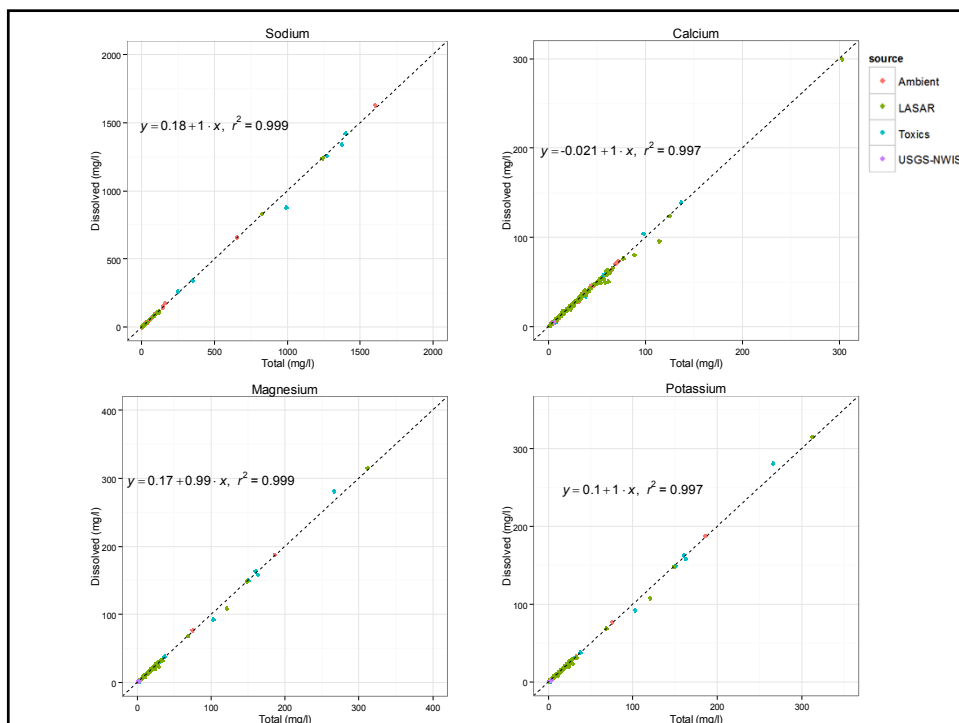
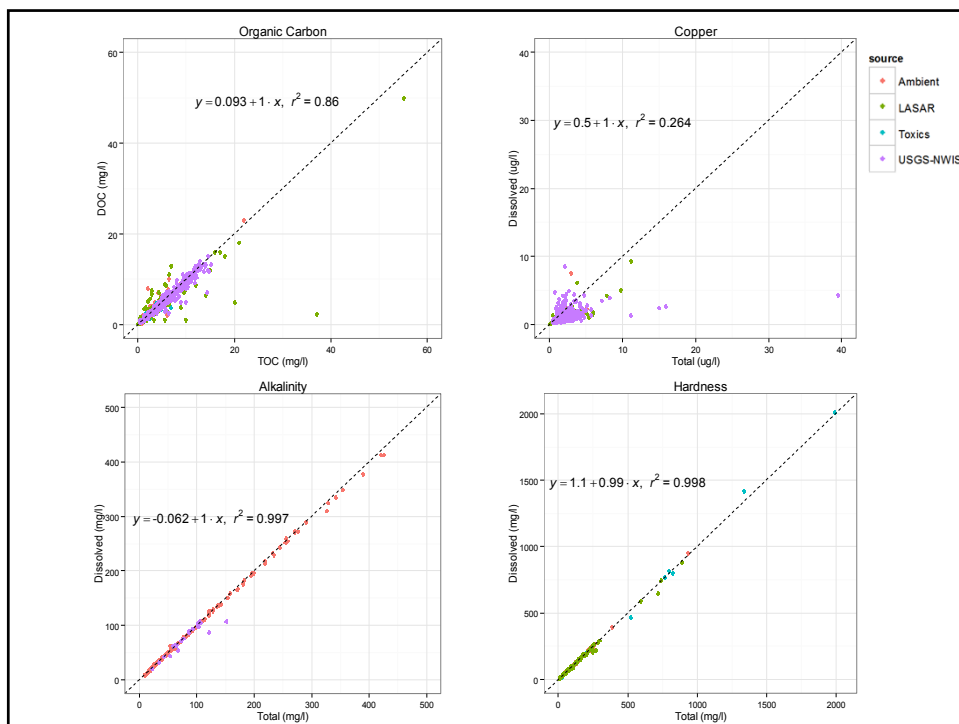
- Fresh water
- Surface Waters
- Streams/Rivers





## Total vs. Dissolved Parameters

- BLM Model intended to use concentration of dissolved parameters
- Archived data is a mix of total and dissolved parameters
- Examined relationships between total and dissolved concentrations
- Guidelines for interchangeability of total vs. dissolved data



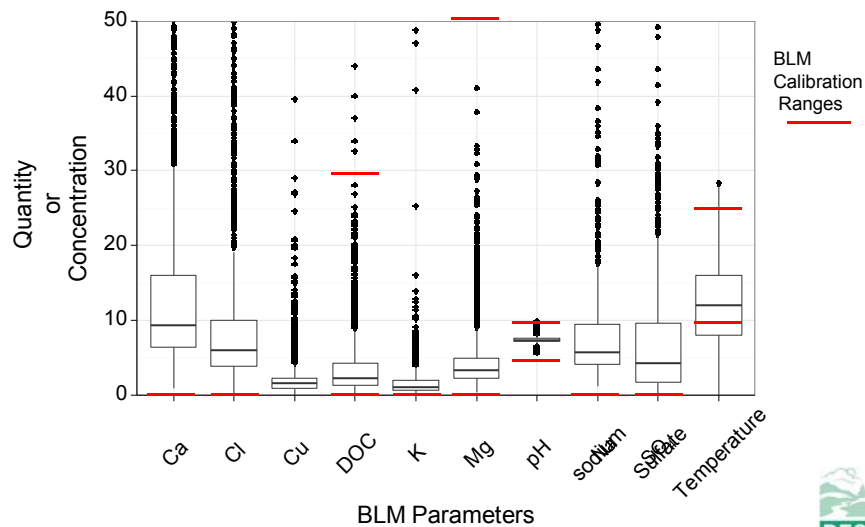
## Total vs. Dissolved Parameters

### Conclusions:

- Total  $\approx$  Dissolved for Geochemical Ions
  - Sodium
  - Calcium
  - Magnesium
  - Potassium
- Reasonably similar for TOC/DOC
- Copper, use  $Cu_T$  when  $Cu_D$  not available, but not equivalent.



## Ranges of Chemical Data





## Sensitivity Analysis

- Data limited by lack of sites with complete sets of BLM parameters ( $n = 362$ )
- Estimate values of missing parameters to increase size of database ( $n \approx 22,000$ )
- What are the sensitive BLM parameters in an OR-specific dataset?



## Sensitivity Analysis

- Start with complete records of measured parameters ( $n=362$ )
- Calculate IWQC
- Replace measurements of 1 parameter piecewise with default values:
  - Max
  - Median
  - Min, etc.
- Maintain measured values for parameters not being tested
- Compare default IWQCs to measured IWQCs



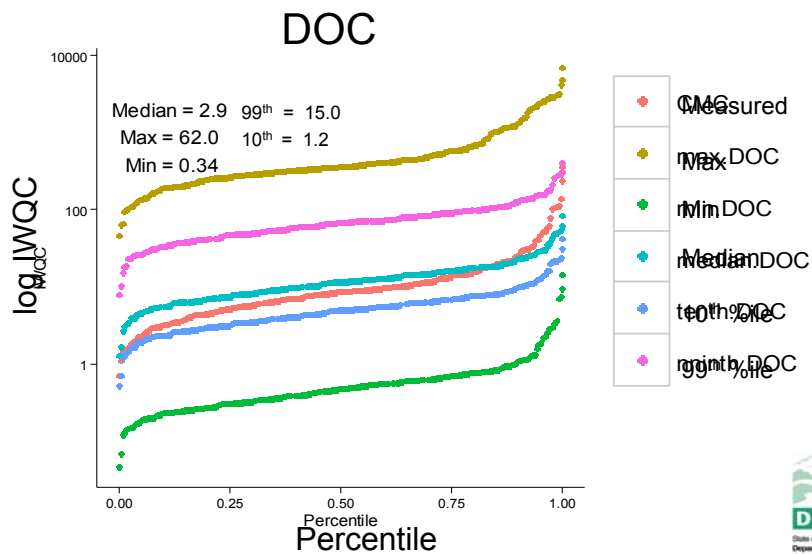
# Sensitivity Analysis

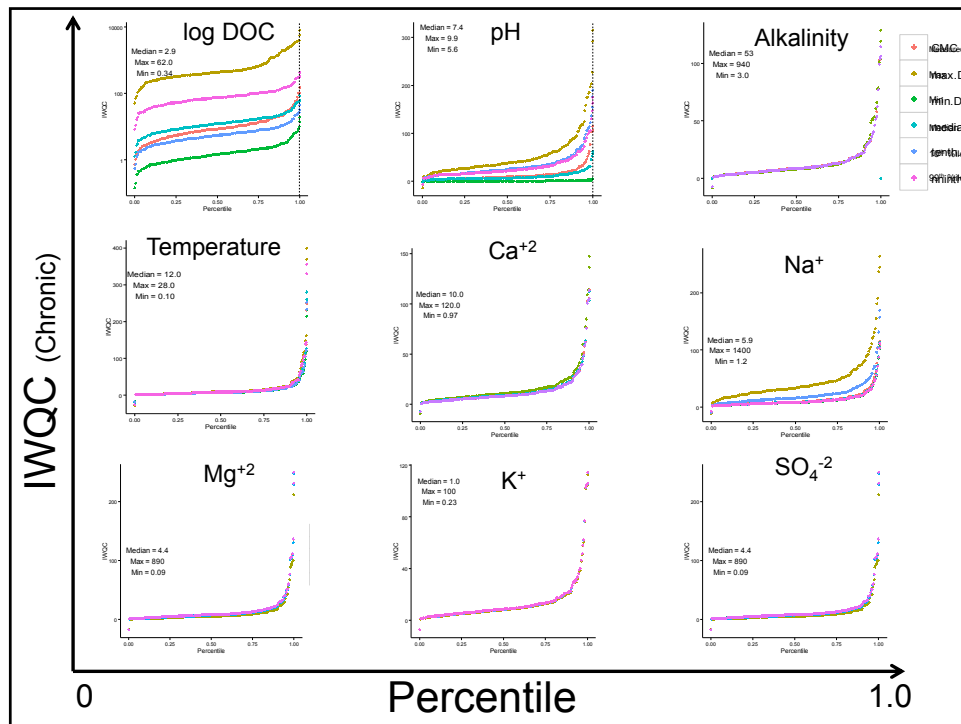
## Parameter Statistics

| Analyte     | N     | Min. | 10 <sup>th</sup> Percentile | Median | 99 <sup>th</sup> Percentile | Max  |
|-------------|-------|------|-----------------------------|--------|-----------------------------|------|
| Alkalinity  | 16760 | 3    | 25                          | 52     | 180                         | 420  |
| DOC         | 2933  | 0.1  | 1.2                         | 2.8    | 15                          | 56   |
| pH          | 17762 | 5.6  | 7.1                         | 7.4    | 8.7                         | 9.9  |
| Temperature | 18139 | 0.1  | 6                           | 12     | 23                          | 28   |
| Ca          | 3229  | 1.2  | 4.9                         | 10     | 53                          | 140  |
| K           | 698   | 0.1  | 0.47                        | 1.2    | 11.09                       | 130  |
| Mg          | 3227  | 0.5  | 1.8                         | 3.6    | 20                          | 400  |
| Na          | 732   | 1.2  | 2.71                        | 5.8    | 127.6                       | 1400 |
| Cl          | 15161 | 0.18 | 3.2                         | 6.4    | 45                          | 2300 |
| Sulfate     | 1200  | 0.09 | 0.779                       | 4.4    | 81.13                       | 890  |



# Sensitivity Analysis—DOC Example





## Most Sensitive Parameters

- DOC
  - Especially to values over model calibration range
  - 29.5 mg/L DOC calibration limit
- pH
- Na<sup>+</sup>
  - Saline sites
    - Arid streams
    - Estuarine or tidally influenced surface water

## Data Conditioning

- Combine total and dissolved parameters
- Filtering Data:
  - Exclude extreme high/low DOC, pH
    - Effluent streams
    - Arid, alkaline locations
  - Exclude high Na<sup>+</sup> (high conductivity)
    - Freshwater definition is <1500 µmhos/cm
    - Tidally influenced sites
    - Effluent samples

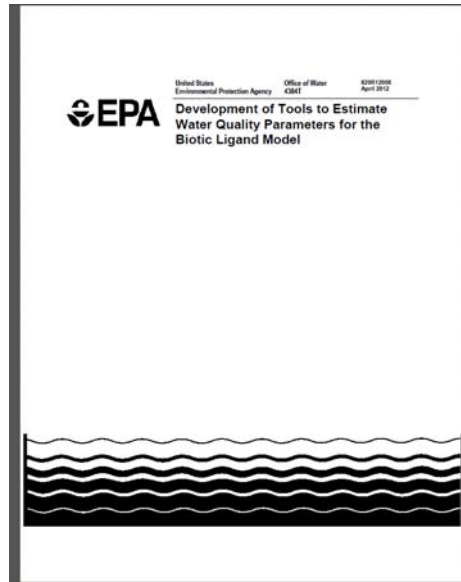


## Potential Size of Conditioned Database

| Parameter    | # of Samples | Required for:   |
|--------------|--------------|---|
| pH           | 17762        | Sensitive BLM parameter   |
| DOC          | 5032         | Sensitive BLM parameter   |
| Conductivity | 18443        | For estimation of missing parameters  |
| Copper       | 4284         | FMB, TU, or compliance evaluation of BLM                                      |
| Hardness     | 1179         | Comparison of BLM with existing criteria and changes to listing or compliance |



## Estimation of Missing Parameters



## Estimation of Missing Parameters

- EPA 2012 Guidance Methods:
  - Regression on Conductivity
    - Empirical relationship between ion concentration and conductivity
    - Developed with data from CO, UT, WY
  - Use Eco-Regional Defaults
    - Unbiased mean of 10<sup>th</sup> Percentile Concentrations
- Evaluate these methods with an Oregon-specific dataset



# 1. Estimating by Conductivity

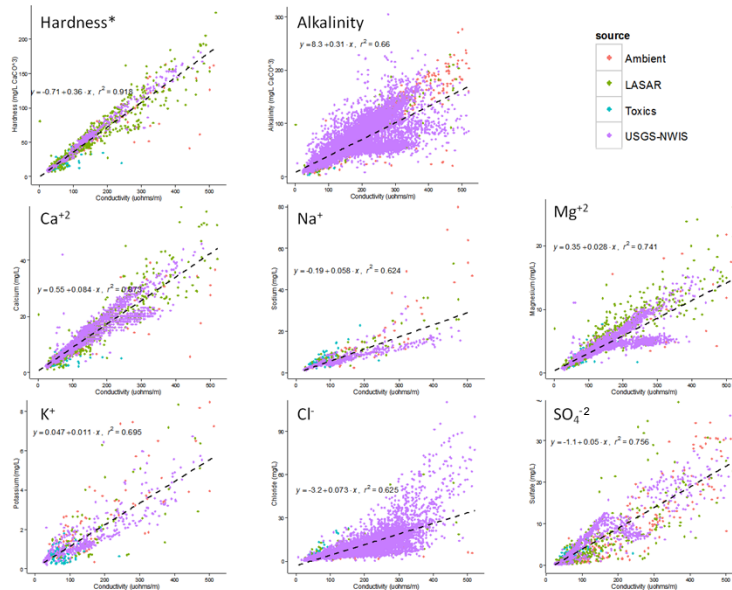
## Spearman Rank Correlations ( $\rho$ )

| Parameter  | Oregon Dataset | EPA 2012,<br>Appendix C, Table2<br>(CO, UT, WY) |
|------------|----------------|---|
| Alkalinity | 0.89*          | -0.600  |
| Hardness   | 0.97*          | N/A   |
| Calcium    | 0.96*          | 0.867*  |
| Potassium  | 0.83*          | 0.846*  |
| Magnesium  | 0.95*          | 0.882*  |
| Sodium     | 0.90*          | 0.921*  |
| Chloride   | 0.89*          | 0.827*  |
| Sulfate    | 0.89*          | 0.905*  |

\*  $p < 0.001$



# 1. Estimating by Conductivity



# 1. Goodness of Fit

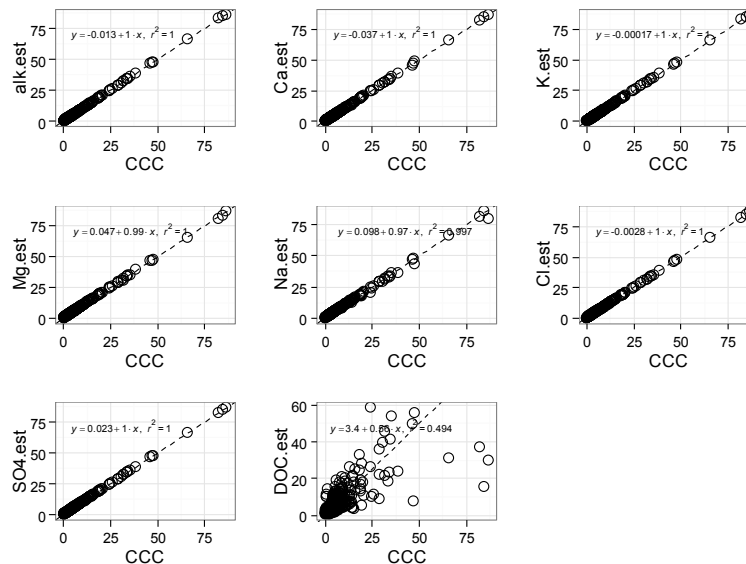
| Parameter  | Goodness of Fit<br>(Adj. R <sup>2</sup> of linear regression) |                                    |                      |   |
|------------|---|------------------------------------|----------------------|---|
|            | Linear All Data   | Linear 10 <sup>th</sup> Percentile | Natural Log All Data | Natural Log 10 <sup>th</sup> Percentile |
| Alkalinity | 0.65  | 0.31                               | 0.77                 | 0.29                                    |
| Calcium    | 0.87  | 0.40                               | 0.89                 | 0.39                                    |
| Hardness   | 0.92  | 0.25                               | 0.92                 | 0.26                                    |
| Potassium  | 0.69  | 0.23                               | 0.70                 | 0.21                                    |
| Magnesium  | 0.74  | 0.67                               | 0.85                 | 0.69                                    |
| Sodium     | 0.62  | 0.28                               | 0.82                 | 0.30                                    |
| Chloride   | 0.63  | 0.59                               | 0.77                 | 0.56                                    |
| Sulfate    | 0.60  | 0.003                              | 0.76                 | 0.0005                                  |

\* EPA goodness of fit evaluated as non-zero correlation coefficients with  $p < 0.001$



# Estimation by Conductivity

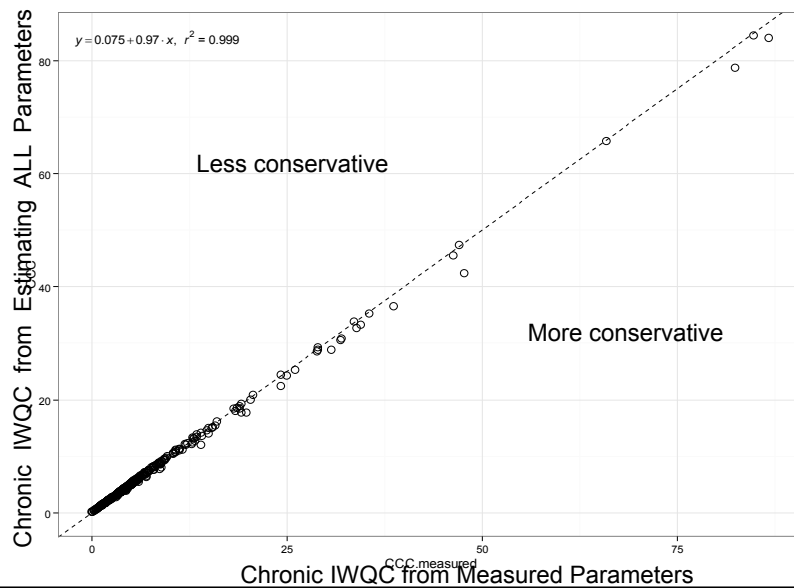
Chronic IWQC  
from Estimated Parameters



Chronic IWQC from Measured Parameters

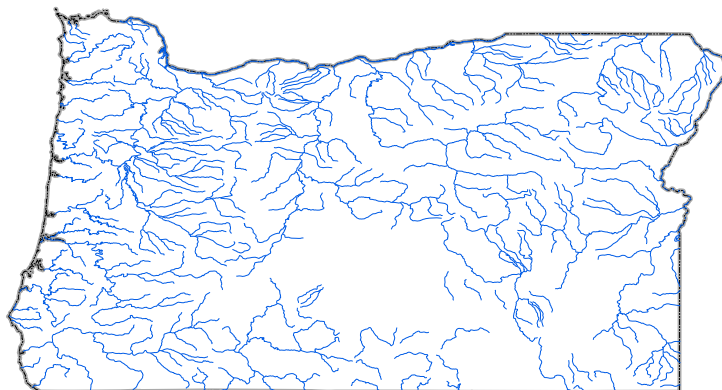


## Estimation by Conductivity



## 2. Estimating using regional defaults

Where can we estimate parameters?



