Interagency Working Group Washington, D.C.

Robert García, JD Founding Director and Counsel, The City Project Assistant Professor, Charles Drew University www.cityprojectca.org





### Goals

1. How are healthy parks and schools civil rights and environmental justice issues?

2. Five point plan to distribute benefits and burdens and avoid discrimination

3. The values at stake

4. Community strategies







We heard from the community. Too many children, especially children of color, don't have access to parks where they can run free, breathe fresh air, experience nature, and learn about their environment.

This is an issue of social justice.

Because it's not enough to have this awesome natural wonder within your sight—you have to be able to access it.

President Barack Obama San Gabriel Mountains National Monument Dedication October 2014



My commitment to conservation . . . is about working with communities to open up our glorious heritage to everybody — young and old, black, white, Latino, Asian, Native American — to make sure everybody can experience these incredible gifts.

President Barack Obama San Gabriel Mountains National Monument Dedication October 2014





### Civil rights and environmental justice compliance plan

Applies to recipients of federal funding, public and private

1. Describe what do you plan to do

### 2. Analyze benefits and burdens on all people

Statistical and anecdotal evidence

GIS mapping and demographics

Define standards to measure progress and hold officials accountable

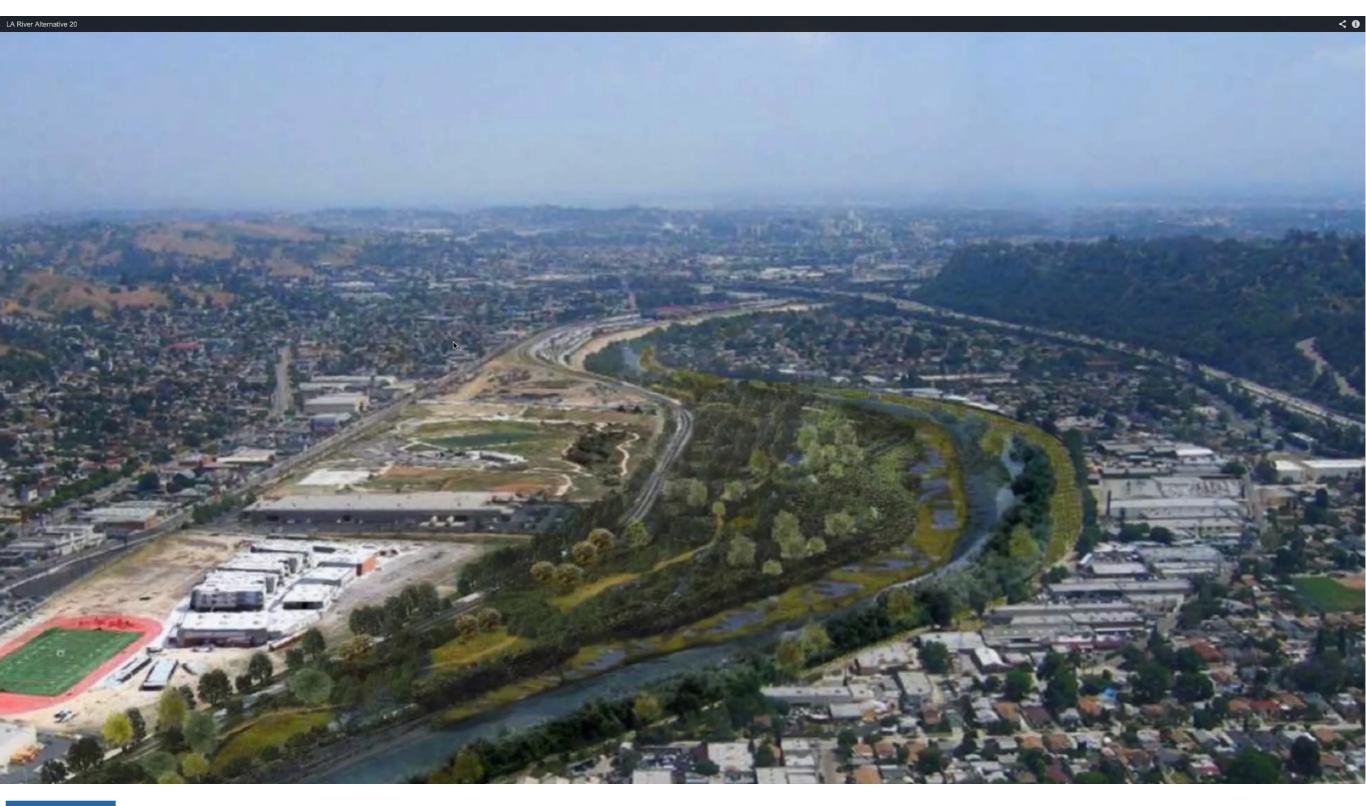
### 3. Analyze alternatives

### 4. Include people of color and low-income people

5. **Implement a plan** to distribute benefits and burdens fairly and avoid discrimination: both intentional discrimination, and unjustified discriminatory impacts.



### L.A. River US Army Corps of Engineers Best Practice Revitalizing the L.A. River





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## USACE L.A. River final plan \$1.4 billion

1. There are not enough parks, especially for people of color and low income people.

2. This contributes to health disparities based on race, color, national origin, and income.

3. Civil rights and environmental justice requires agencies to alleviate these disparities.

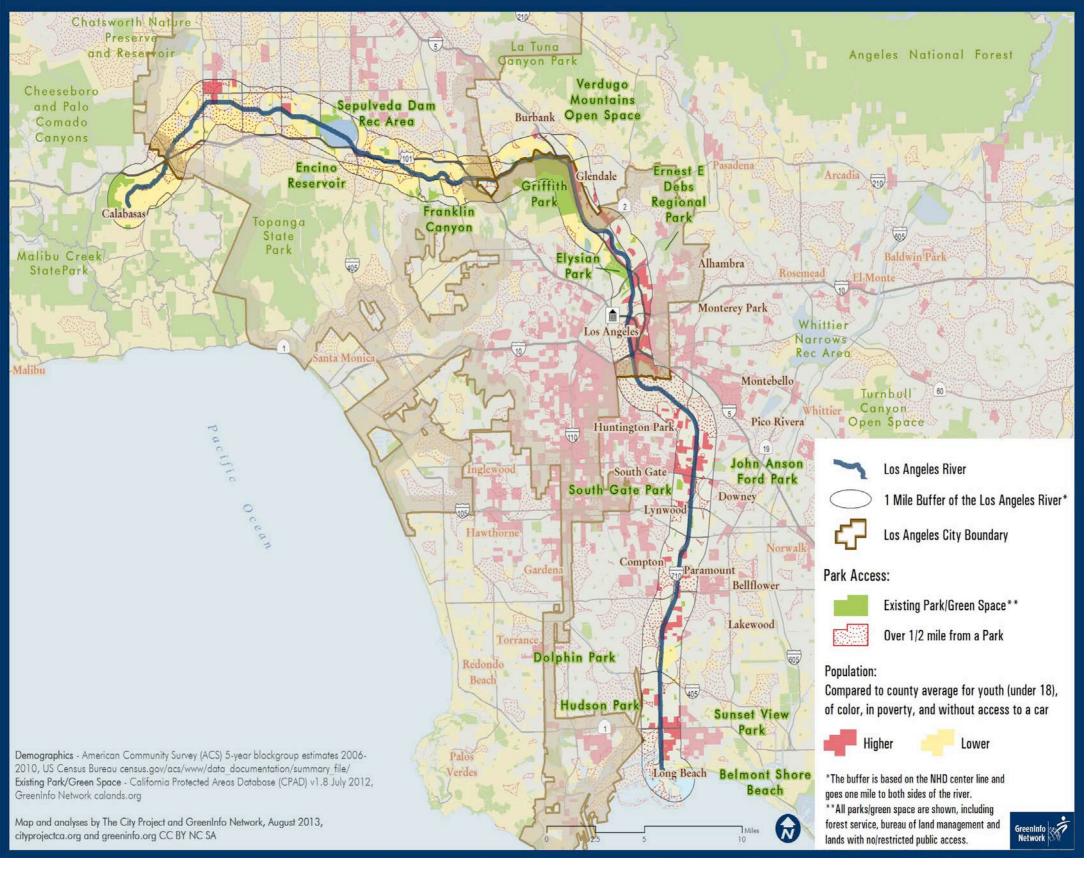
President's Executive Order 12898 Title VI Civil Rights Act 1964





### $\cap$ Park Access for Children of Color Living in Poverty with No Access to a Car

The City Project Los Angeles River



Example 1 The City Project

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### Agree:

