Overview of the Long Term 2 Enhanced Surface Water Treatment Rule

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Overview of the Long Term 2 Enhanced Surface Water Treatment Rule (LT2)

- Final rule, published January 2006, reflects the M-DBP Federal Advisory Committee's Agreement in Principle recommendations.
- Applies to all public water systems using surface water sources or ground water under the direct influence of surface water (GWUDI).
- The purpose of the LT2 rule is to reduce illness linked to *Cryptosporidium* and other microbial pathogens in drinking water and to address risk-risk trade-offs with the control of disinfection byproducts.



Overview of LT2 -Continued

- Addresses a number of public health concerns that remained following implementation of the Interim Enhanced Surface Water Treatment Rule (IESWTR)(1999) and Long Term 1 Enhanced Surface Water Treatment Rule (LT1ESWTR)(2002):
 - Supplements existing regulations by targeting higher risk systems (filtered systems with high source water. *Cryptosporidium* concentration and unfiltered systems) for additional *Cryptosporidium* treatment.
 - Continues Disinfection Profiling and Benchmarking to LT2 implementation to address risk-risk tradeoffs with DBP control.
 - Need for PWSs with uncovered finished water storage facilities to take steps to reduce the risk of contamination of stored (finished) water prior to distribution to consumers.



Key LT2 Rule Requirements





Why are we concerned about UCFWR?

Concern for contamination from bird waste, wild and domestic animal wastes, human activity, algal growth, insects, and airborne deposition.

- Concerns re: pathogenic bacteria, viruses, and protozoa from bird and animal waste.
- Birds a significant source of contamination-bird feces may contain *Salmonella, Mycobacterium, Cryptosporidium, Giardia.*
- Algal growth-taste, odor, cyanobacterial toxin, DBP formation
- Objects being thrown into reservoir, security issues.
- Airborne deposition-industrial pollutants, vehicle emissions, pollen, dust, particulate matter.



Addressing the Concerns-2001

- Stage 2 MDP Federal Advisory Committee Agreement in Principle called for addressing all UCFWRs.
- Existing state standards required covers or required systems to meet "Ten States" standards.
- "Ten States" standards (*Recommended Standards for Water Works*, Water Supply Committee of the Great Lakes) calls for reservoirs to have watertight roofs.
- AWWA standards (G200.09) "reservoirs shall be covered and protected from contamination or shall incorporate additional treatment of the water as it leaves the reservoir."



UCFWR requirements – Rule Proposal vs. Final Rule

- Rule Proposal
 - Cover the reservoir;
 - Treat UCFWR discharge-provide 4-log virus inactivation; or
 - State approved risk mitigation plan.
- Final Rule
 - Cover the reservoir;
 - Treatment of UCFWR discharge to include at least 4-log virus, 3-log *Giardia*, and 2 log *Cryptosporidium* inactivation and/or removal.
 - State approved risk mitigation plan removed.



Why were the proposed UCFWR requirements changed?

EPA received significant public comment on the proposed requirements for uncovered finished water storage facilities.

- Several commenters recommended that EPA require all finished water reservoirs to be covered-making an UCFWR equal in quality to a covered reservoir not possible.
- Many commenters supported requiring treatment for *Giardia* and *Cryptosporidium* for PWSs that treat the reservoir discharge-treat as an unfiltered source - 3-log Giardia, 2-log Cryptosporidium, 4log virus inactivation and/or removal.
- Some commenters supported the proposed option of allowing risk mitigation plans as a reasonable alternative to the substantial costs associated with covering reservoirs or providing alternative storage.



Why were the proposed UCFWR requirements changed?

- Treatment only for virus is not protective against the range of pathogens that contaminate UCFWRs.
- EPA concluded that implementing a risk mitigation plan that would provide public health protection equivalent to covering or treating a reservoir is not feasible.
 - Many potential sources of contamination.
 - Significant limitations that all PWSs have in the control measures they can implement for UCFWRs.



History: Regulatory and Legal Actions Related to UCFWRs

- February 16, 1999 (IESWTR): Public water systems serving > 10,000 could no longer construct UCFWRs.
- March 15, 2002 (LT1ESWTR): Public water systems serving < 10,000 could no longer construct UCFWRs.
- August 11, 2003 (Proposed LT2ESWTR): Options to address UCFWRs: (1) cover, (2) provide 4-log virus inactivation, or (3) system implements a Stateapproved risk mitigation plan.



History: Regulatory and Legal Actions (Cont.)

- January 5, 2006 (Final LT2ESWTR): UCFWR requirements: (1) cover UCFWR or (2) treat the discharge to achieve inactivation and/or removal of at least 4-log virus, 3-log *Giardia lamblia* and 2-log *Cryptosporidium.*
- March 27, 2007 (Legal action): Petition for review of EPA's LT2 final agency action for both source treatment requirements and UCFWR requirements.



History: Regulatory and Legal Actions (Cont.)

- November 6, 2007 (Legal action): U.S. Court of Appeals for the District of Columbia Circuit supported EPA's basis for the final LT2ESWTR UCFWR provision that had been challenged.
- April 1, 2008 (LT2ESWTR): Systems must notify the State of use of any UCFWR.



History: Regulatory and Legal Actions (Cont.)

April 1, 2009 (LT2ESWTR): Systems must have completed or be on a State-approved schedule to complete

1) covering the reservoir, or

2) treating the discharge to achieve inactivation and/or removal of at least 4-log virus, 3-log *Giardia lamblia*, and 2-log *Cryptosporidium*.



Statistics on UCFWRs

- 1970's approximately 700 UCFWRs.
- 2006 (final LT2 published)- 81 UCFWRs.
- Today,
 - 43 reservoirs have been covered, decommissioned, or installed treatment.
 - 38 uncovered finished water reservoirs are still in use, all are under enforceable schedules to meet LT2 requirements.