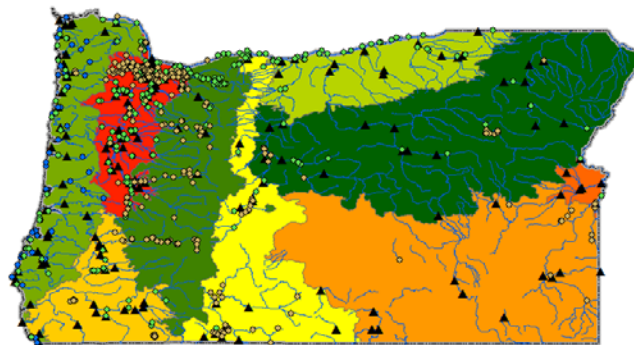


## 2. Site/Sample Characteristics

- Geographical
  - Level III Ecoregion
  - HUC 4 Watershed
- Seasonal
  - Dry = June – September
  - Wet = October – May
- Hydrology
  - Precipitation-driven = August – March
  - Snowmelt-driven = April – July

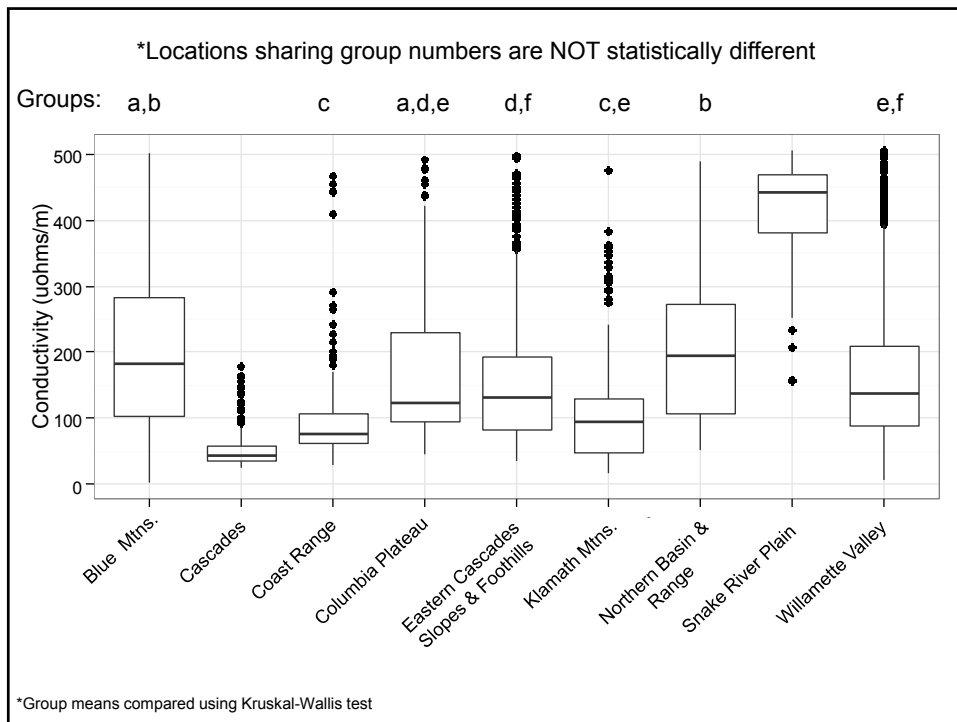


## Level III Ecoregions



0 25 50 100 150 200 Miles

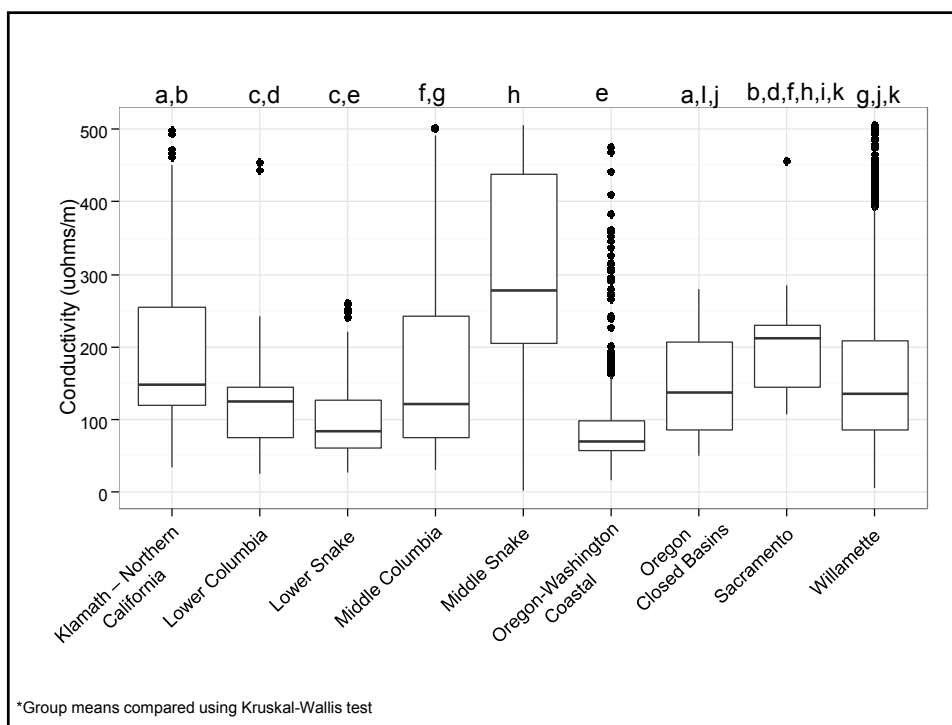
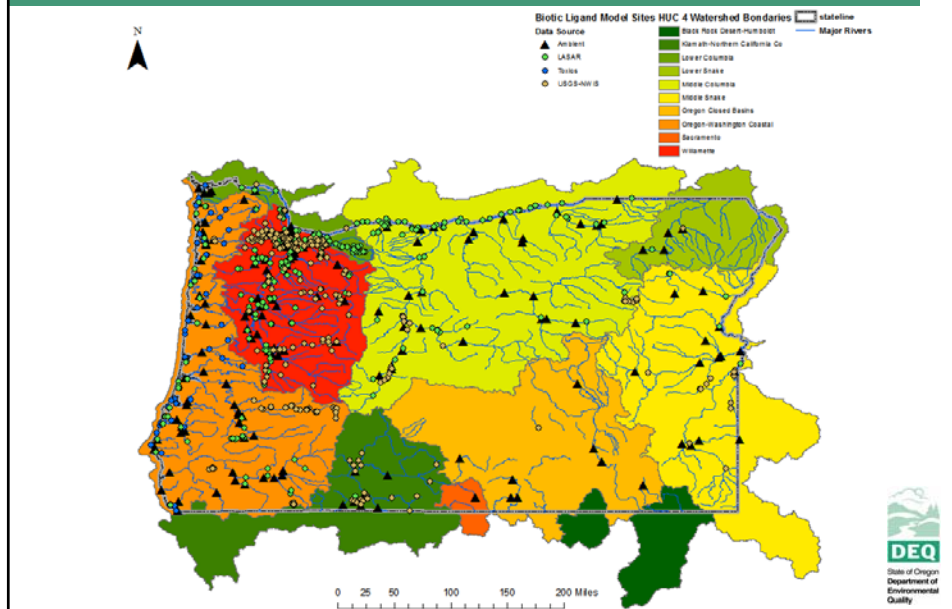




## Level III Ecoregions

- Distribution of conductivity data not statistically different among L-III ecoregions
- Aggregating at this level does not result in significantly different default parameter estimates

# HUC 4 Watersheds

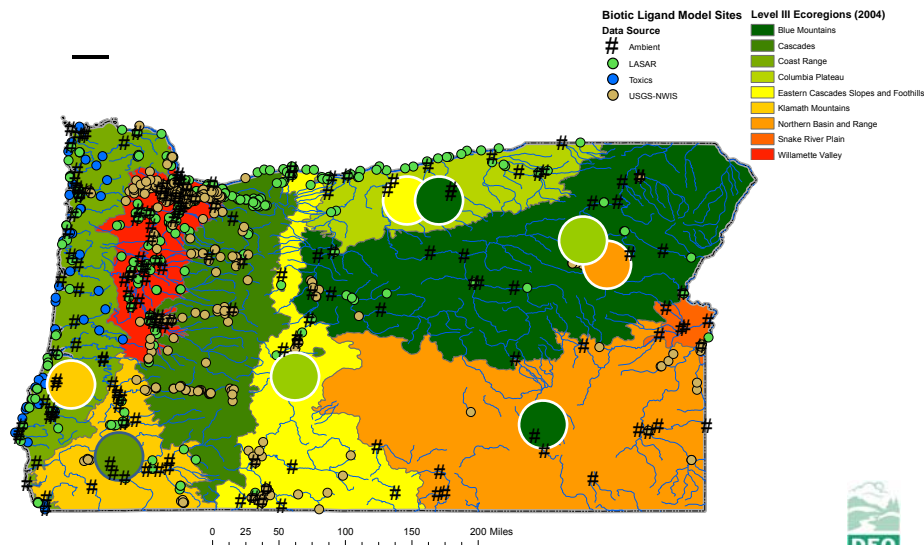


## HUC 4 Watersheds

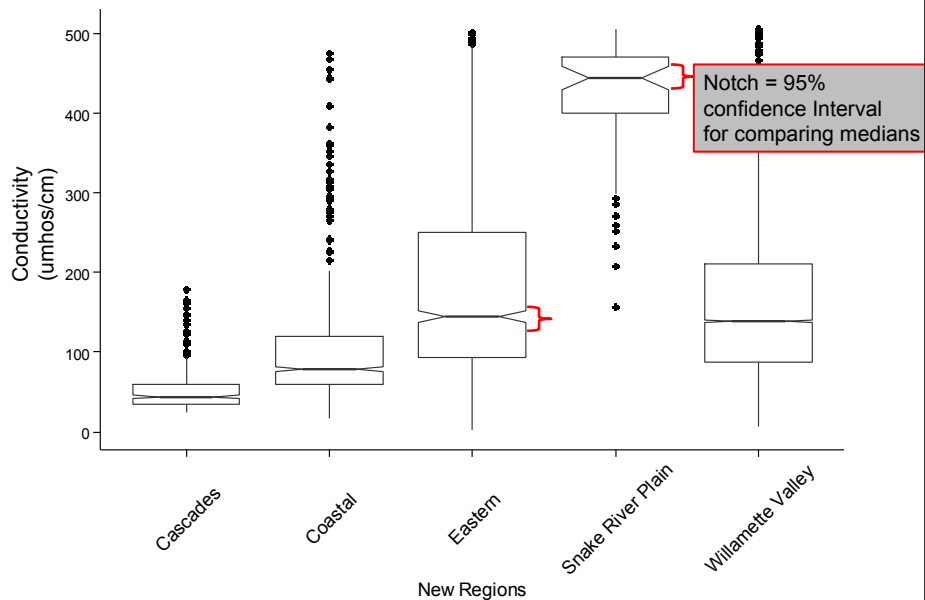
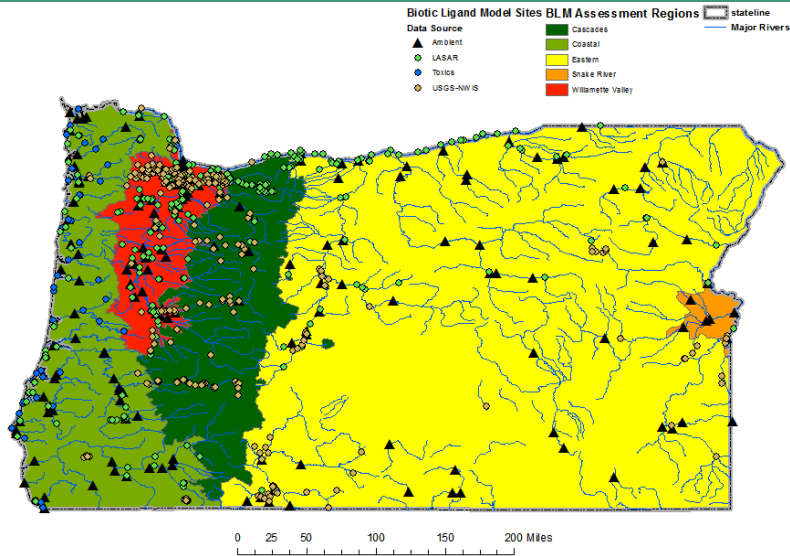
- Distribution of conductivity data not unique at level of HUC 4
  - Also not unique at HUC 6
- Aggregating at this level does not result in significantly different default parameter estimates



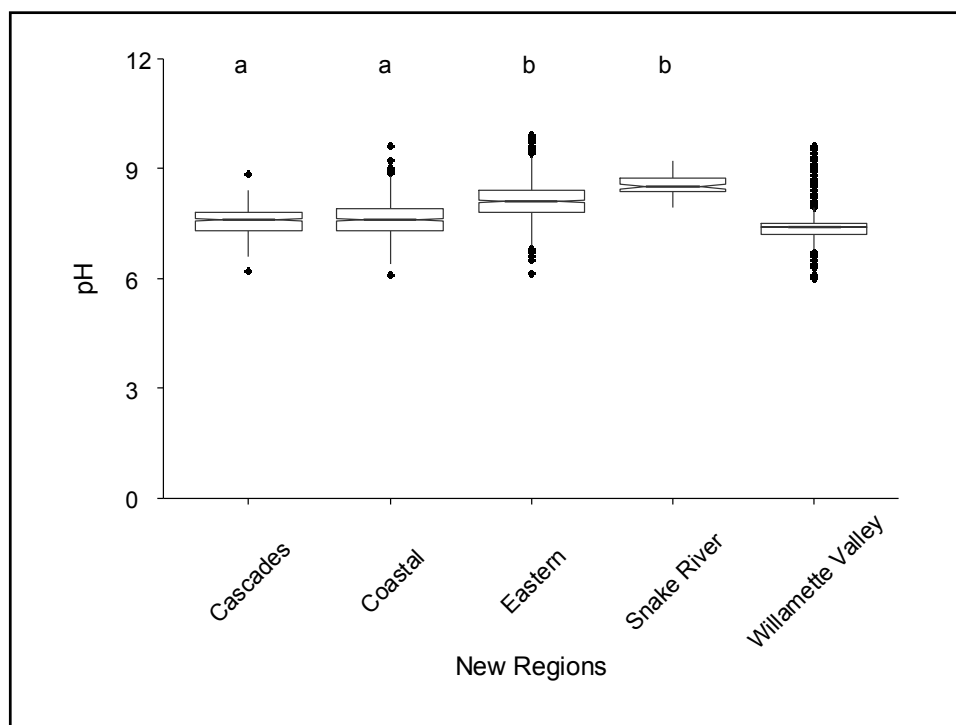
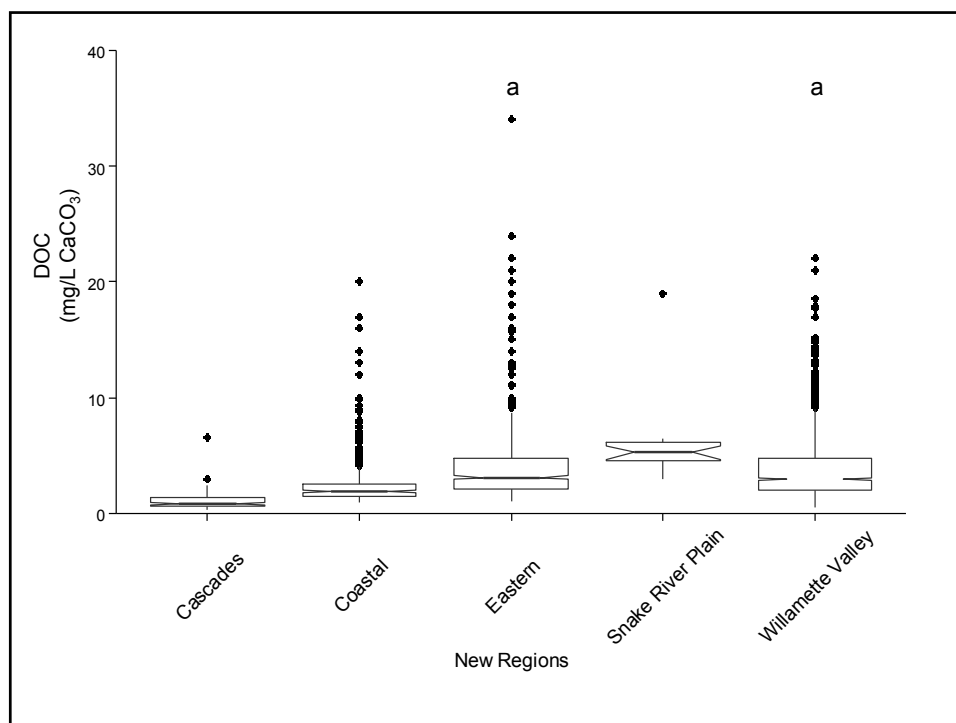
## Similarity in Adjacent L-III Ecoregions

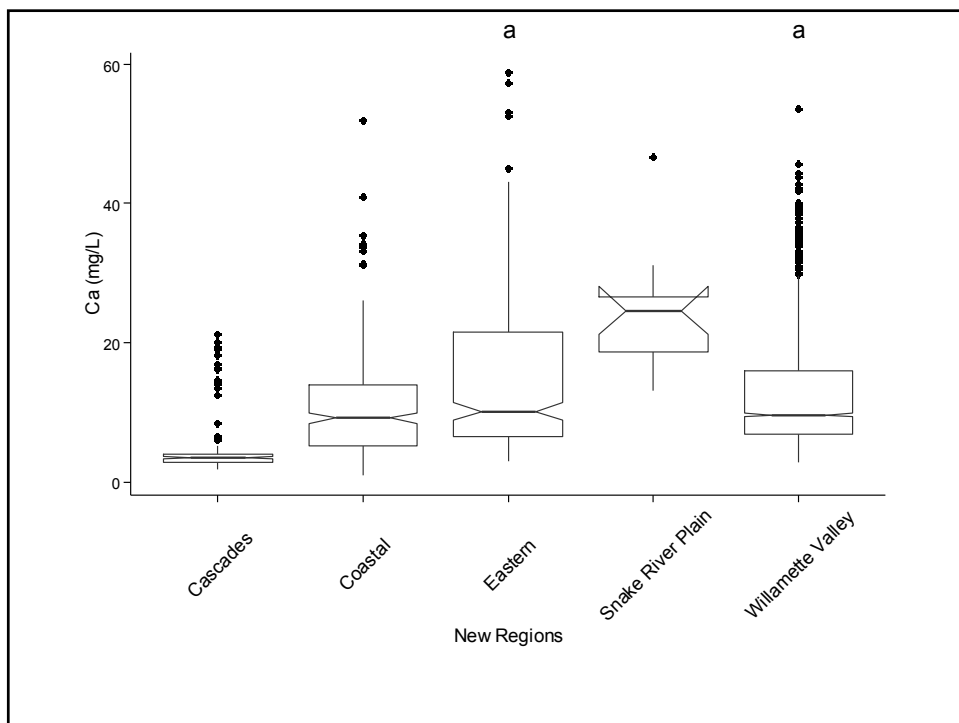
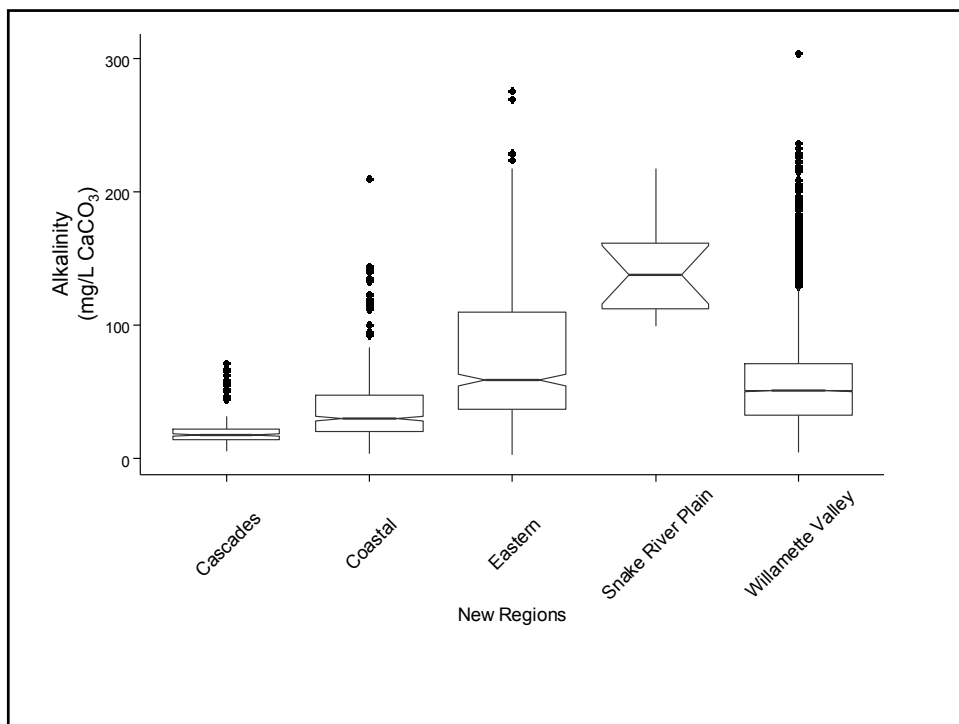