**President Obama** 

USACE L.A. River Plan

NPS plan Santa Monica Mountains ROTV

NPS plan San Gabriel Mountains National Monument

HUD L.A. State Historic Park

President's Executive Order 12898

**Title VI Civil Rights Act 1964** 

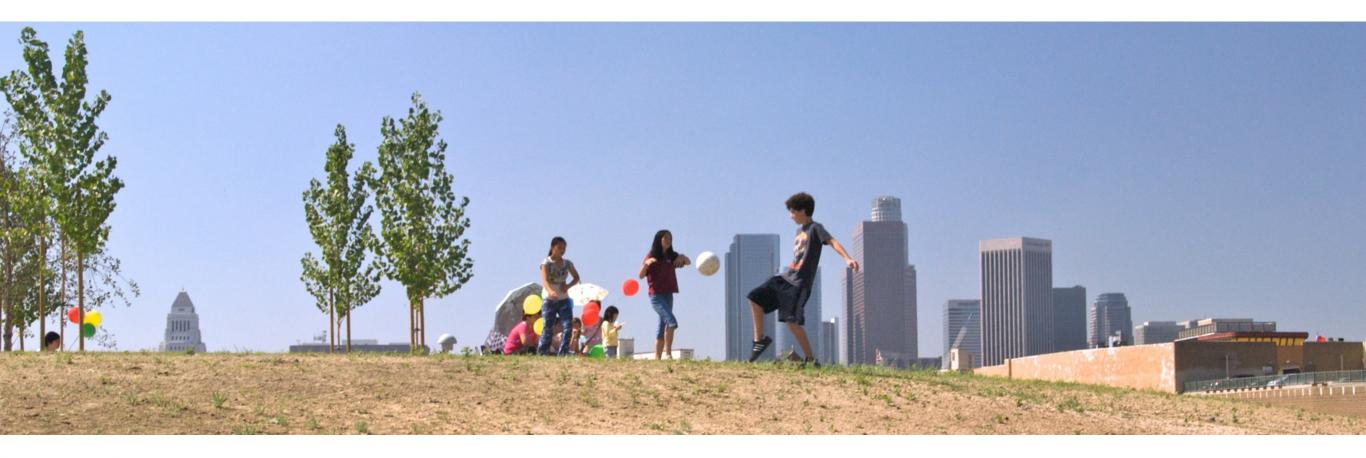


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### Los Angeles State Historic Park Best Practice HUD Secretary Andrew Cuomo