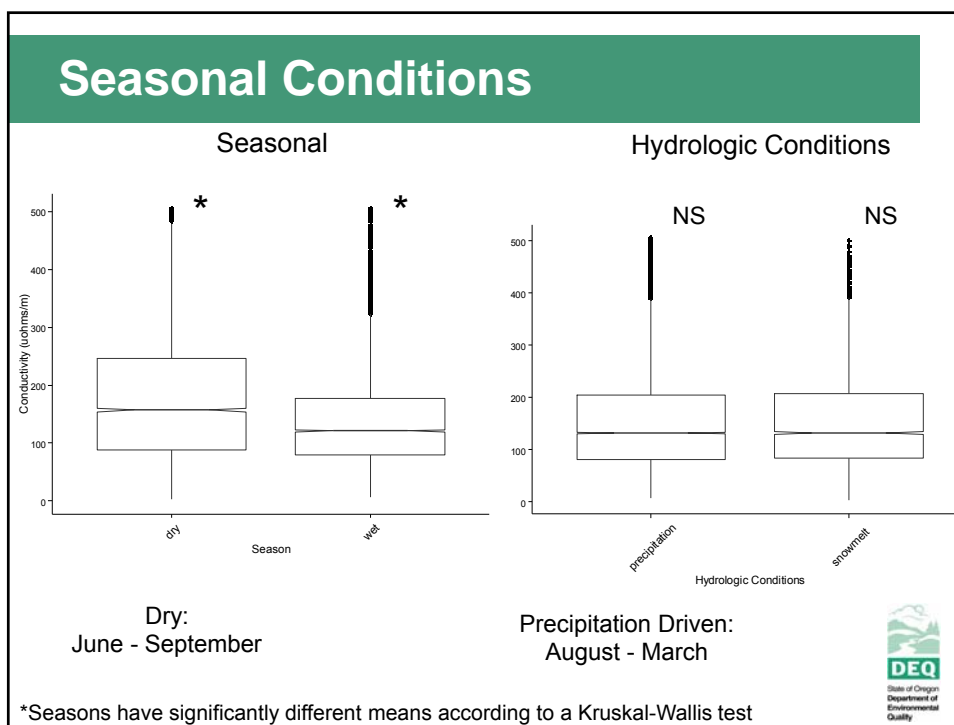
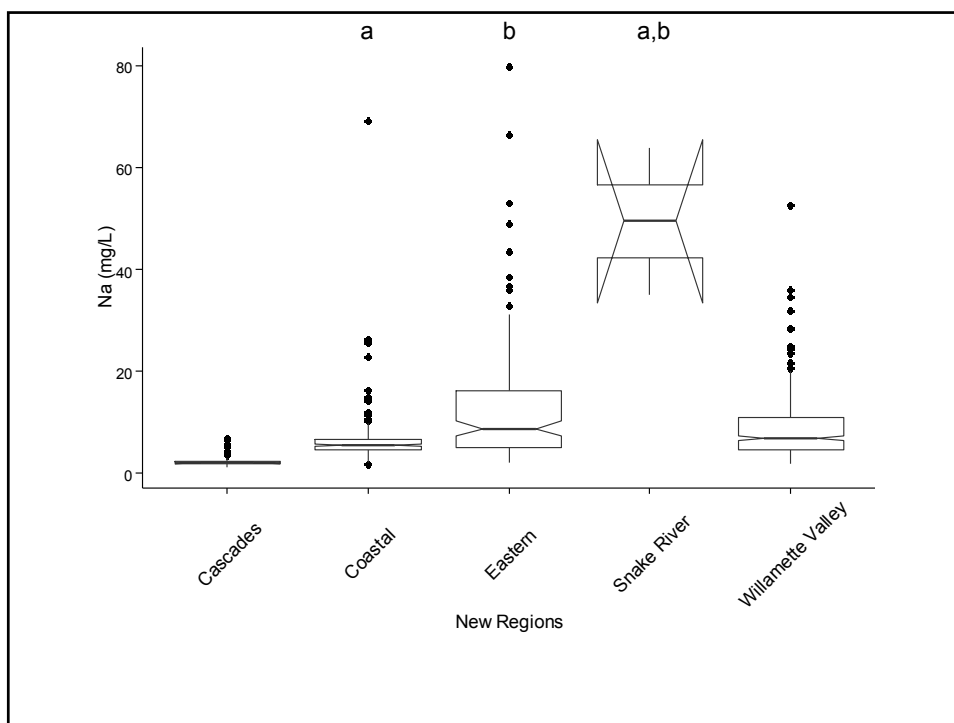
# Potential OR Assessment Regions



\*All regions have significantly different sample means of conductivity according to a Kruskal-Wallis test









## Potential BLM Assessment Regions

- Significant differences in distribution of samples within aggregated eco-regions
- Potential geographic units for default BLM parameters based on median, %ile, etc.
- Seasonal trends/distributions need further investigation
  - i.e. Kansas uses different BLM criteria in winter vs. summer

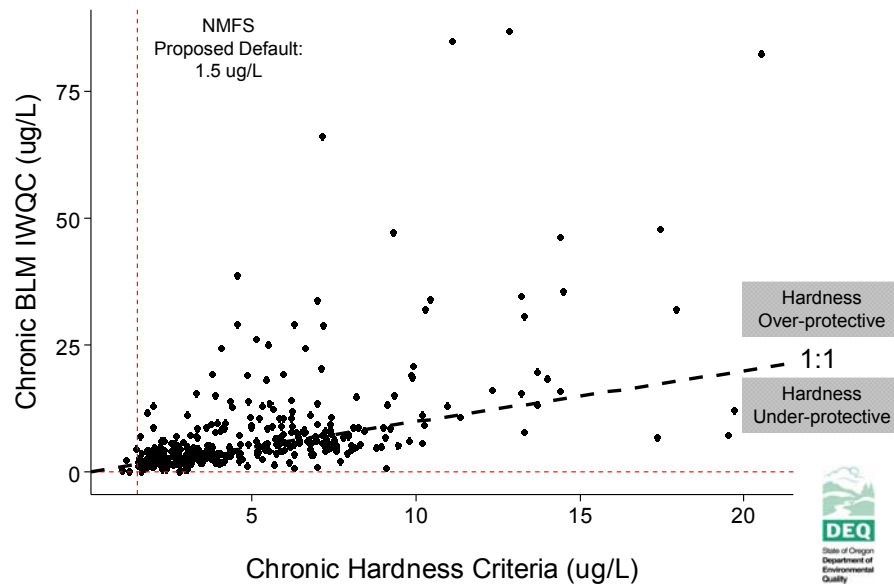


## Preliminary BLM analysis

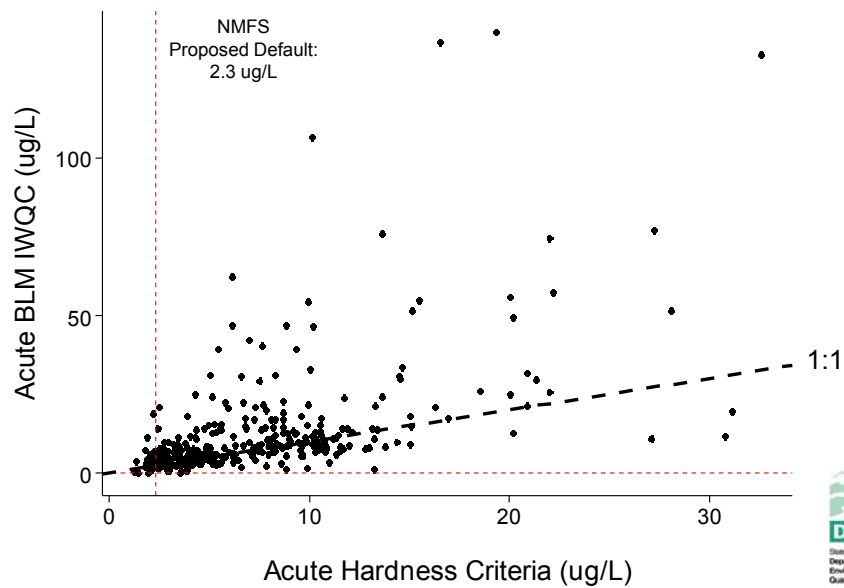
- Use measured parameter sets to evaluate:
  - BLM IWQC criteria
  - Compare IWQC vs. Hardness-based Criteria



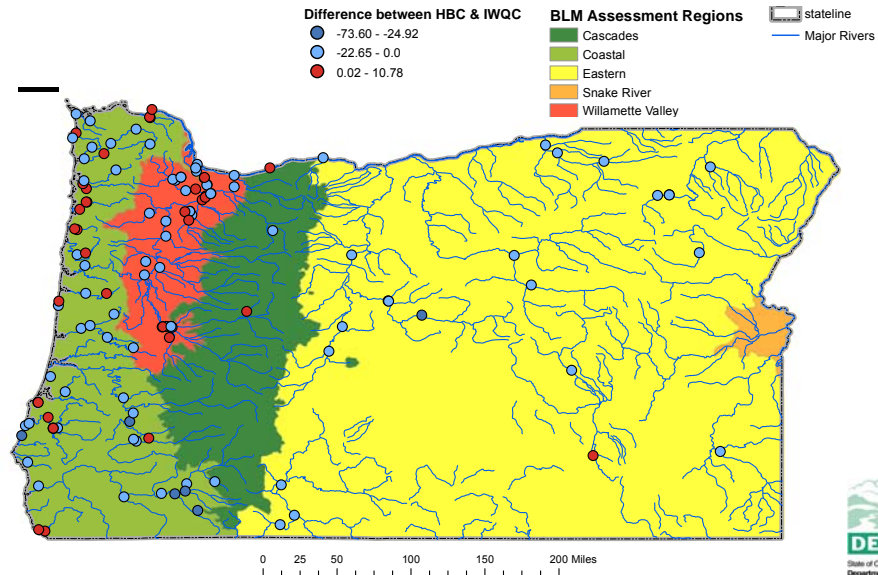
## Chronic IWQC vs. Hardness Criteria



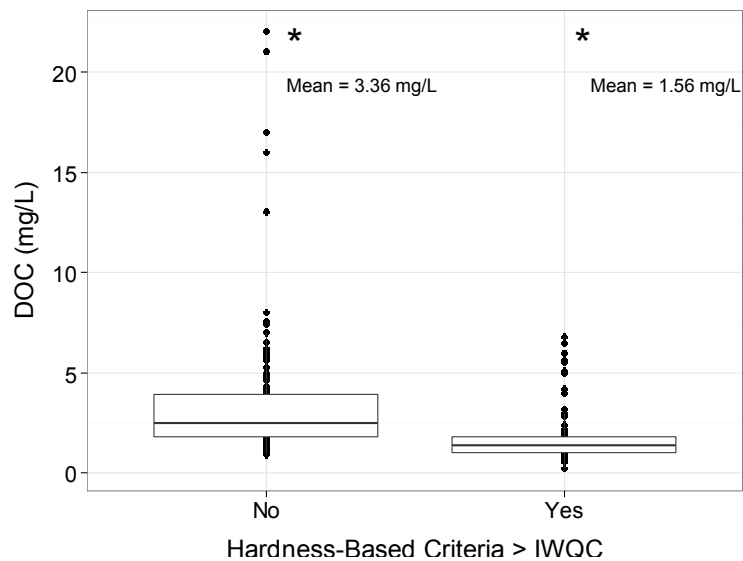
## Acute IWQC vs. Hardness Criteria



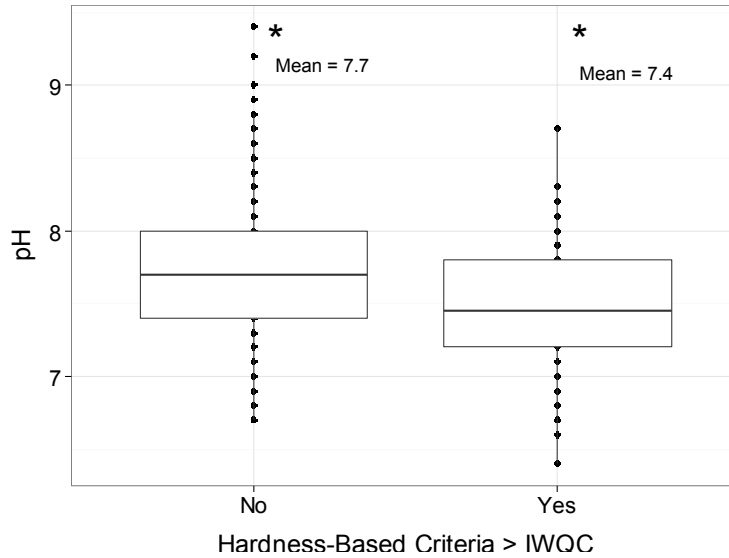
## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC? (red dots)



## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?



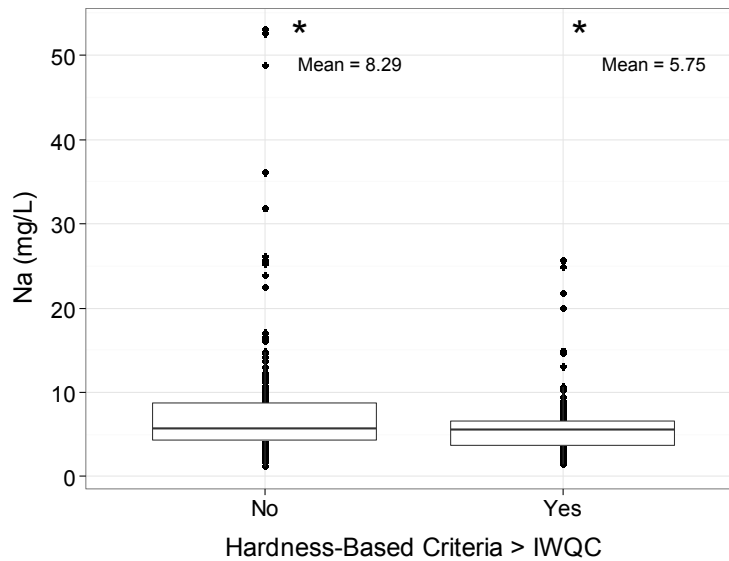
## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?



\* Significantly different means according to Kruskal-Wallis test



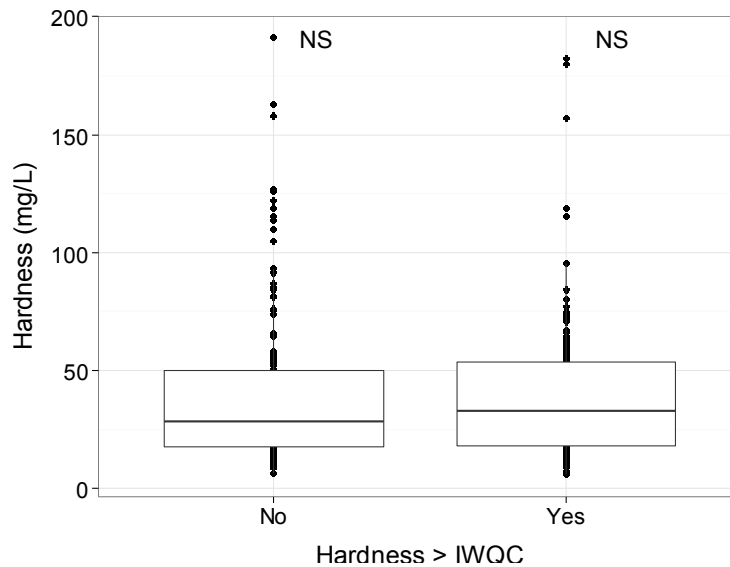
## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?



\* Significantly different means according to Kruskal-Wallis test



## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?



## Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?

| Parameter  | Mean Chronic<br>HBC < IWQC | Mean Chronic<br>HBC > IWQC | P-value<br>(Kruskal-Wallis) |
|------------|----------------------------|----------------------------|-----------------------------|
| Hardness   | 39.98                      | 39.24                      | NS                          |
| DOC        | 3.36                       | 1.56                       | <0.001                      |
| pH         | 7.7                        | 7.4                        | <0.001                      |
| Alkalinity | 44.82                      | 37.32                      | NS                          |
| Sodium     | 8.29                       | 5.75                       | <0.05                       |
| Calcium    | 9.73                       | 9.94                       | NS                          |
| Potassium  | 1.51                       | 0.99                       | NS                          |
| Magnesium  | 3.80                       | 3.49                       | NS                          |
| Chloride   | 6.16                       | 4.98                       | NS                          |
| Sulfate    | 4.92                       | 6.02                       | NS                          |

## Conclusions to date

- Currently limited by data availability for a full evaluation of the BLM for developing criteria in Oregon
- Estimation of missing parameters essential
  - High potential to use either regression or georegional defaults
- Model sensitive to DOC, pH, Na in our dataset
  - IWQC are extremely high for saline sites, waste streams
  - Trim extreme values from the database
  - Only use records where these parameters are measured
- Restrict BLM to calibrated data ranges
- IWQC typically higher than Hardness-Based Criteria



## How to apply BLM results in setting criteria?

- Select an estimation method for missing parameters
  - Is it justified to use parameters from nearby monitoring sites in certain circumstances, rather than using regression analyses to estimate?
- Derive site-specific criteria where BLM data is sufficient
  - Sample sufficiency and data representativeness?
  - Sites outside of BLM calibration range?
  - FMB or IWQC values?
  - Percentiles vs. median?
  - Compare results
- What is the geographic distribution of IWQC values, if any?
  - Possibility of using geographic default IWQC values where BLM data is insufficient
  - Use IWQC percentile or median values?



## Additional analyses planned

- Sensitivity analysis of IWQCs from estimated parameters
  - Georegional default values based on %ile, median
- Evaluate site-specific and georegional IWQCs
  - Statistical distributions
  - Geographic distributions

# *Implementation of the BLM-FMB in Colorado*



## *Outline*

Colorado WQS Regulations

BLM Case Studies:

Monument Creek, Plum Creek, Big Thompson River, South  
Platte River

Draft BLM-FMB Guidance

Outstanding Questions



# Colorado WQS Regulations

## Regulation 31: THE BASIC STANDARDS AND METHODOLOGIES FOR SURFACE WATER

7 Basin Regulations and Tables: implement state-wide WQS on a segment by segment basis

- 32: Arkansas River Basin
- 33: Upper Colorado River & North Platte Basins
- 34: San Juan & Dolores Basins
- 35: Gunnison & Lower Dolores Basins
- 36: Rio Grande
- 37: Lower Colorado River
- 38: South Platte River



## Regulation 31: THE BASIC STANDARDS AND METHODOLOGIES FOR SURFACE WATER

### 31.7 (1) (b) (iii) Site-Specific-Criteria-Based Standards

For state surface waters where an indicator species procedure (water effects ratio), recalculation procedure, use attainability analysis or **other site-specific analysis has been completed in accordance with section 31.16(2)(b)**, or in accordance with comparable procedures deemed acceptable by the Commission, the Commission may adopt site-specific standards as determined to be appropriate by the site-specific study results....

### 31.16 TABLES

- (1) ...Water hardness is being used here as an indication of differences in the complexing capacity of natural waters and the corresponding variation of metal toxicity. **Other factors such as organic and inorganic ligands, pH, and other factors affecting the complexing capacity of the waters may be considered in setting site-specific numeric standards in accordance with section 31.7. ...**



## Regulation 31: THE BASIC STANDARDS AND METHODOLOGIES FOR SURFACE WATER

### 31.16(2)(b) Toxicity testing and Criteria Development Procedures

- (i) The latest EPA Methods for Chemical Analysis of Water and Wastewater; ASTM, Standard Methods for Examination of Water, Wastewater;
- (ii) Interim Guidance on Determination and Use of Water-Effect Ratio for Metals, EPA-823-B-94-001, U.S. Environmental Protection Agency, February, 1994.
- (iii) Other approved EPA methods.

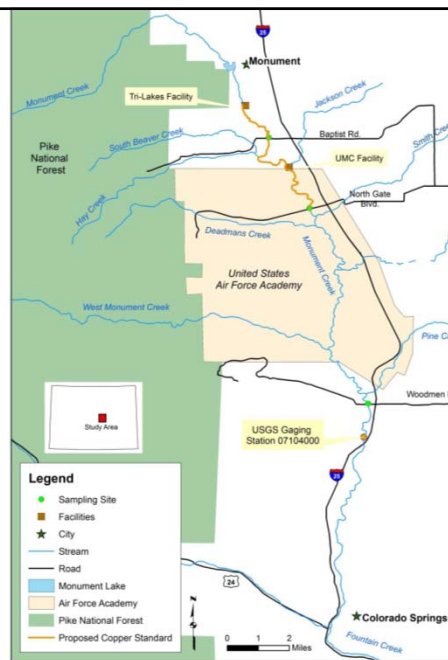


COLORADO

<https://www.colorado.gov/pacific/sites/default/files/Regulation-31.pdf>

### *Example: Monument Creek*

- First BLM-FMB based site-specific copper criterion adopted by Colorado's Commission in 2013
  - ~5.8 miles of a 28 mile segment
- Study plan driven data collection (2004-2007, 2012-2013)
  - Baptist Rd (N=61)
  - North Gate (N=32)
  - Woodmen Rd (N=34)
- Water chemistry at most downstream site (Woodmen Rd.) suggested it was appropriate to retain the hardness-based criteria



COLORADO

Figure from the rebuttal testimony OF GEI CONSULTANTS, INC.  
On behalf of TRI-LAKES WASTEWATER TREATMENT FACILITY.

## Example: Monument Creek

Copper BLM-based Fixed Monitoring Benchmark (FMB)

FMBa = 28.4 µg/L

FMBc = 17.8 µg/L

For a sub-segment of Monument Creek from immediately above the Tri-Lakes Wastewater Treatment Facility to the North Gate Boulevard Bridge

| REGION: 4 & 7              |  | Design | Classifications   | NUMERIC STANDARDS  |  |   |  |  |  | TEMPORARY MODIFICATIONS AND QUALIFIERS   |
|----------------------------|--|--------|---|--|--|---|--|--|--|--|
| BASIN: FOUNTAIN CREEK      |  |        |   | PHYSICAL AND BIOLOGICAL  | INORGANIC mg/l   |   | METALS µg/l  |  |  |  |
| Stream Segment Description |  |        |   |  |  |   |  |  |  |  |
| 4.                         | All tributaries to Fountain Creek which are not within the boundaries of National Forest or Air Force Academy lands, including all wetlands, from a point immediately above the confluence with Monument Creek to the confluence with the Arkansas River, except for specific listings in segments 5 and 6.  | UP     | Aq Life Warm 2<br>Recreation E<br>Water Supply<br>Agriculture | T+TVS(W5-6) °C<br>D.O. ≥ 5.5 mg/l<br>pH = 6.5-9.5<br>E Coli=1261/100ml<br>Chlor=150 mg/l | NH <sub>4</sub> (ac)(h)TVS<br>CL <sub>2</sub> (ac)(H)D15<br>CL <sub>2</sub> (h)(H)D11<br>CH=0.005<br>S=0.002 | B=0.75<br>NO <sub>3</sub> =0.5<br>NO <sub>2</sub> =10<br>CH=250<br>SO <sub>4</sub> =95<br>P=170 µg/l (lcr) <sup>2</sup> | As(ac)(H)340<br>As(h)(H)25-15(Trec)<br>Cd(ac)(h)TVS<br>Cr(ac)(h)TVS<br>Cr(h)(h)TVS<br>Cu(ac)(h)TVS | Cu(ac)(h)TVS<br>Fe(h)(W5(d))<br>Fe(h)(1000(Trec))<br>Fe(h)(TVS)<br>Mn(ac)(h)TVS<br>Mn(h)(W5(d))<br>Mo(h)=100(Trec) | Hg(h)=0.01(lcr)<br>Mn(h)=150(Trec)<br>Ni(ac)(h)TVS<br>Se(ac)(h)TVS<br>Zn(ac)(h)TVS |  |
| 5.                         | Marshland on Nash Property (50 acres at 10320 Old Pueblo Road, El Paso County) located in Section 28 T16S R65W, Jimmy Camp Creek from the irrigation diversion east of Old Pueblo Road to its confluence with Fountain Creek, unnamed tributary from the boundary of Fort Carson to the confluence with Fountain Creek, located in S1/2, S2/4, Section 5 and N1/2, NW1/4, Section 7, T16S, R65W. |        | Aq Life Warm 1<br>Recreation N<br>Agriculture                 | T+TVS(W5-6) °C<br>D.O. ≥ 5.5 mg/l<br>pH = 6.5-9.5<br>E Coli=1261/100ml                   | NH <sub>4</sub> (ac)(h)TVS<br>CL <sub>2</sub> (ac)(H)D15<br>CL <sub>2</sub> (h)(H)D11<br>CH=0.005<br>S=0.002 | B=0.75<br>NO <sub>3</sub> =0.5<br>NO <sub>2</sub> =100<br>P=170 µg/l (lcr)<br>S=0.002                                   | As(ac)(H)340<br>As(h)(H)25-15(Trec)<br>Cd(ac)(h)TVS<br>Cr(ac)(h)TVS<br>Cr(h)(h)TVS<br>Cu(ac)(h)TVS | Fe(h)(1000(Trec))<br>Fe(h)(TVS)<br>Mn(ac)(h)TVS<br>Mn(h)(W5(d))<br>Mo(h)=100(Trec)                                 | Ni(ac)(h)TVS<br>Se(ac)(h)TVS<br>Zn(ac)(h)TVS                                       |  |
| 6.                         | Mainstem of Monument Creek, from the boundary of National Forest lands to the confluence with Fountain Creek.  |        | Aq Life Warm 2<br>Recreation E<br>Water Supply<br>Agriculture | T+TVS(W5-6) °C<br>D.O. ≥ 5.5 mg/l<br>pH = 6.5-9.5<br>E Coli=1261/100ml<br>Chlor=150 mg/l | NH <sub>4</sub> (ac)(h)TVS<br>CL <sub>2</sub> (ac)(H)D15<br>CL <sub>2</sub> (h)(H)D11<br>CH=0.005<br>S=0.002 | B=0.75<br>NO <sub>3</sub> =0.5<br>NO <sub>2</sub> =10<br>CH=250<br>SO <sub>4</sub> =95<br>P=170 µg/l (lcr) <sup>2</sup> | As(ac)(H)340<br>As(h)(H)25-15(Trec)<br>Cd(ac)(h)TVS<br>Cr(ac)(h)TVS<br>Cr(h)(h)TVS<br>Cu(ac)(h)TVS | Fe(h)(W5(d))<br>Fe(h)(1000(Trec))<br>Fe(h)(TVS)<br>Mn(ac)(h)TVS<br>Mn(h)(W5(d))<br>Mo(h)=100(Trec)                 | Ni(ac)(h)TVS<br>Se(ac)(h)TVS<br>Zn(ac)(h)TVS                                       | Copper BLM-based Fixed Monitoring Benchmark (FMB) Copper FMBa = 28.4 µg/L Copper FMBc = 17.8 µg/L for a subsegment of Monument Creek from immediately above the Tri-Lakes Wastewater Treatment Facility to the North Gate Boulevard Bridge |



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<https://www.colorado.gov/pacific/sites/default/files/Regulation-32-Numeric-Standards-Tables.pdf>

## Proposals using mined data sources

Increased N (>100)

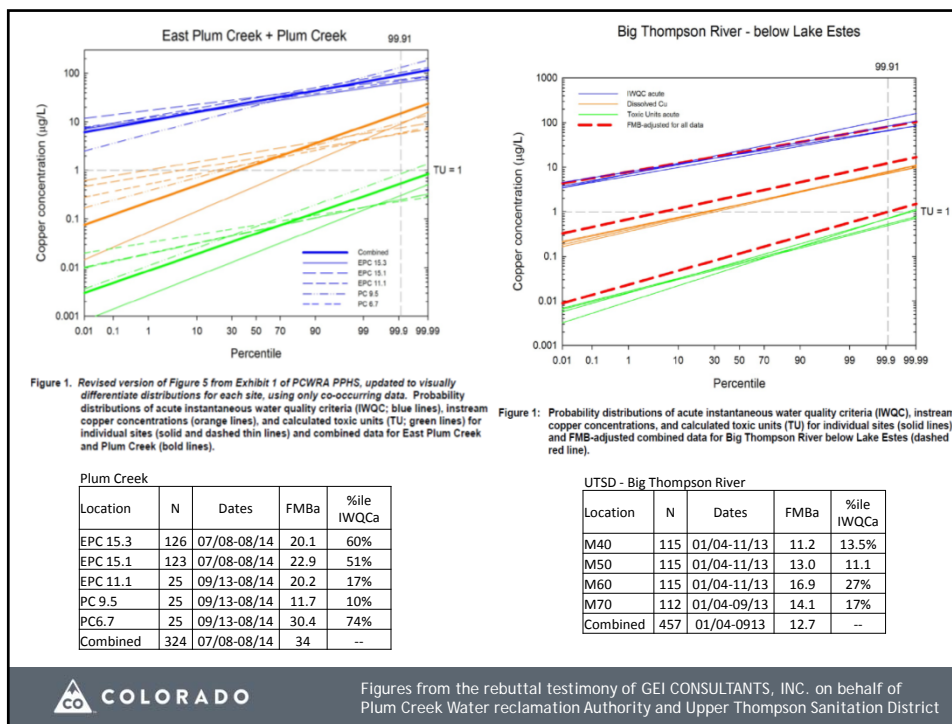
Longer time frames - changing water quality

Missing parameters

Sample size differences



COLORADO



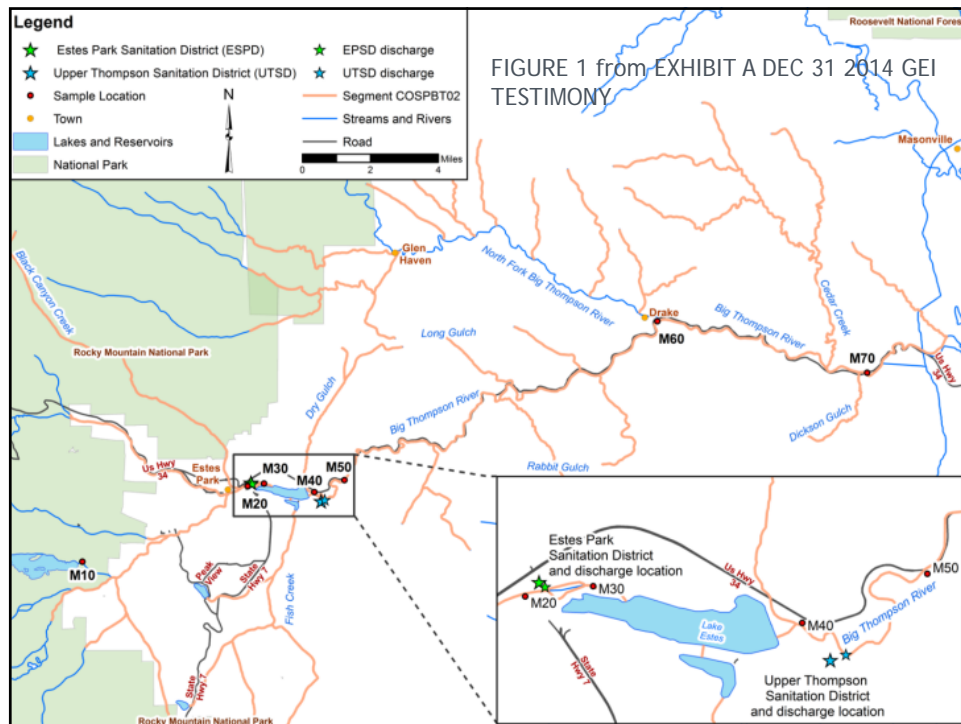
## Implementation of BLM FMB Big Thompson River

Key concerns:

DATA: Spatio-temporal representativeness of sampling.  
(Significant hydrological features, WWTPs & tributaries, etc.  
Variability of annual water cycle), Strong Parameter Estimates.

MODEL: Accuracy of FMBs, Strength of Distributional Assumptions

GOAL: Develop strong basis for evaluating intersite variability of FMBs and develop site specific criteria that are protective of the entire segment and downstream uses.



## *Big Thompson Data*

Sufficient length of time, (>2 years) and quantity of samples(>24 per site) to characterize the segment.

Representative sampling of the portion of segment below discharger which standard is to be applied (M50-M70)

Log-Normal Copper Distribution? No! But we'll come back to it.

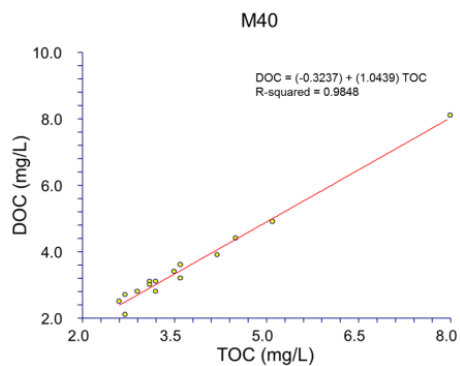
15 values in the POR with pH>9...

## DATA Estimates

TOC to DOC Correlation:

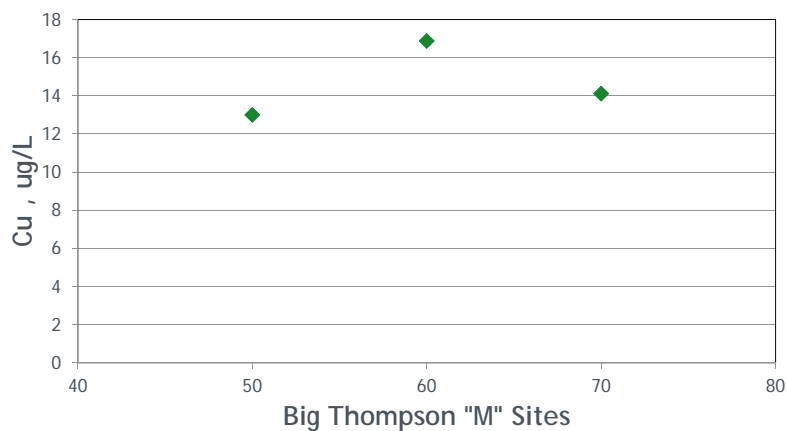
-Strong relationship and rationale.

Missing alkalinity estimated from  
hardness ( $R^2 = .908$ )



## FMBs downstream-how different are they?

FMBac downstream of WWTP



## *Confidence Interval for a Percentile Assuming a Lognormal Distribution*

Statistics for Censored Environmental Data using Minitab and R

Dennis. R. Helsel 2nd edition.

Hahn and Meeker (1991)  $g'$  statistic based on Noncentral t-distribution

Two sided confidence intervals around a percentile larger than the median.



## *2-sided Confidence Interval for Percentile larger than Median*

$$\exp \left[ (\bar{y} + g'_{(\alpha/2),p,n} * s_y), (\bar{y} + g'_{(1-\alpha/2),p,n} * s_y) \right]$$

$\bar{y}$  = mean copper, log transformed

$g'$  = statistic based on noncentral t distribution

$1 - \alpha$  = confidence coefficient

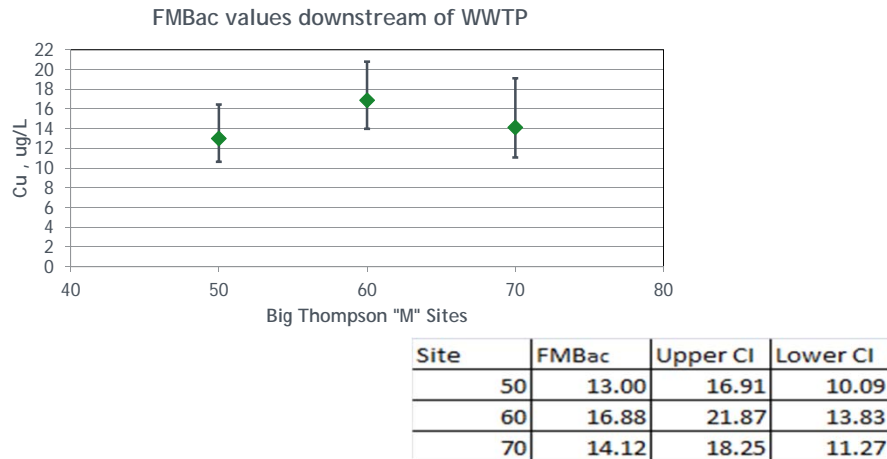
$p$  = pth percentile;  $> 0.5$

$n$  = sample size

$s_y$  = standard deviation of log transformed copper



## *FMBac downstream -how different are these values?*



## *Non-Lognormality of Copper*

From Hydroqual (2008) In the one case where neither the copper or TU distribution were well described by a lognormal distribution: "A goodness of fit statistic may be an appropriate diagnostic "

Shapiro-Wilk test of log-transformed copper distribution at each site were significantly non normal.

M50 p = 1.13e-07

M60 p = 0.0006023

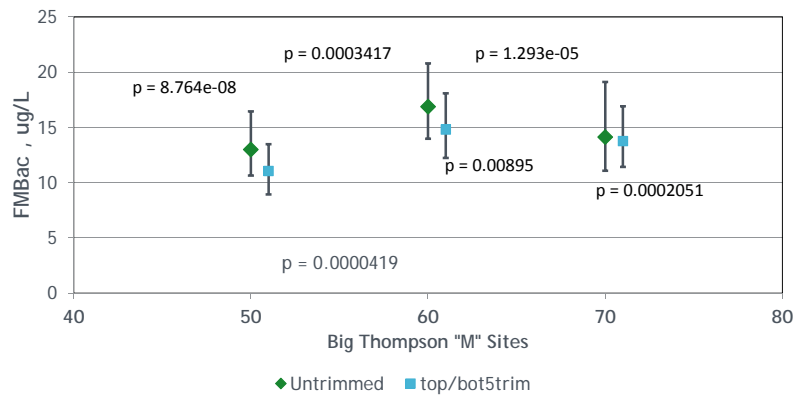
M70p == 1.666e-05

How strict to be? The FMB represents an extreme quantile therefore larger potential error.

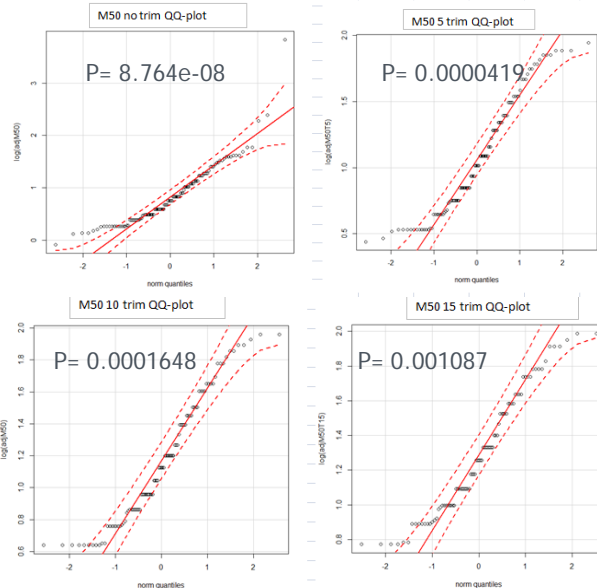
BOTH BLM and CONFIDENCE INTERVAL METHODS ASSUME LOGNORMAL



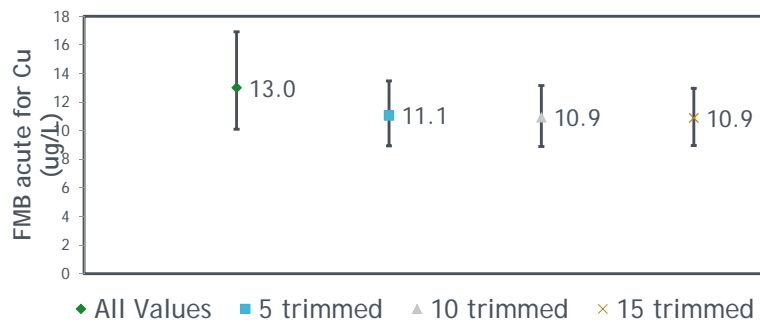
## FMBac downstream with trimming



| Trimmed Values |       |          |          |
|----------------|-------|----------|----------|
| Site           | FMBac | Upper CI | Lower CI |
| M50            | 11.06 | 13.48    | 8.94     |
| M60            | 14.8  | 18.08    | 12.23    |
| M70            | 13.77 | 16.91    | 11.42    |



## M50 FMB “Stabilization”



| M50         | No Trim   | Up/Low 5 trimmed | Up/Low 10 trimmed | Up/Low 15 trimmed |
|-------------|-----------|------------------|-------------------|-------------------|
| FMBac       | 13        | 11.06            | 10.92             | 10.89             |
| upper 95%CI | 16.91     | 13.48            | 13.16             | 12.96             |
| lower 95%CI | 10.09     | 8.94             | 8.89              | 8.95              |
| p-value     | 8.764e-08 | 0.0000419        | 0.0001648         | 0.001087          |

## Aggregation of model inputs?

EPA(2012)-site specific nature of analysis

Effluent impacts downstream (DOC up, pH down. Non-conservative behavior)

Experience of aquatic life

Potentially more than 1in3 year exceedance at individual sites with FMBs that are more stringent

FMB was developed to characterize the temporal variability at a sampling location, not the spatial variability within a segment

## *CO BLM Guidance Development*

First draft provided to the CO BLM workgroup 1/9/2015

Focuses on the development of site-specific standards based on the BLM-FMB

Addresses the following questions:

- 1) What are the minimum data requirements?
- 2) How should sampling sites be selected?
- 3) What preparations or requirements precede model operation?
- 4) How should model output be interpreted?



## *CO BLM Guidance Development*

### *1. Minimum Data Requirements*

- a. 24 useable\* sampling events\*\* to obtain data on all modeling parameters (including copper for FMB calculations)
  - i. Sample size must be large enough to support estimation of an extreme quantile (99.91%)
  - ii. Sample size also serves to provide adequate representation of **seasonal variation** and **operational variability** in water resource management
- b. Sampling events should span at least **two years**
- c. Data should be "representative" in the sense that there is adequate coverage of seasons and hydrologic conditions

\*"Useable" simply means that a data set is sufficiently complete to include in model runs.

\*\*Helsel (p.65) says: "MLE methods have not been found to work well for estimating the mean or variance of small (n<30; 50-70 for skewed populations) samples..., particularly for those assuming a lognormal distribution."



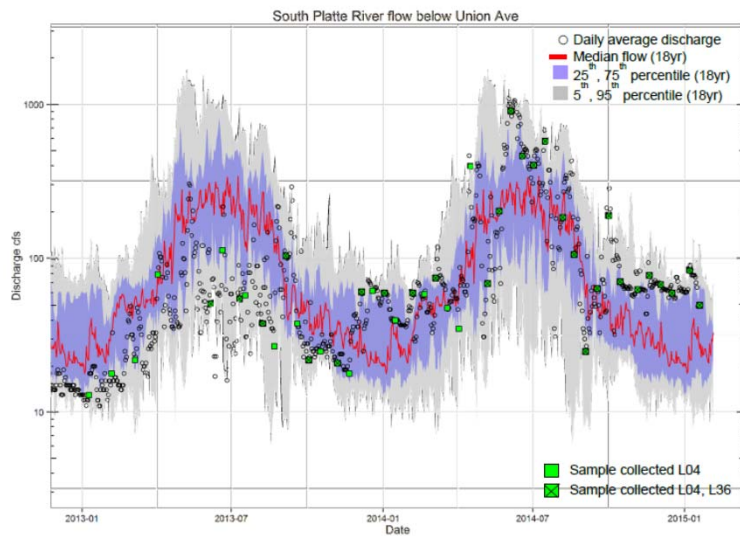


Figure 4. Comparison of flows measured by the US Geological Survey (USGS) at a gauge station (#06710247) located on the South Platte River below Union Ave. on the dates sampled by the Centennial Water and Sanitation District, against those measured over the last 18 years



Figure from the prehearing testimony of GEI CONSULTANTS, INC.  
On behalf of CENTENNIAL WATER AND SANITATION DISTRICT.

## CO BLM Guidance Development

### 2. Recommendations for Sampling Sites

- a. The number of sites will depend on site-specific conditions
  - i. When only one site is sampled, the BLM-based copper standard may have limited applicability in the permit. Consideration should be given to the role of **significant hydrologic features** that would alter mass balance.
  - ii. Multiple sites are desirable for understanding the role of important hydrologic features (e.g., tributaries) and assuring protectiveness
- b. Since the focus of the guidance is on development of site-specific standards below permitted discharges, the primary interest is in sites **downstream of the regulatory mixing zone**.



## *CO BLM Guidance Development*

### *3. Processing Data*

- a. Sites are to be processed individually (i.e., no aggregation of data across sites)
- b. pH values are to be capped at 9 (exceedances of the standard cannot be used to derive the IWQC)
- c. Data handling issues - preliminary screening can be done with Check Inputs feature of BLM.



## *CO BLM Guidance Development*

### *3. Processing Data*

Missing values (e.g., one parameter on a sampling date)

1. Exclude sampling event if copper, pH, DOC, or temperature are missing [there may be situations where interpolation between sites is defensible, on case-by-case basis]
2. For other missing constituents, substitute an estimate
  - a. Interpolate between adjacent dates or adjacent sites on same date
  - b. Rely on correlation (e.g., hardness and alkalinity often are highly correlated)
  - c. Reconstitute Ca and Mg from hardness data

Missing parameter (all dates)

1. Do not attempt if Cu, pH, temperature, or DOC have not been measured
2. For other parameters, consider substitution with a geometric mean (or median) derived from comparable sites (as suggested in Implementation Guidance for Colorado). Alternatively, look for correlations as mentioned previously.



## CO BLM Guidance Development

### 3. Processing Data

#### Non-detects

1. Avoid multiple DLs if possible.
2. Exclude sampling event if DOC <DL
3. Copper median must exceed highest MDL

#### Copper data: test for lognormality

1. Testing informs processing at the next step
2. Statistical rejection of lognormality does not necessarily preclude modeling

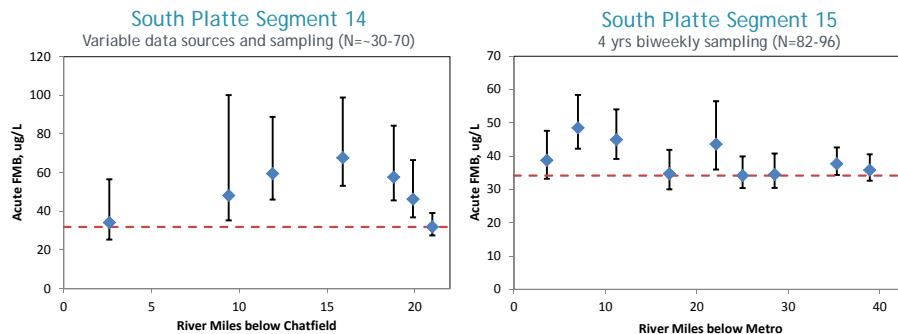


## CO BLM Guidance Development

### 4. Interpreting Model Output

Determine confidence limits for  $FMB_a$  at each site

- i. The Division will prepare a table to facilitate the calculations
- ii. Confidence intervals determine if FMBs can be aggregated



## *CO BLM Guidance Development*

### *4. Interpreting Model Output*

Revising FMBs when copper data are not lognormally distributed

- i. Apply statistical procedure of “trimming” to reduce influence of extreme values
- ii. Trim data incrementally until the FMB stabilizes
- iii. Trimming is applied to the tails of the copper distribution, but involves removal of entire sampling events (ranked by copper concentration).
- iv. Sites should be rejected if the FMB cannot be stabilized with at least 24 sampling events remaining in the data set.

## *CO BLM Guidance Development*

### *4. Interpreting Model Output*

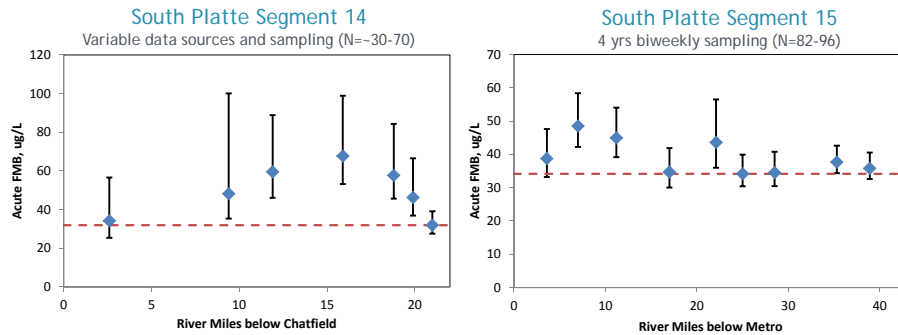
Calculate the  $FMB_c$  after revising the standard error

For multiple sites, plot FMBs in downstream sequence and base interpretation on the confidence intervals.

- i. If the pattern is monotonic, increasing or decreasing
  1. Select the lowest FMB
  2. Aggregate adjacent low values if appropriate based on confidence interval
- ii. If no pattern, aggregate FMB values based on the confidence intervals
- iii. Aggregation of the FMBs means taking the average (arithmetic mean) of values that are indistinguishable based on the confidence intervals

**Verify results!**

## *Example: South Platte River*



## *What happens after the initial standards are set?*

What data are necessary to justify continuance of the standard at the next triennial review?

DOC? pH? Copper?

Is effluent quality enough, or are in stream data necessary?

Requesting the development of a longevity plan - what should be included?



## *FMB as Percentile of IWQC*

No consistency even within one stream

South Platte percentile range:  
3.8—55.8%

Two sites with an FMB < 5<sup>th</sup> percentile

| Site                            | Acute FMB | Percentile of IWQC |
|---------------------------------|-----------|--------------------|
| South Platte; L01               | 29.62     | 55.8%              |
| South Platte; L04               | 33.87     | 18.1%              |
| South Platte; S29               | 48.10     | 28.1%              |
| South Platte; S14               | 59.47     | 34.7%              |
| South Platte; N14               | 68.00     | 44.9%              |
| South Platte; N38               | 57.69     | 34.1%              |
| South Platte; N46               | 46.66     | 17.9%              |
| South Platte; BD64              | 31.53     | 8.8%               |
| South Platte; 64 <sup>th</sup>  | 35.65     | 21.6%              |
| South Platte; 88 <sup>th</sup>  | 38.75     | 12.2%              |
| South Platte; 104 <sup>th</sup> | 48.51     | 15.7%              |
| South Platte; 124 <sup>th</sup> | 44.95     | 10.8%              |
| South Platte; 160 <sup>th</sup> | 34.72     | 5.4%               |
| South Platte; Rd 8              | 43.65     | 8.2%               |
| South Platte; Ft Lupton         | 34.17     | 5.8%               |
| South Platte; Rd 18             | 34.53     | 4.1%               |
| South Platte; Rd 28             | 37.68     | 5.9%               |
| South Platte; Rd 32.5           | 35.79     | 3.8%               |



## *Questions/Discussion*

Jim Saunders, WQCD Standards Unit, [jamesf.saunders@state.co.us](mailto:jamesf.saunders@state.co.us)  
 Patrick Bachmann, WQCD Standards Unit, [patrick.bachmann@state.co.us](mailto:patrick.bachmann@state.co.us)  
 Blake Beyea, WQCD Standards Unit, [blake.beyea@state.co.us](mailto:blake.beyea@state.co.us)  
 Sarah Johnson, WQCD Standards Unit Manager, [sarah.johnson@state.co.us](mailto:sarah.johnson@state.co.us)  
 Lareina Guenzel, R8 EPA Water Quality Unit, [guenzel.lareina@epa.gov](mailto:guenzel.lareina@epa.gov)



Photo by Blake Beyea

## *Outstanding Questions*

### *Lognormality*

What is the sensitivity of the FMB calculation to deviations of TU and/or Cu from lognormality.

What options are available for data appear to deviate from lognormality to an unacceptable degree?

Are there any recommend methods (e.g., trimming, eliminating extreme and anomalous values) that might be used?

## *Outstanding Questions*

### *Data Aggregation*

Is it defensible to aggregate data from different sampling sites?

Is it appropriate to combine datasets that represent different time frames?

Is it appropriate to aggregate data that vary in their distribution of copper and/or IWQCs?

## *Outstanding Questions*

### *Minimum Sample Size*

Please explain the minimum sample size of 9 (p 4-4; BLM Manual 2.2.4) and 80% ND, especially given the importance of the median in calculations of the FMB (as shown in the CO Implementation Report)?

Is it possible that the minimum sample size for running the model is different from what is necessary for representativeness?

What are the advantage and disadvantages of a larger sample size? How does it influence the FMB?

## *Outstanding Questions*

### *Others*

Is it possible to add the option to change the averaging period for chronic FMB? Colorado uses 30 day average instead of 4 days.



Please add the computation of confidence limits for each FMB to the model (and the output), to aid in comparison across FMBs.



# Adoption and Implementation

COPPER BLM WORKSHOP

MAY 14, 2015



► Adoption and implementation of the Cu BLM are closely intertwined.

- How you intend to implement the criteria in listing and permits affects what you should adopt, and vice versa.

# Adoption Considerations

- ▶ Expression of the criteria in WQS
  - ▶ Narrative vs. numeric
- ▶ Default values
  - ▶ Include them in regulation? Guidance?
- ▶ Performance-based?
  - ▶ How does the public know what criteria apply?
- ▶ Regulatory clarity
  - ▶ Are the specifics in WQS or implementation?
- ▶ Incorporation by reference
  - ▶ How specific?

# Expression of the Criteria in WQS

- ▶ Criteria should be expressed with enough specificity to allow implementing programs, EPA, and the public to understand what the desired condition of the water body is.
- ▶ This may not be sufficiently specific:
  - ▶ “Freshwater criteria calculated using the EPA Biotic Ligand Model”
- ▶ The more specific, the more likely it is to be performance based.

# Performance-Based Approach

- ▶ One way to streamline adoption – and EPA approval – of criteria.
- ▶ Relies on state adoption of a process rather than a specific outcome.
- ▶ When the process is sufficiently detailed, with safeguards to ensure predictable, repeatable outcomes, EPA approval of the process constitutes approval of the outcome as well.
- ▶ Relies on specific implementation procedures being adopted into regulation.
  - ▶ Sampling methodology, specifics on inputs, etc.
- ▶ Particularly useful for site-specific criteria.

# Example Copper Criterion

- ▶ “Freshwater copper criteria shall be developed using EPA’s current Biotic Ligand Model (current criteria document : EPA 15 X-XXX-XX). When criteria are developed such criteria shall be made available on the state’s website. Data used to calculate criteria using the BLM shall be sufficient to characterize the short and long term variability of the water chemistry based on seasonal flow characteristics, as well as the variability of significant point and nonpoint source inputs. In the absence of sufficient ambient data for any of the parameters used as inputs to the BLM, default values corresponding to the 10<sup>th</sup> percentile of the applicable ecoregional dataset for the relevant stream order for each missing parameter shall be used. Default values shall be found in EPA’s Missing Parameters document (EPA 15-G-4453-XX), hereby incorporated by reference.”



## Copper BLM : Current Status at EPA

- ▶ The current EPA Freshwater Cu BLM is the 2007 model
- ▶ EPA is updating the Copper Freshwater Biotic Ligand Model
  - ▶ Adding new underlying toxicity data
  - ▶ Adding chronic data and sensitivity distribution to replace ACR
  - ▶ The latest BLM has the ability to calculate a fixed monitoring benchmark (FMB) value for acute and chronic criteria
  - ▶ Expect to release an updated draft Freshwater Cu BLM in 2015
- ▶ EPA is beginning development of BLM-based copper criteria for saltwater systems

## Missing BLM Parameters Document

- ▶ To support states and others who want to use the copper BLM but do not have data for all of the BLM parameters, EPA has developed a draft Technical Support Document to provide default values for the Missing BLM Parameters
  - ▶ In the draft Missing Parameters document EPA is considering recommending use of the 10<sup>th</sup> percentile values for ions and DOC if data are not available
  - ▶ Recommend measurement of site pH
- ▶ The "Missing Parameters" document is expected to be released in summer 2015



## EPA Freshwater Copper BLM and Missing Parameter Documents: Status

Kathryn Gallagher, Ph.D.  
Chief, Ecological Risk Assessment Branch  
Health and Ecological Criteria Division  
Office of Science and Technology  
Office of Water  
US Environmental Protection Agency

1



## Reminder: Toxicity Data Underly the BLM

- EPA uses available toxicity data to develop a sensitivity distribution across a range of taxa to define expected responses in an aquatic ecosystem to a particular chemical
  - Acute and chronic data
- This same SD approach underlies the EPA copper Biotic Ligand Model
  - Defines the expected response to copper given water chemistry at a site

2





## MINIMUM DATASET FOR FRESHWATER CRITERIA DERIVATION

SALMONID



SECOND  
FISH  
FAMILY



CHORDATA



PLANKTONIC  
CRUSTACEAN



BENTHIC  
CRUSTACEAN



INSECT



ROTIFERA,  
ANNELIDA,  
MOLLUSCA



OTHER  
INSECT OR  
MOLLUSCA



## Copper BLM : Current Status at EPA

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  - Adding chronic data and sensitivity distribution to replace ACR
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  - In the draft Missing Parameters document EPA is considering recommending use of the 10<sup>th</sup> percentile values for ions and DOC if data are not available
  - Recommend measurement of site pH
- The “Missing Parameters” document is expected to be released in summer 2015



## The 2007 Biotic Ligand Model-based copper criteria and threatened or endangered Species

**Chris Mebane**  
U.S. Geological Survey, Boise, Idaho

Thanks to Jenifer McIntyre for slides and research

U.S. Department of the Interior  
U.S. Geological Survey

Workshop on Biotic Ligand Model application for copper  
EPA Region 10, Seattle  
May 13-14, 2015

*Analyses may be provisional and subject to revision*

**30-day old White sturgeon (Doug Hardesty)**

Chinook Salmon



Chris Mebane, USGS

Bull Trout



Chris Mebane, USGS

Steelhead



Chris Mebane, USGS

Many freshwater mussel species  
in central & eastern USA



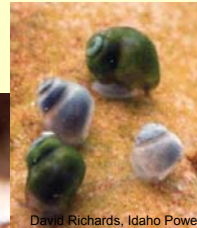
Doug Hardesty, USGS

Banbury Springs Lanx  
(Lymnaeidae, tentative)



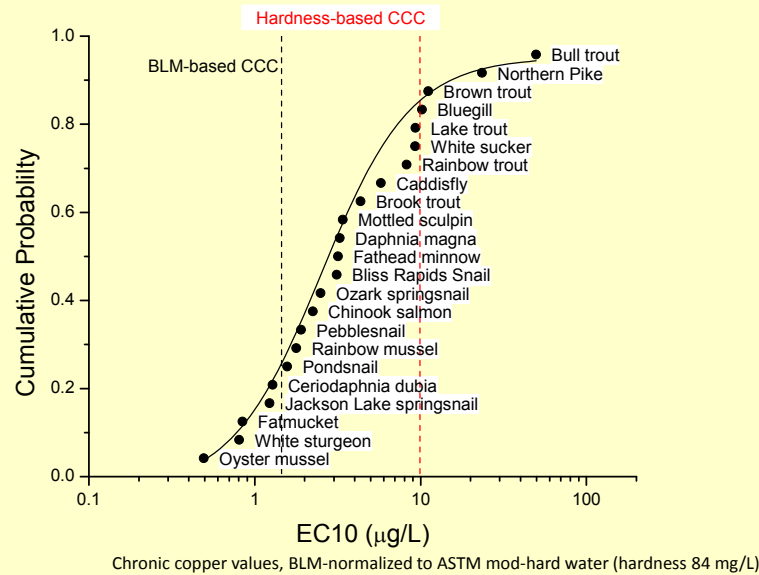
Bill Mullins, USGS

Bliss Rapids Snail



David Richards, Idaho Power

## Chronic species-sensitivity distribution



## Chemoreception, Copper, and Criteria

- Not directly considered in WQC development per Stephan et al.,(1985) can be invoked as “Other Data” to adjust a criteria downward to be protective if they are “biologically important.”
- Olfactory function & electrophysiology critical in salmonids (probably ubiquitous)
  - Homing to natal streams, feeding, and avoiding predators
- Functions can be disrupted or destroyed by sub-lethal copper exposures
- Long the domain of ethology, recently “re-discovered” in ecotoxicology?

## Atlantic Salmon avoidance studies related to Miramichi River mining pollution, 1956- late 1960s

*Water Research*, Pergamon Press, 1967. Vol. 1, pp. 419-432. Printed in Great Britain.

### EFFECTS OF COPPER-ZINC MINING POLLUTION ON A SPAWNING MIGRATION OF ATLANTIC SALMON

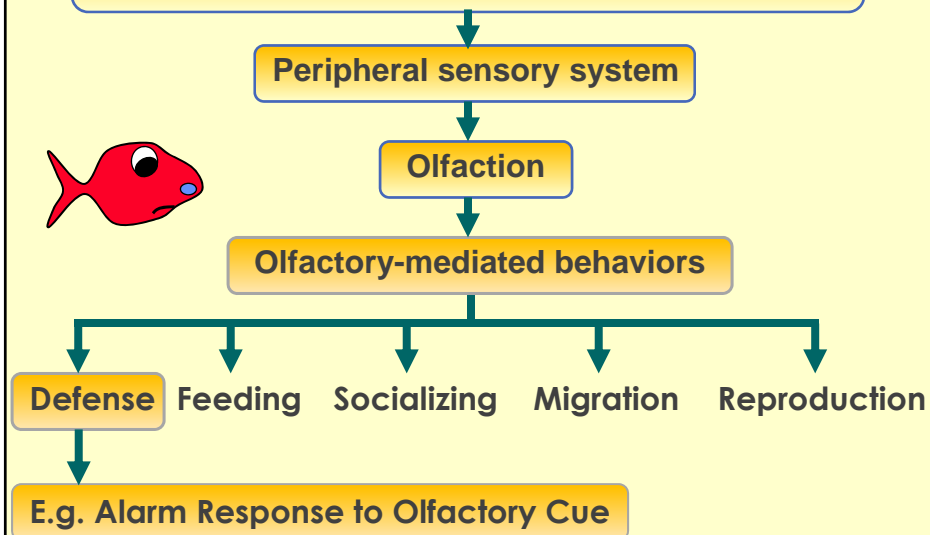
RICHARD L. SAUNDERS and JOHN B. SPRAGUE

Fisheries Research Board of Canada, Biological Station,  
St. Andrews, New Brunswick, Canada

(Received 18 April 1967)

**Abstract**—Pollution from a base metal mine on a tributary of the Northwest Miramichi River caused many adult Atlantic salmon, which were on their normal upstream spawning migration, to return prematurely downstream through a counting fence on that river during summer and early autumn. These observations gave an opportunity to document avoidance reactions of salmon to pollution, which has seldom been done in the fishes' natural environment. Downstream returns of salmon rose from between 1 and 3 per cent during 6 years before pollution to between 10 and 22 per cent during 4 years of pollution. Early runs (June-July) of salmon to the headwaters were delayed and reduced in number. Chemical analyses of river water showed levels of  $\text{Cu}^{2+}$  and  $\text{Zn}^{2+}$  which varied with rates of river discharge. During some periods  $\text{Cu}^{2+} + \text{Zn}^{2+}$  concentrations exceeded lethal levels for immature salmon, as established in another (laboratory) study. The threshold concentration for 50 per cent survival of fish under specified temperature conditions is designated as 1.0 toxic unit. Adult salmon in nature showed avoidance reactions at about 0.35-0.43 toxic unit of  $\text{Cu}^{2+} + \text{Zn}^{2+}$ . A level of 0.8 toxic unit may have blocked all upstream movement. Of the salmon returning downstream because of pollution, about 31 per cent reascended, 62 per cent were not seen again and 7 per cent were taken by angling and commercial fishing below the counting fence. Estimated losses from the stock available in the upper part of the river from 1960 to 1963 varied from 8 to 15 per cent of the total run. There is no evidence that successive year-classes of salmon are growing accustomed to the pollution.

## Sub-Lethal Effects of Copper



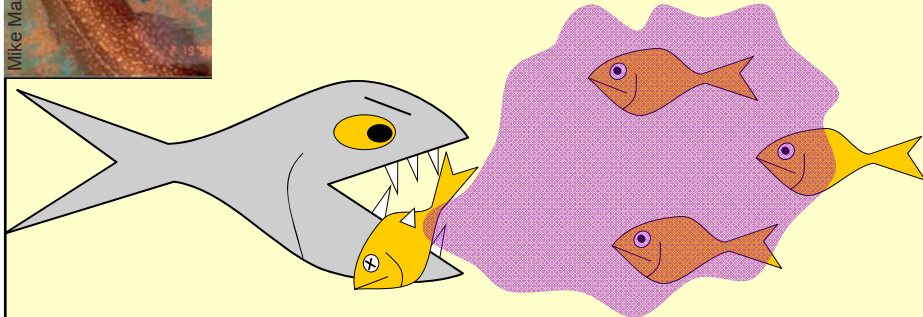


# Copper Impacts Important Behaviors



Mike Mazur

*Schreckstoff* = alarm cue in fish skin  
Released by mechanical damage



Alarm response = freezing

## Schreckstoff - Schreck + stoff Scary + stuff



(Aus dem Zoologischen Institut der Universität München).

### ÜBER EINEN SCHRECKSTOFF DER FISCHHAUT UND SEINE BIOLOGISCHE BEDEUTUNG.

Von

K. v. FRISCH.

Mit 17 Textabbildungen (19 Einzelbildern).

(Eingegangen am 29. Juni 1941.)

#### Inhalt.

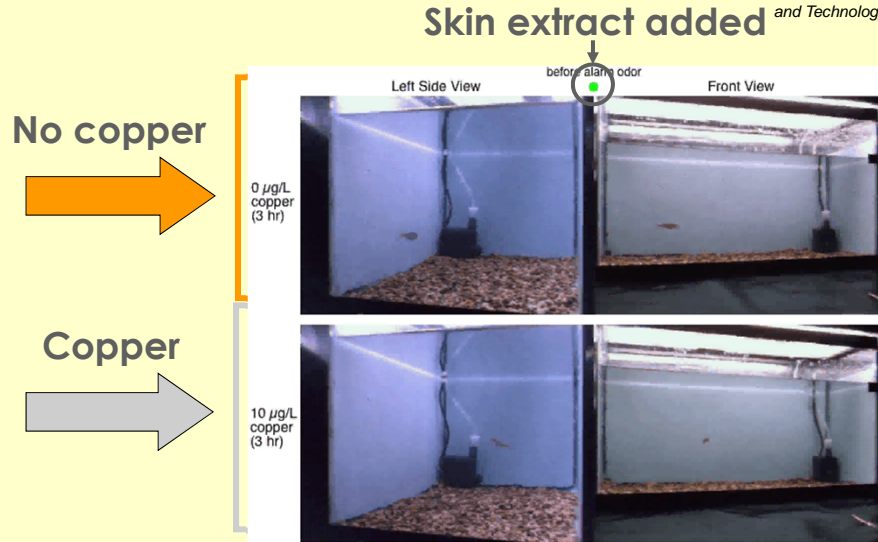
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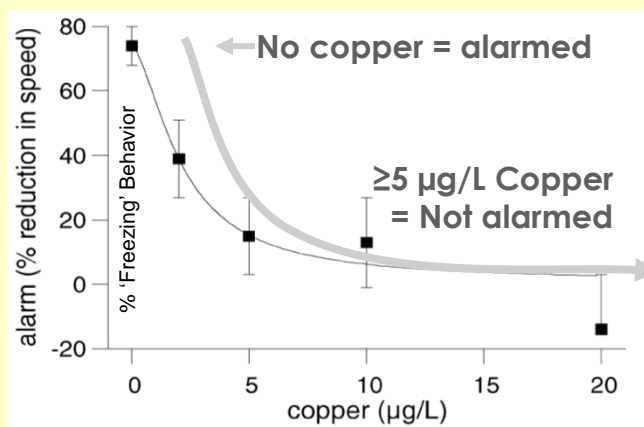
Karl von Frisch,  
1882-1986,  
1910 – First article  
of fish sensory  
abilities;  
1938 – Discovered  
Schreckstoff (alarm  
substance in fish  
skin)  
Nobel Prize, 1973

## Copper Impacts Innate Alarm Behavior

Sandahl, J.F., et al.  
(2007). A sensory  
system at the interface  
between urban  
stormwater runoff and  
salmon survival.  
*Environmental Science  
and Technology*. (2007)



## Copper eliminates alarm behavior

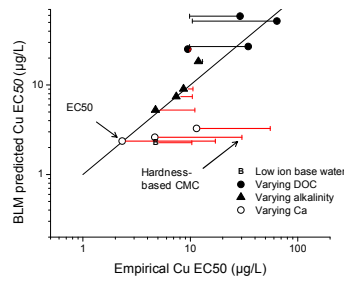


Sandahl et al. 2007. ES&T 41: 2998

**Copper-exposed fish were not alarmed by 'Schreckstoff' cue**

## BLM-based acute criterion protective?

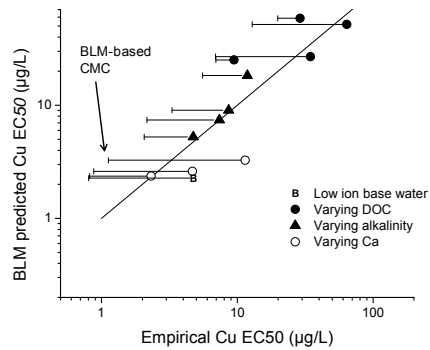
McIntyre, J.K., 2008. Chemosensory deprivation in juvenile coho salmon exposed to dissolved copper under varying water chemistry conditions. *Environmental Science and Technology*.



Varying DOC  
 $y = 0.38x + 26$   
 $R^2 = 0.28$

Varying Ca  
 $y = 0.1031x + 1.9753$   
 $R^2 = 0.86$

Varying alkalinity  
 $y = 1.79x - 4.9$   
 $R^2 = 0.91$

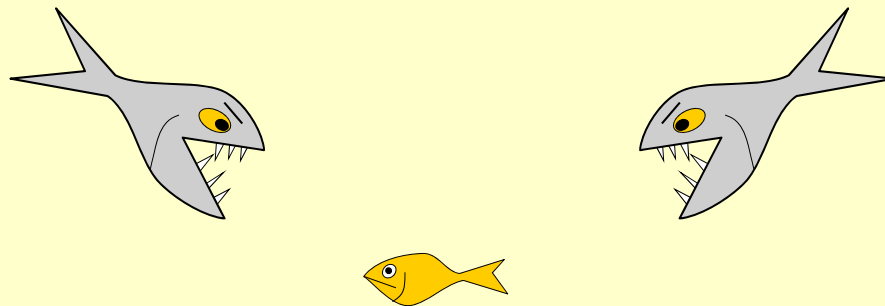


Varying DOC  
 $y = 0.38x + 26$   
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Varying alkalinity  
 $y = 1.79x - 4.9$   
 $R^2 = 0.91$

Seemed to be

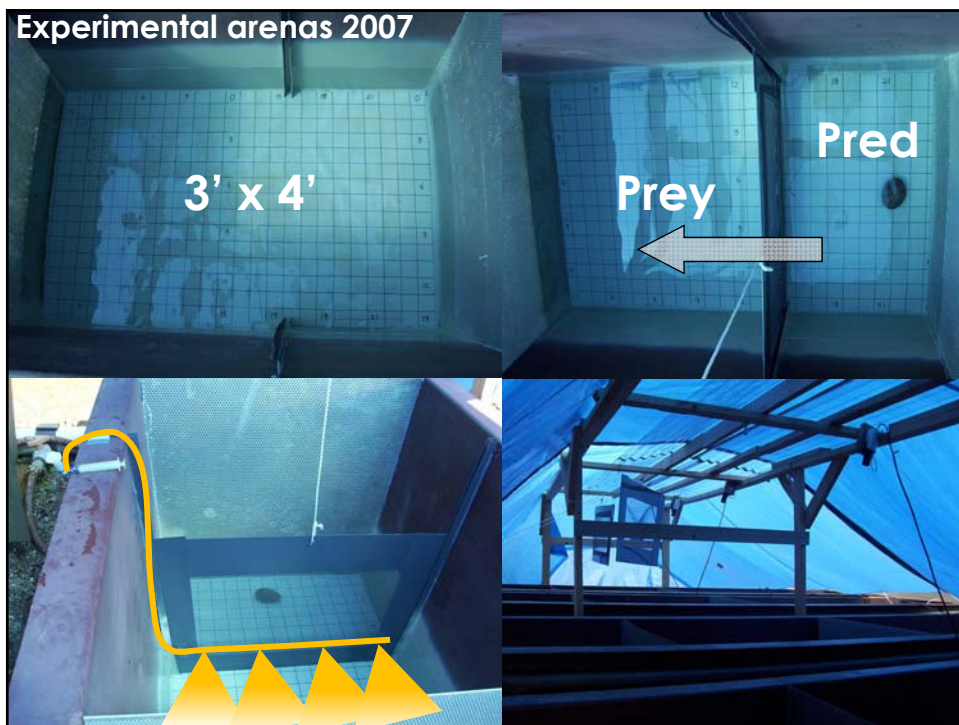


## Linking copper effects on behavior to survival

Jenifer McIntyre  
 PhD (2011)







## 2007 Predation Experiment Protocol

Prey



Wild age-0 coho

Predators



Wild BBC cutthroat

- Predators: overnight acclimation
- Prey copper exposure: 3h
- Prey: 30 min acclimation
- Olfactory cue
- Lift divider



## 2007 Predation Pilot Studies



Spring 2007; Big Beef Creek

Effect of copper (20  $\mu\text{g/L}$ ):

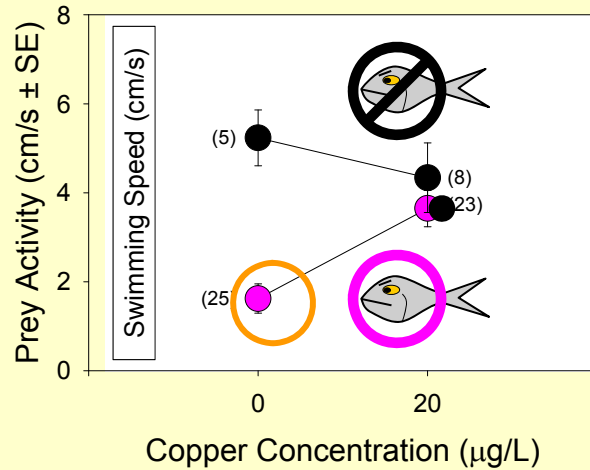
1. Prey activity
2. Latency to capture



1

## Prey Activity Downstream of Predator

(At end of acclimation = Compartments still divided)



With an upstream predator, activity was reduced for control prey ( $p \leq 0.003$ )

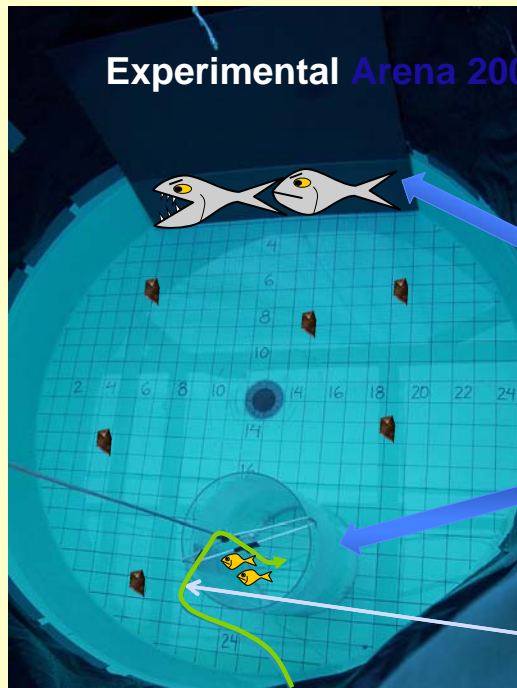
Copper-exposed prey could not detect upstream predator ( $p = 0.3-0.8$ )

## 2008 Predation Trials



- Test lower Cu concentrations (5, 10 µg/L)
- Expose predators to copper

## Experimental Arena 2008

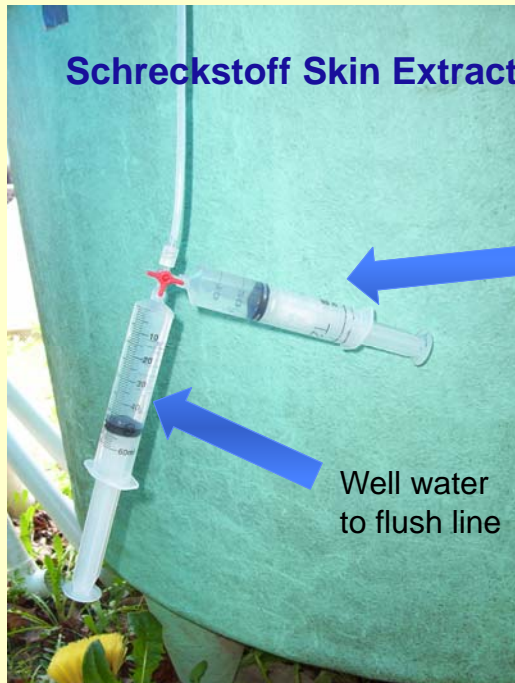


Predator chamber:  
2 wild cutthroat (1h)

Prey chamber:  
2 juvenile coho (15 min)

Skin extract tubing

## Schreckstoff Skin Extract Injection



Skin extract at threshold  
concentration  
(0.00002 cm<sup>2</sup> skin/L)

Well water  
to flush line



## Predation Experiment Protocol



Prey exposure (3h)

[Cu]: 0, 5, 10, 20  $\mu\text{g/L}$

Prey acclimation (15 min)

Add skin extract

Lift prey chamber

Release predators

Predation

Pred acclimation (1 hr)



1. Prey Activity

2. Time to Attack, Capture

## 1 Prey Activity after Skin Extract

Control Prey

[Video link](#) (mov format)

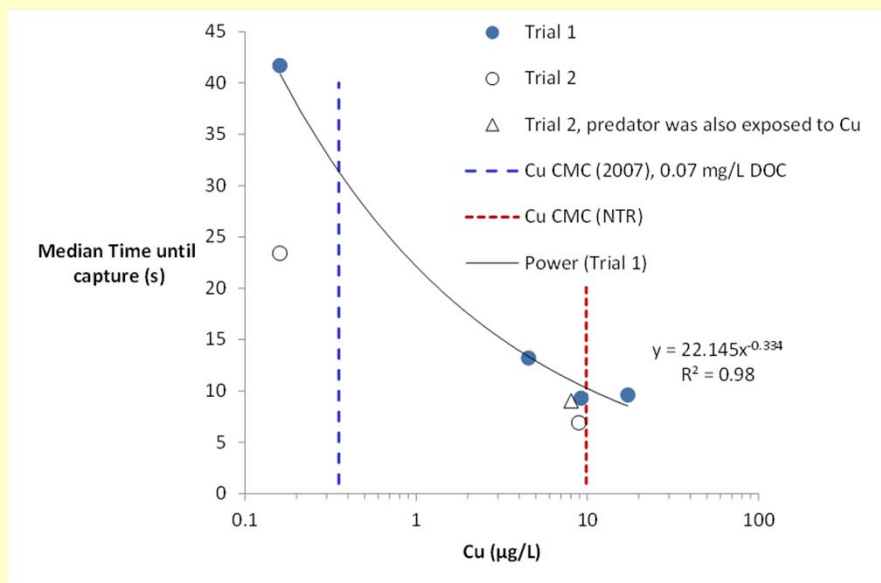
Copper Prey  
(10  $\mu\text{g/L}$ )

## 2 When you move you lose

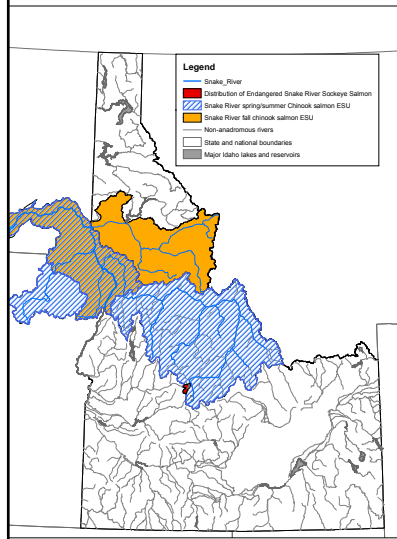
[Video link](#) (mov format)

[Video link](#) (mp4 format)

### BLM-based acute criterion protective?



## 2014 NMFS Biological Opinion on Idaho Toxics Criteria



- If surface waters were to actually contain the amount of chemical (copper) authorized by the Idaho criteria that EPA has proposed for approval, throughout the action area, then that would jeopardize the continued existence of the species or delay the recovery of listed salmon or steelhead (*paraphrasing*)
  - Essentially analyzed potential effects as if all waters were at criteria all of the time
  - Not consulting on ambient conditions: assessing criteria, not an environmental status assessment

### 2.8.3.2. New Acute and Chronic Aquatic Life Criteria for Copper

“ The EPA shall ensure, either through EPA promulgation of criteria or EPA approval of a state-promulgated criteria, that new acute and chronic criteria for copper are in effect in Idaho within 3 years of the date of this Opinion. The new criteria shall be no less stringent than the Clean Water Act section 304(a) 2007 national recommended aquatic life criteria (i.e. the BLM Model) for copper. The NMFS does not anticipate that additional consultation will be required if the 2007 national recommended aquatic life criteria for copper are adopted.”

Commentary steps (address uncertainty, potential additive mixture toxicity)

- Limit regulatory mixing zone to 25% of volume
- Whole effluent toxicity testing, specified mixing zone volumes
- Instream biomonitoring, specifics on interpretation

## An approach on implementation

### 1. Simple, conservative, default screening values by major river basin



Integrated list, RPTE for monitoring requirements. Could use straight up or have data collection triggers.

### 2. Where warranted, Use MLR-based spreadsheet “criteria” values or BLM-criteria values to estimate critical conditions



Data needs? 6X per year 3/years

### 3. Use critical condition concentrations in NPDES/IPDES in permit waste load allocations in the usual way

1.

Appendix C: Evaluation of EPA's 2007 biotic ligand model (BLM) based copper criteria

Table 3. Ranges of chronic copper criterion concentrations estimated for critical late summer/fall baseflow conditions in subbasins within the range of anadromous salmonids in the Snake River basin, Idaho.

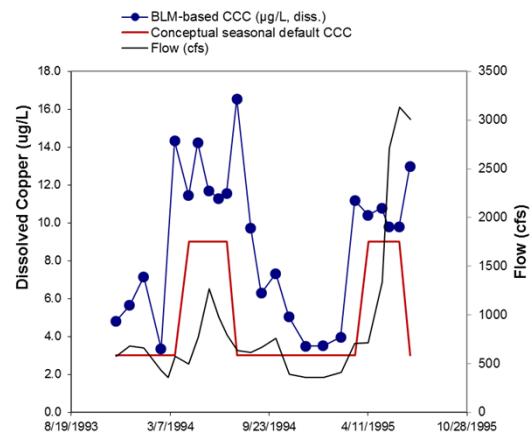
| Subbasin   | Common subbasin geologic characteristics  | Critical late-summer Cu benchmark concentration (µg/L) | Based upon EPA's 2007 Cu chronic criterion (CCC) using data collected or estimated using:   |
|--|---|--|---|
| Selway, Lochsa, MF Clearwater R                      | Granitic or intrusive rocks from Idaho Batholith or Precambrian metamorphic rocks | 0.6  | St Joe River at Red Ives, 9/14/2007; SF Coeur d'Alene R at Pinehurst, 9/10/2007; NFCCA Fig 25   |
| SF Clearwater River MF and SF Salmon and tributaries | Idaho Batholith   | 1  | SF Clearwater at Stites   |
|  | Idaho Batholith   | 1  | Extrapolated using low conductivity measured in undisturbed streams in the Salmon R basin (Ott and Maret 2003), ~30 µs/cm, pH 6.9, using DOC of 1 mg/L and then estimating major ions with regression equations from streams in Coeur d'Alene R with similarly low conductivity |
| Upper Salmon R                                       | Idaho Batholith and Challis volcanics   | 3  | Snake River (Fig. 24); Johnson Creek at Yellow Pine, 10/10/2007   |
| Upper Salmon R tributaries                           | Challis volcanics   | 3  | Assumed similar to Panther Creek  |
| Panther Creek  | Challis volcanics and Idaho Batholith   | 3  | Minimum BLM=CCC calculated for low-flow, low DOC conditions from a 1994 dataset (Maest et al. 1995)   |
| Lemhi and Pahsimeroi Rivers                          | Tertiary sediments from ancient lake bottoms                                      | 6  | Pahsimeroi at Ellis, 9/18/2007  |
| Lower Salmon (downstream of SF Salmon)               | Diverse   | 3  | Salmon River at White Bird, 9/27/2007   |
| Snake River  | Diverse   | 6  | Minimum BLM calculated for Snake River at mouth (Burbank, WA)   |

Data collected in 2007 were for a single data collection. It seemed reasonable to assume that late summer baseflow conditions were probably close the critical condition (i.e., annual minimum) CCC calculated using the BLM-based Cu criteria. However, because the BLM-based criteria is sensitive to pH and these mid-day collected samples probably represented close to the daily high for pH, pH was lowered by 0.6 units for those sites with high pH (>7.5) because



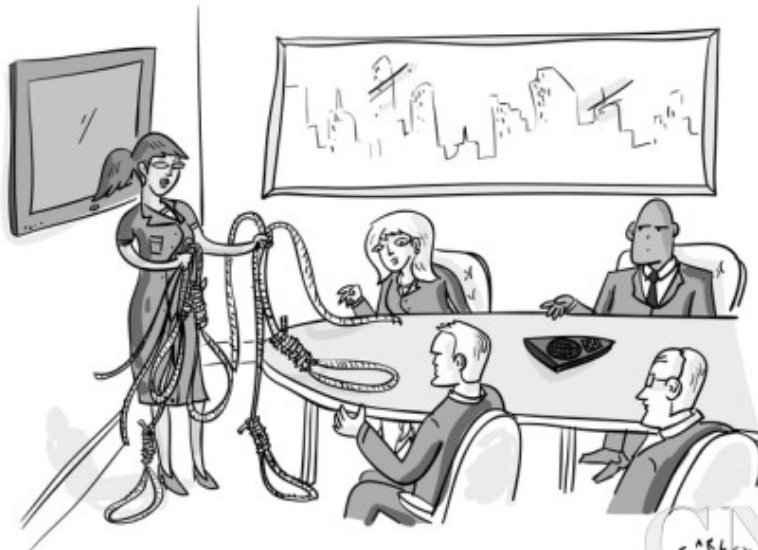
2.

Chronic copper criteria: Teton River at St. Anthony, ID USGS 13055000



3.

$$\text{Cu "CMC"} = \text{EXP}(-14.23 + 6.8067 \cdot \text{LN}(\text{pH}) + 0.8947 \cdot \text{LN}(\text{DOC}) + 0.4418 \cdot \text{LN}(\text{Hardness}))$$



"Just in case the ~~conference call~~ consultation runs long."

GN  
COLLECTION

# Implementing the Cu BLM in the 303(d) listing program

JILL FULLAGAR AND MARTY JACOBSON

## The impaired waters listing process

- ▶ Identify WQS updates and new data since last cycle
  - ▶ Incorporate WQS updates into listing methodology
  - ▶ Designated uses evaluation – evidence to support higher level of use/new existing uses
  - ▶ Numeric criteria
    - ▶ Compile monitoring data of known quality from all sources (since last cycle)
    - ▶ Compare pollutant concentrations or conditions on segment basis to criteria in effect and identify impaired waters
  - ▶ Narrative criteria
    - ▶ Translate narrative to numeric (where possible)
      - ▶ Use recommended values or criteria developed for comparable waterbodies
      - ▶ No situation where model needs to be run yet – only simple calculations
    - ▶ Use qualitative index where available or needed

# BLM– what data sources and tracking are necessary for listing process

- ▶ Defaults – need to know how to find this information
- ▶ Parameterizations: Temperature, pH, DOC, Ca, Mg, Na, K, SO<sub>4</sub>, Cl, Alkalinity, S; Also Cu baseline
  - ▶ State agency data
  - ▶ USGS and other fed sources, universities, nonprofits, industry
  - ▶ Data in GIS based format and/or downloadable by site
- ▶ Data compilation and tracking system needed for reporting- must match reporting needs

## Challenges

- ▶ Identifying what is in effect for different waterbodies around the state at any one time
  - ▶ Publicly accessible information
  - ▶ In regulation or outside of regulation?
  - ▶ Role of defaults
- ▶ Expectation to rerun the model based on available data during listing process or use default?
  - ▶ Data sufficiency of site-specific submissions
  - ▶ Knowledge of current criteria in effect and impact of parameter submissions during the listing process
    - ▶ Public submits parameters – recalculation based on XX number or type of parameterizations
    - ▶ New list predicated on new data since last list – need to track which models used, parameterizations, missing parameter estimates methods (if applicable), and outcomes (concentrations) in use

# Discussion Questions

- ▶ What are the pros and cons of using a default (either subset parameterization or regionally calculated numbers) in listing?
- ▶ What are the pros and cons of using narrative to calculate a specific outcome during each listing cycle? Using FMB or IWQC?
- ▶ What are performance-based expectations in rule or guidance
- ▶ What information must be reportable to the system?
- ▶ How will the criteria, parameters, model version, (or outcomes of BLM) in effect be communicated ?
  - ▶ What are states' and tribes' thoughts on how they would compile and track this information

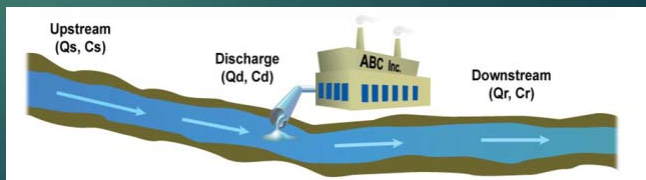
# Implementing the Cu BLM in NPDES Permits

SUSAN POULSOM AND BRIAN NICKEL  
US EPA REGION 10 NPDES PERMITS UNIT

## Water Quality Based Effluent Limits (WQBELs) for Copper Using the BLM

*Use same permitting process as for other toxic parameters*

1. Identify the Applicable Water Quality Criteria (BLM)
  - ▶ Permit Writer Calculate using site specific characteristics?
2. Characterize the Effluent and Receiving Water
3. Determine the Need for WQBELs – Reasonable Potential Analysis
  - ▶ Determine the expected receiving water concentration
  - ▶ Compare to applicable water quality criterion
4. If Reasonable Potential –
  - ▶ Calculate the Copper WQBELs





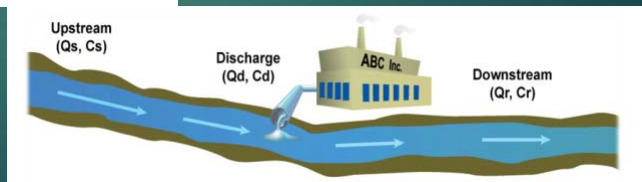
# Reasonable Potential

Steady State Model  
Simple Mass Balance Equation:

$Q_s$  = Critical stream flow (1Q10) for acute criterion  
 $Q_d$  = Critical effluent flow from discharge flow data  
 $Q_r$  = Sum of critical stream flow and critical effluent flow  
 $C_s$  = Critical upstream pollutant concentration  
 $C_d$  = Critical effluent pollutant concentration

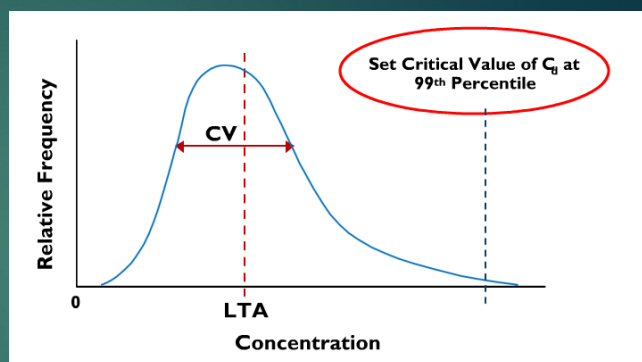
$$C_r = \frac{Q_s C_s + Q_d C_d}{Q_r}$$

% Mixing Zone



## Critical Effluent Pollutant Concentration

- EPA's Technical Support Document for Water Quality-Based Toxics Control "the TSD"
- Limited data set
- Variability of the data (CV)
- Lognormal distribution



# Developing Chemical-specific WQBELs

## Water Quality Criteria

Magnitude  
Duration  
Frequency



## Effluent Limitations

Magnitude  
Averaging Period

Permit writers calculate end of pipe WQBELs to ensure that water quality standards are attained in the receiving water.

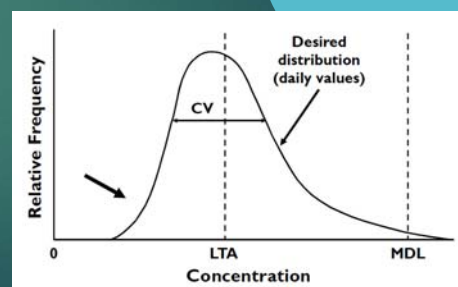
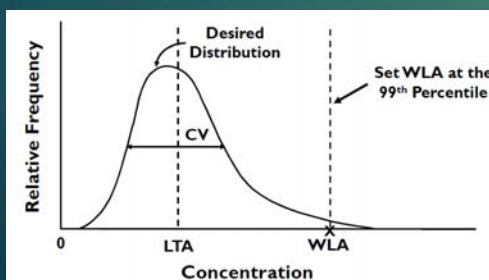
# Developing Chemical-specific WQBELs

Determine Acute and Chronic Wasteload Allocations (WLAs)

Calculate Long-Term Average (LTA) for Each WLA

Select Lowest LTA

Calculate the Maximum Daily Average (MDL) and Average Monthly Limit (AML)

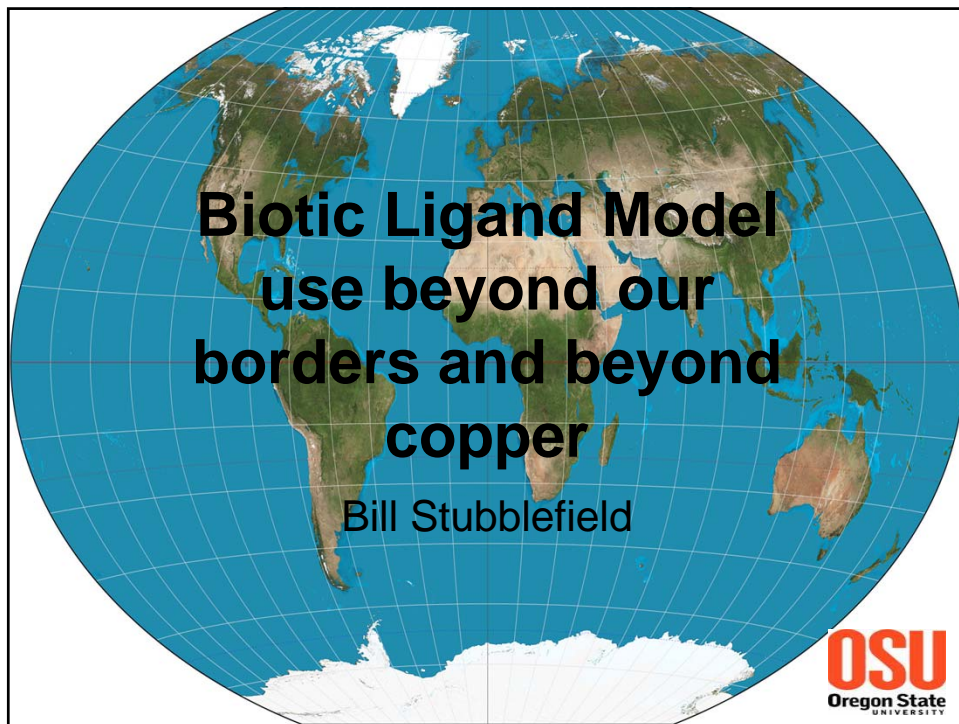


# Permitting Considerations Using the BLM



- ▶ Limits will be expressed as total recoverable metal. Compliance monitoring will measure total recoverable. (40 CFR 122.45(c))
- ▶ Seasonal Limits
  - ▶ Variations in input parameters and critical flows
- ▶ Monitoring Requirements for Parameters in Reissued Permit
  - ▶ Sampling Events
- ▶ Influence of Discharge on Water Chemistry and BLM Criteria
- ▶ Anti-backsliding Provisions and Antidegradation
- ▶ Downstream Protection (40 CFR 131.10(b) and 40 CFR 122.4(d))





**WHY SHOULD WE CARE  
ABOUT THE REST OF THE  
WORLD?**

## Why should we care?

- European approach is considered the “state-of-the-science” for developing water quality standards
  - US EPA approach is 30 yrs old
  - Little impetus in US to develop new data
  - Currently, Canada, Australia/New Zealand and many of the Asian countries all model their derivation approach after the European model

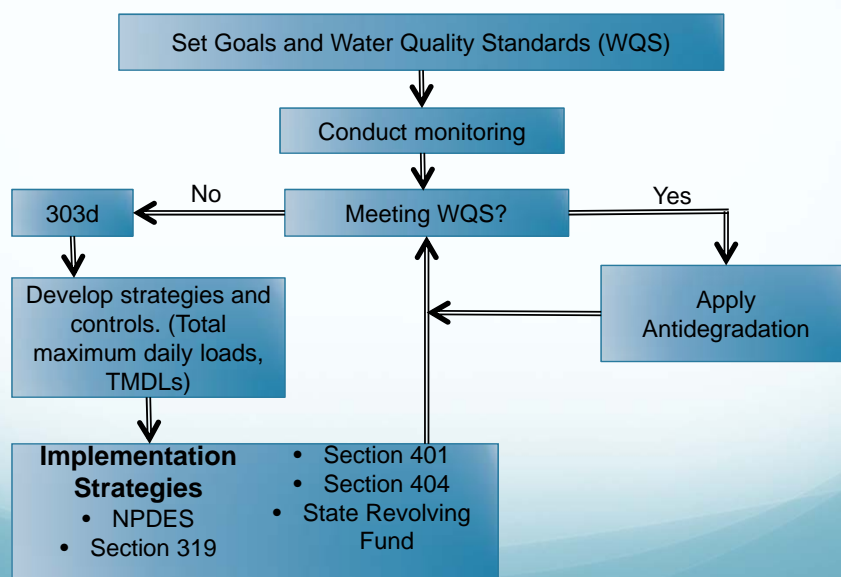
## Why should we care?

- What is the driving force for data generation in EU?
  - REACH (TSCA Euro-style)
    - Requires the generation of toxicity data for all materials imported to or manufactured in Europe
    - Has lead to the development of bioavailability models
  - Water Framework Directive
    - Requires the evaluation of risk and derivation of Environmental Quality Standards (EQS)
    - New materials under evaluation now

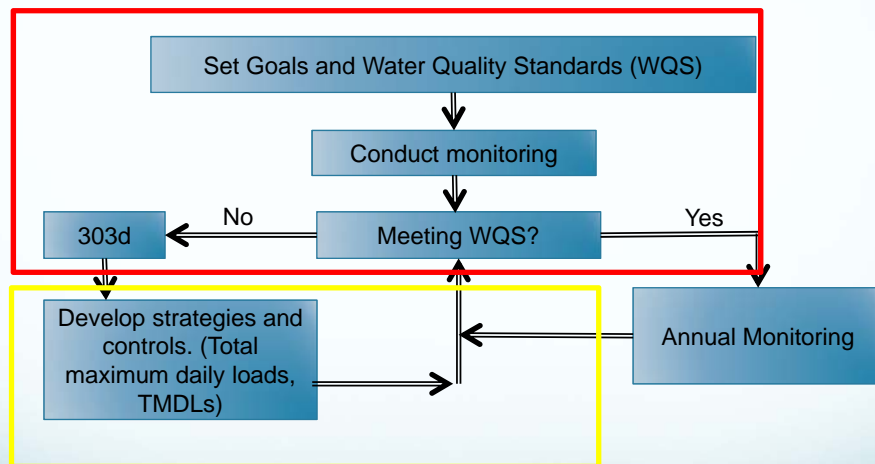
# Topics

- US Clean Water Act (CWA) vs EU Water Framework Directive (WFD)
- Incorporation of bioavailability in Criteria/Standards
- Implementation strategies and others experiences
- Other metals?

## Clean Water Act



# Water Framework Directive



## WFD is a “New” Regulation

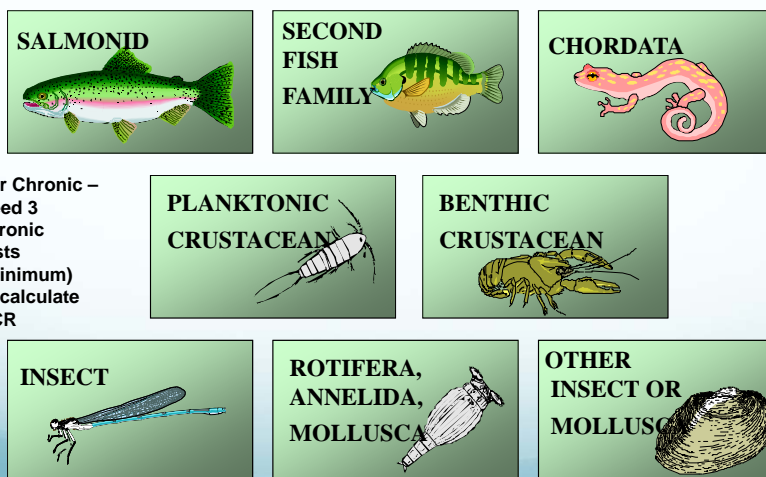
- 1995/1996: Fundamental rethink of Community water policy
  - The current water policy was fragmented
  - Need for a single piece of framework legislation to resolve these problems
- 2000: Adoption of the water framework directive (Directive 2000/60/EC)
- 2008: Priority substance directive or also called the “EQS & Mixing zone directive” (Directive 2008/105/EC)

## Use of EQS

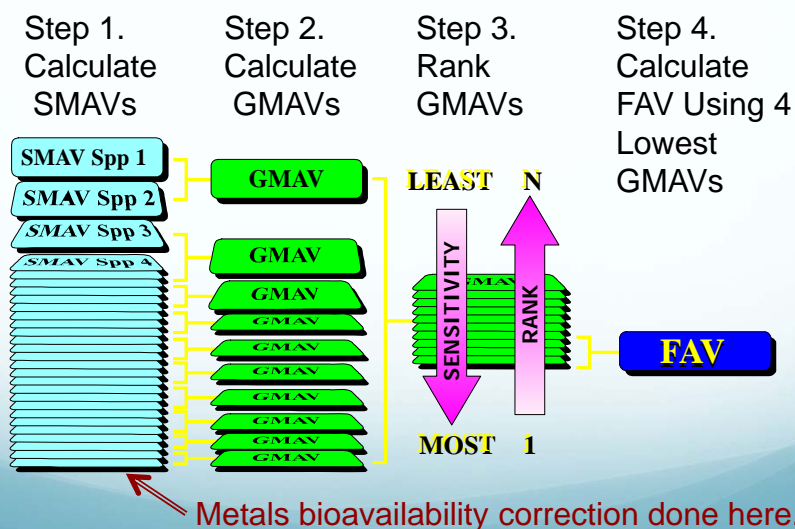
- Compliance assessment:
  - A comparison of the arithmetic mean of monitored concentration of a chemical, calculated from 12 monthly grab samples at one site, with an Annual Average EQS
  - If the EQS is exceeded then the water body will be classified as not achieving good status
- Permits to discharge are:
  - Set in such a way that the EQS would not be exceeded in any effluent receiving water (after due consideration of mixing zones)
  - Set differently by different authorities.....

## HOW IS THE BLM USED IN DEVELOPING CRITERIA/STANDARDS

# USEPA Minimum Dataset for Freshwater Acute Criteria Derivation – 1985 Guidelines Method



## Final Acute Value (FAV) Calculation

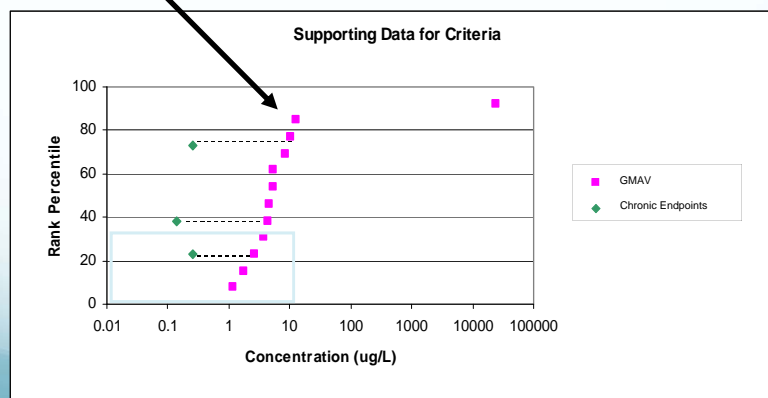


## Hardness based AWQC is a one-parameter BLM

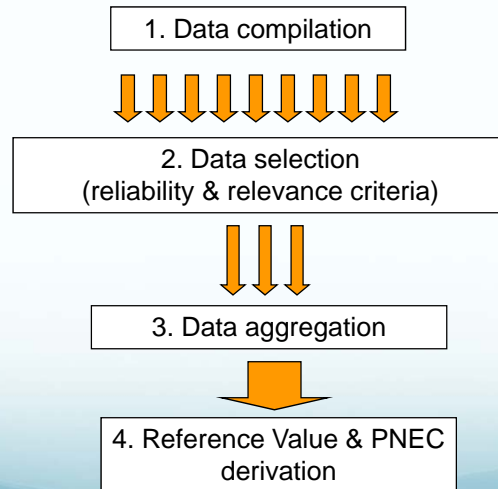
- In deriving standard hardness based AWQC toxicity data are normalized to hardness of 50 mg/L as  $\text{CaCO}_3$  based on the hardness:toxicity relationship prior to FAV/FCV calculation.

## Aquatic Life AWQC Calculation

- Rank Genus Mean Acute Values (GMAV) and Calculate the Percentile of Each Rank ( $100 R/(N+1)$ )



# General EU framework for EQS derivation



## Test Species Requirements

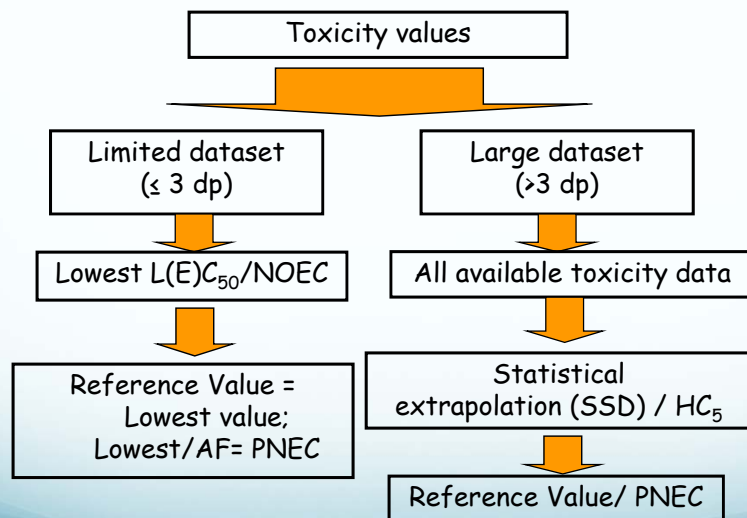
| US EPA   | EU  |
|--|---|
| the family Salmonidae in the Class Osteichthyes  | Fish  |
| A second family of fish in the Class Osteichthyes (preferably a commercially or recreationally important warm-water species) | Second family in the phylum Chordata                                  |
| A third family in the phylum Chordata  |   |
| Planktonic crustacean  | Crustacean  |
| Insect   | Insect  |
| A family in a phylum other than Arthropoda or Chordata   | A family in a phylum other than Arthropoda or Chordata                |
| A family in any order of insect, or any phylum not already represented   | A family in any order of insect of any phylum not already represented |
| Benthic crustacean   |   |
|  | Algae   |
|  | Higher plant  |



## Data requirements

- Only chronic standards are developed, therefore only chronic tests are considered.
  - Data requirements are “looser” than in the US.
- Data endpoints are EC10 (preferred) or NOEC
  - EC20 typically used by EPA

## Reference Value/PNEC derivation



## PNEC derivation - chronic exposure

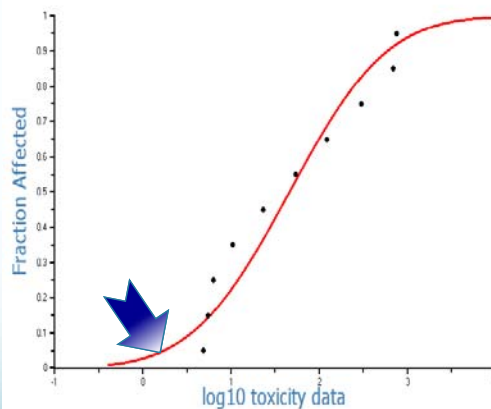
### 1. Data poor substances

- Additional testing or
- Use of empirically derived assessment factors on the lowest acute/chronic value

| Available data  | Assessment factor  |
|---|--------------------|
| At least one short-term L(E)C <sub>50</sub> from each of three trophic levels of the base set (fish, Daphnia and algae) | 1,000 <sup>a</sup> |
| One long-term NOEC (either fish or Daphnia)   | 100 <sup>b</sup>   |
| Two long-term NOECs from species representing two trophic levels (fish and/or Daphnia and/or algae)                     | 50 <sup>c</sup>    |
| Long-term NOECs from at least three species (normally fish, Daphnia and algae) representing three trophic levels        | 10 <sup>d</sup>    |

## 2. Data rich substances: HC<sub>5</sub> calculation

- Chronic data (EC<sub>10</sub>) for all species available.
- Median HC<sub>5</sub> calculated using log normal distribution
- BLM corrects all data to common water quality conditions prior to HC<sub>5</sub> calculation



Calculated using ETX 2.0 (RIVM 2004)

## **BIOAVAILABILITY**

**WHAT MAKES AN  
ACCEPTABLE BLM?**

## USEPA Guidance from the 1985 AWQC Guide

- “If the acute toxicity of the material to aquatic animals apparently has been shown to be **related to a water quality characteristic** such as hardness or particulate matter for freshwater animals or salinity or particulate matter for saltwater animals, a Final Acute Equation should be derived based on that water quality characteristic.”
- “When enough data are available to show that acute toxicity to **two or more species** is similarly related to a water quality characteristic the relationship should be taken into account as described .....
- “If useful slopes are not available for **at least one fish and one invertebrate** or if the available slopes are too dissimilar or if too few data are available to adequately define the relationship between acute toxicity and the water quality characteristic,” return to home do not collect \$200.....

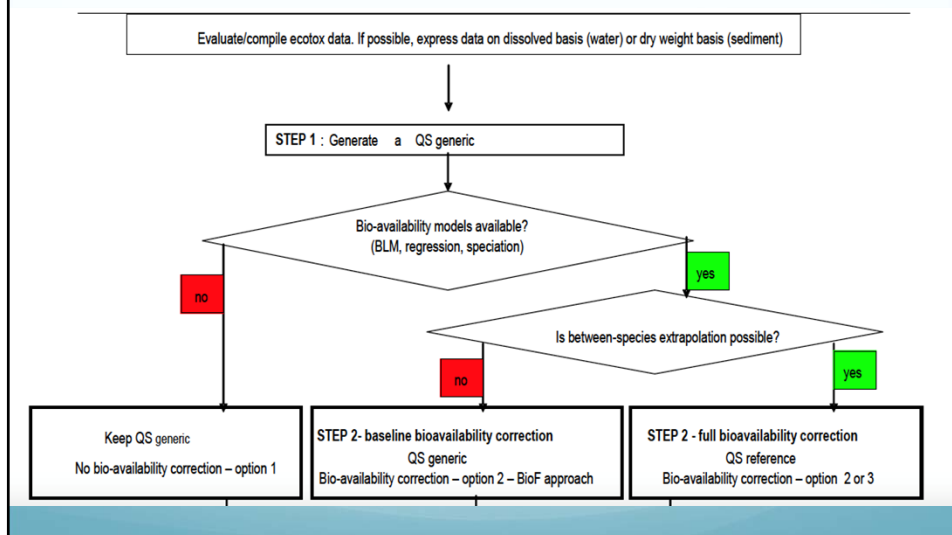
## EU BLM requirements

- If models are available that involved bioavailability correction (BLM's), the **models may be species-specific** and, therefore, bioavailability correction is only possible if the BLM models have been developed and validated for **at least three higher taxonomic groups, including an algae, and invertebrate, and a fish species.**
  - This typically requires testing in natural waters and an evaluation of the predictive capability of the BLM.

## EU BLM requirements

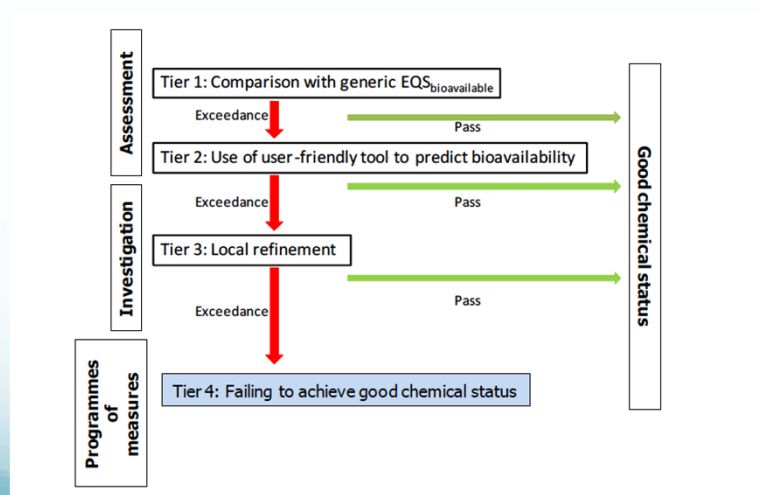
- Full BLM normalization of the entire NOEC dataset is justified and full bioavailable correction can be performed only if models are available and if additional quantitative evidence is available to **confirm the applicable at the of the three BLM's to at least three additional taxonomic groups** (at least at the level of class, but preferably at the level of phylum).
- This requires “spotcheck” tests with additional species and comparison to predictions from the original BLM database.

## Incorporation of bioavailability correction



# COMPLIANCE

## Tiered EQS compliance assessment under the WFD



## Tier 1

- Compares “Generic” Standard to **dissolved** metal concentrations

9/12/2016 29

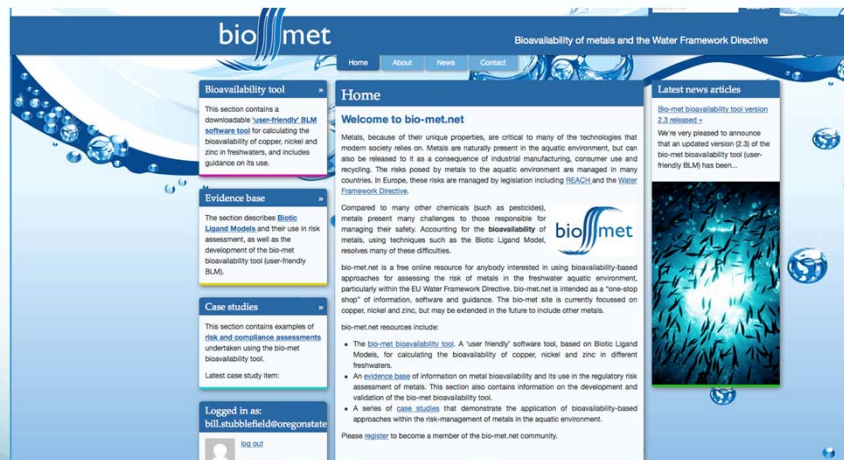
## “Conventional” Bioavailability models (BLMs)

- Pros:
  - Quantitative
  - Mechanistically based, more robust and flexible than empirical approaches
- Cons:
  - Usually requires large amounts of data on environmental conditions (pH, DOC, Ca, Mg, Na, K, Cl, SO<sub>4</sub>, alkalinity, temperature)
  - Complicated and time consuming

## Tier 2: BLM

- Starts with “User-friendly” modeling approach
  - Attempts to address the complexity and data requirement limitations of the “full” BLMs
  - Require data on a reduced suite of input parameters that have been found to predominantly influence bioavailability calculations after a sensitivity analysis – pH, DOC, Ca

## BIOMET (<http://bio-met.net>)





## Tier 3

- Not as specific as the first two tiers and is termed “local refinement”.
- Provides an opportunity to consider local issues that might affect the assessment of risk due to metals, e.g. local background concentrations of metals, or a more robust assessment of local water chemistry conditions (including possible running the full BLM).

## Tier 4

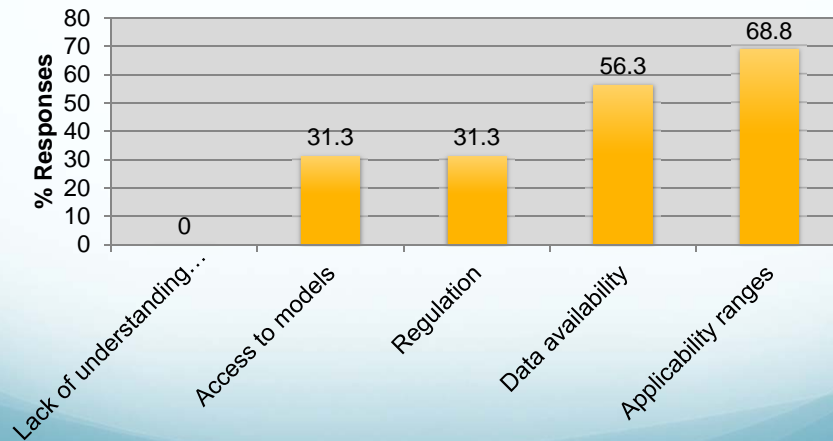
- At this tier the failure of a site to achieve the  $EQS_{bioavailable}$  has been clearly determined.
- Consideration of a program of measures to mitigate the situation, within the appropriate cost/benefit framework, may be required.

## **EXPERIENCE/CONCERNS WITH THE IMPLEMENTATION OF THE BLM**

### **Bio-Met experience**

- A questionnaire was circulated to all registered users of the bio-met site (<http://bio-met.net>)

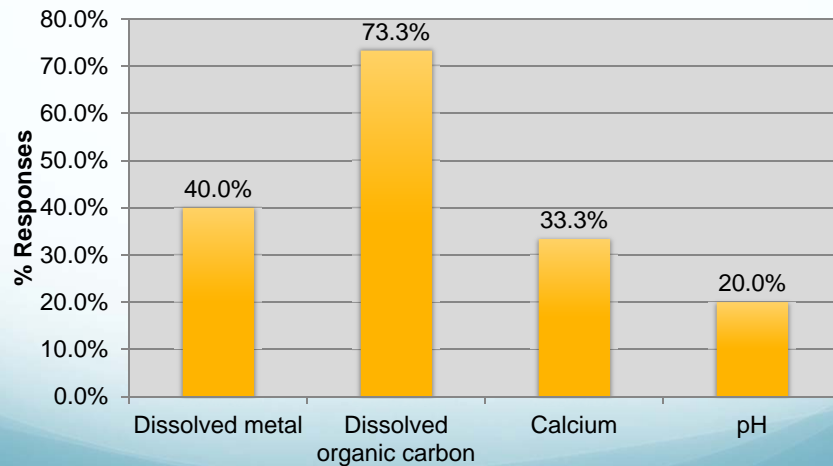
## What issue is most limiting to the implementation of bioavailability for you?



## Boundary limits for BioMet

| Metal | pH    | Ca (mg/L) | DOC (mg/L) |
|-------|-------|-----------|------------|
| Zn    | 6-8.5 | 3-160     | 30         |
| Ni    | 6-8.7 | 2-88      | 30         |
| Cu    | 6-8.5 | 3.1-160   | 30         |

## Does the availability of data for the supporting parameters limit the applicability of the bio-met tool?

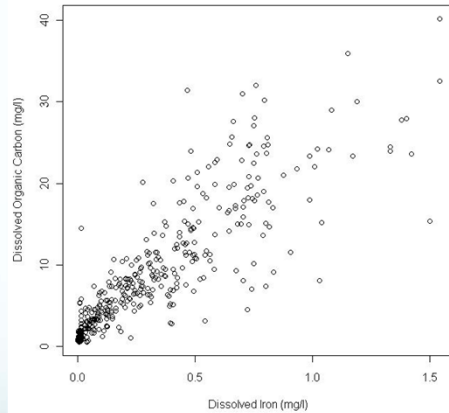


## Conclusions and Recommendations

- DOC data availability was most commonly limiting (noted by almost 3/4 of respondents), although dissolved metal data was also considered to be a limiting factor by 40% of respondents.

# Estimation of DOC from dissolved Fe

Relationship between dissolved iron and dissolved organic carbon (from 407 samples from England, Scotland and Wales)



$$\text{DOC (mg l}^{-1}\text{)} = 20.79 \cdot \text{Fe (dissolved, mg l}^{-1}\text{)} + 2.32 \quad r^2 = 0.738$$

$$\log_{10}(\text{DOC, mg l}^{-1}\text{)} = 0.56 \cdot \log_{10}(\text{Fe, dissolved, mg l}^{-1}\text{)} + 1.24 \quad r^2 = 0.781$$

Merrington G, Peters A, Brown B, Delbeke K, van Assche F, Sturdy L, Waeterschoot H, Batty J. 2008. The use of biotic ligand models in regulation: the development of simplified screening models and default water parameters. Paper presented at SETAC World Congress, Sydney, August 3-7th

# Estimating major cations and anions from Ca

Integrated Environmental Assessment and Management — Volume 7, Number 3—pp. 437–444  
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## Regulatory Consideration of Bioavailability for Metals: Simplification of Input Parameters for the Chronic Copper Biotic Ligand Model

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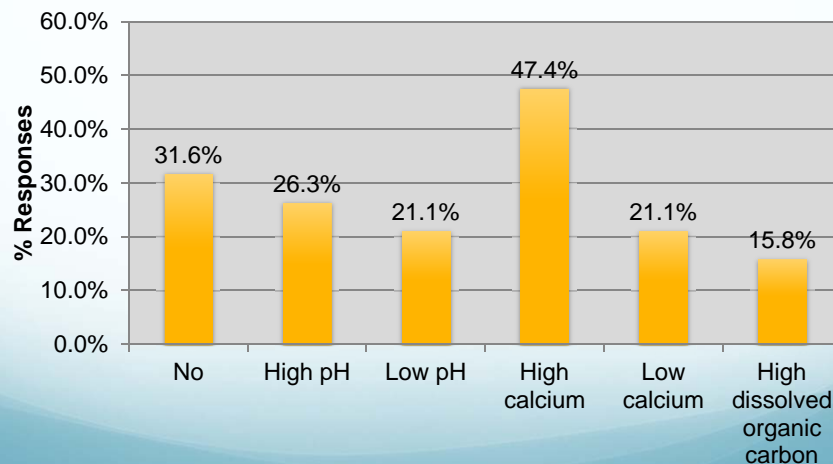
(Submitted 27 July 2010; Returned for Revision 19 October 2010; Accepted 5 November 2010)

### ABSTRACT

The chronic Cu biotic ligand model (CuBLM) provides a means by which the bioavailability of Cu can be taken into account in assessing the potential chronic risks posed by Cu at specific freshwater locations. One of the barriers to the widespread regulatory application of the CuBLM is the perceived complexity of the approach when compared to the current systems that are in place in many regulatory organizations. The CuBLM requires 10 measured input parameters, although some of these have a relatively limited influence on the predicted no-effect concentration (PNEC) for Cu. Simplification of the input requirements of the CuBLM is proposed by estimating the concentrations of the major ions  $\text{Mg}^{2+}$ ,  $\text{Na}^+$ ,  $\text{K}^+$ ,  $\text{SO}_4^{2-}$ ,  $\text{Cl}^-$ , and alkalinity from Ca concentrations. A series of relationships between  $\log_{10}(\text{Ca, mg l}^{-1})$  and  $\log_{10}(\text{major ion, mg l}^{-1})$  was established from surface water monitoring data for Europe, and applied in the prediction of Cu PNEC values for some UK freshwater monitoring data. The use of default values for major ion concentrations was also considered, and both approaches were compared to the use of measured major ion concentrations. Both the use of fixed default major ion concentrations, and major ion concentrations estimated from Ca concentrations, provided Cu PNEC predictions which were in good agreement with the results of calculations using measured data. There is a slight loss of accuracy when using estimates of major ion concentrations compared to using measured concentration data, although to a lesser extent than when fixed default values are applied. The simplifications proposed provide a practical evidence-based methodology to facilitate the regulatory implementation of the CuBLM. Integr Environ Assess Manag 2011;7:437–444. © 2011 SETAC.

**Keywords:** Copper Biotic ligand model Environmental regulation

Do water chemistries which are outside the application range of the models limit use of the bio-met tool? If so which waters?



## Conclusions and Recommendations

- Approximately 1/3 of respondents did not consider the applicability ranges of the models to limit their use of Biomet.
- Unexpectedly, the most common conditions which prevented the application of Biomet was reported to be high Ca concentrations (this could be due to the upper limit of 88 mg l<sup>-1</sup> Ca for Ni in particular) by almost half of respondents, with high pH noted as limiting by a quarter of respondents.
- Low pH and low Ca were both noted as being limiting by 1/5 of respondents, although low pH and low Ca were only identified together (i.e. soft, acid waters) in half of these cases.
- High DOC concentrations were considered to be limiting least frequently, and this factor was never identified alone.

# Workshop on metal bioavailability under the Water Framework Directive: Policy, Science and Implementation of regulatory tools

June 2011

## Conclusions from 2011 Workshop

- Bioavailability needs to be taken into account in the regulatory context of the WFD. The reason for this is that it clearly reflects the latest science and understanding
- The risk of not accounting for bioavailability is being both over-protective (i.e. taking measures where they are not needed because they have been wrongly identified as an issue), and under-protective (i.e. not taking measures where they are needed, but hadn't been identified)
- Using bioavailability approaches can help improve identification of real problems in sensitive waters, and in prioritizing sites or performing investigations
- The BLMs are relatively complex because, in part, these models reflect complex realities. Yet retaining some of the existing "old" approaches that are not representing the current science is not an option due to the potential for drawing spurious conclusions from their use
- Simplified models and tiered approaches seem to be promising tools to implement bioavailability correction in practice.

## Conclusions from 2011 Workshop

- Monitoring and assessment conclusions:
  - There is a need to extend more widely the monitoring of dissolved concentrations of metals in the aquatic environment
  - Total concentrations may still be needed for other purposes (e.g. estimation of loads in permitting), but dissolved concentrations are needed for compliance checking of chemical status
  - Analytical issues need careful attention (filtering, etc) due to the requirement to ensure that the limits of detection are 10% of the EQSbioavailable
- There is a need to monitor at least the most important parameters that influence bioavailability: Ca, DOC and pH. These should be monitored at the same time as dissolved metal concentrations.
- In some circumstances it might be possible to use default values for Ca, DOC and pH. However, this will only be when sufficiently developed datasets are available to ensure the variability in the waterbody is well known

## Use of tiered BLM approaches

- One of the main advantages of any tiered approach is that it is simple. In addition, there can be flexibility in implementation steps of tiered approaches.
- Any tiered approach needs to be based on simplified models that are protective enough so that we have high confidence we do not overlook problems.



## Use of tiered BLM approaches

- The use of default values for Ca, DOC, pH in a tiered approach is possible if they are protective enough to account for variability, and this decision needs to be based on a thorough knowledge of variability at waterbody level.
- Clear documentation when using the tiered approach and tools on decision making is important, to enable someone to repeat the steps taken and come to the same conclusions.

## Member States experience after implementation

- For Cu, using the bioavailability-based approaches there is quite a substantial reduction in the number of EQS exceedances.
- For Zn, there is some reduction in the number of EQS exceedances, but the reduction is less dramatic than for Cu.
- The location of the exceedances changes when accounting for bioavailability.
- There is a need to ensure “Best Practice” is promoted in sampling and analytical work.

## Available BLMs

| Metal | Acute BLM | Chronic BLM |
|-------|-----------|-------------|
| Ag    | X         | X           |
| Al    | X         | X           |
| Cd    | X         | X           |
| Co    |           | X           |
| Cu    | X         | X           |
| Mn    |           | X           |
| Ni    | X         | X           |
| Pb    | X         | X           |
| Zn    | X         | X           |

## ALUMINUM BLM