Community agitation People, planning, and environmental justice L.A. River

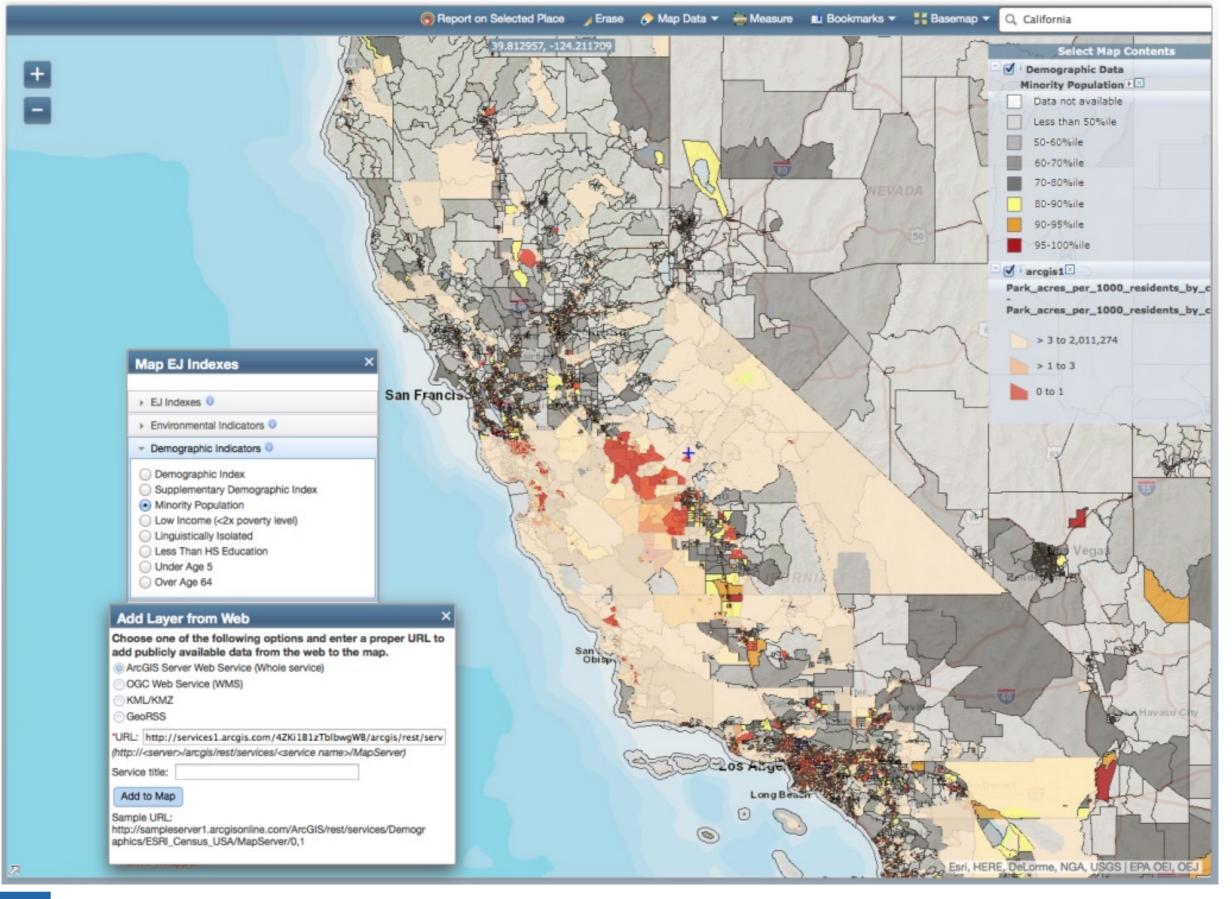
Title VI Civil Rights Act 1964 President's Executive Order 12898





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# CA Prop 84 and AB 31 need not greed

88% of funds invested in **park poor**, **income poor** communities that are disproportionately **of color** 

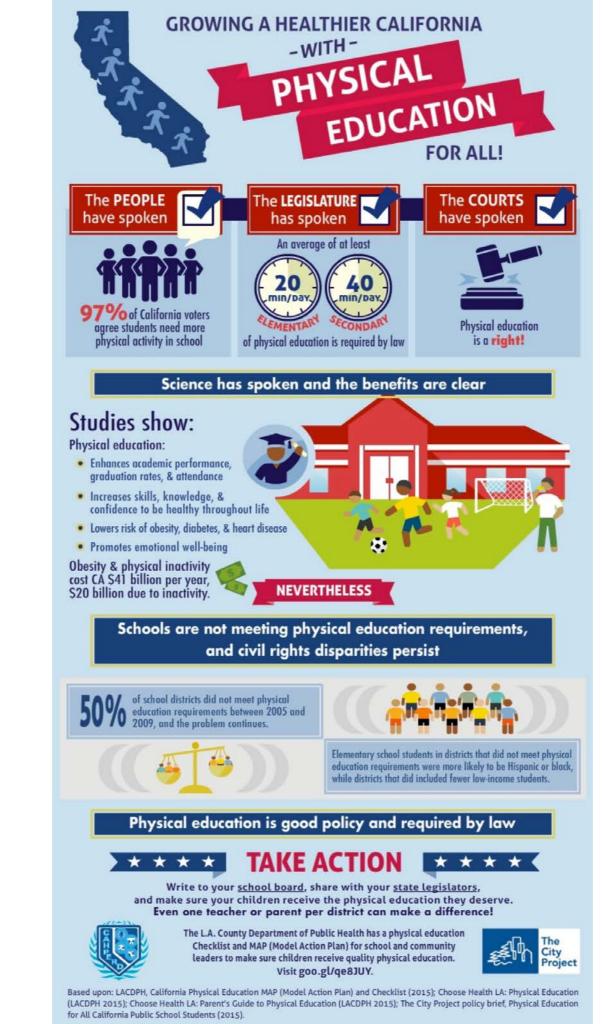
### AB 31 worked

Vague standards like "local parks and urban greening" don't work: 69% invested in disproportionately white, wealthy, park rich areas.

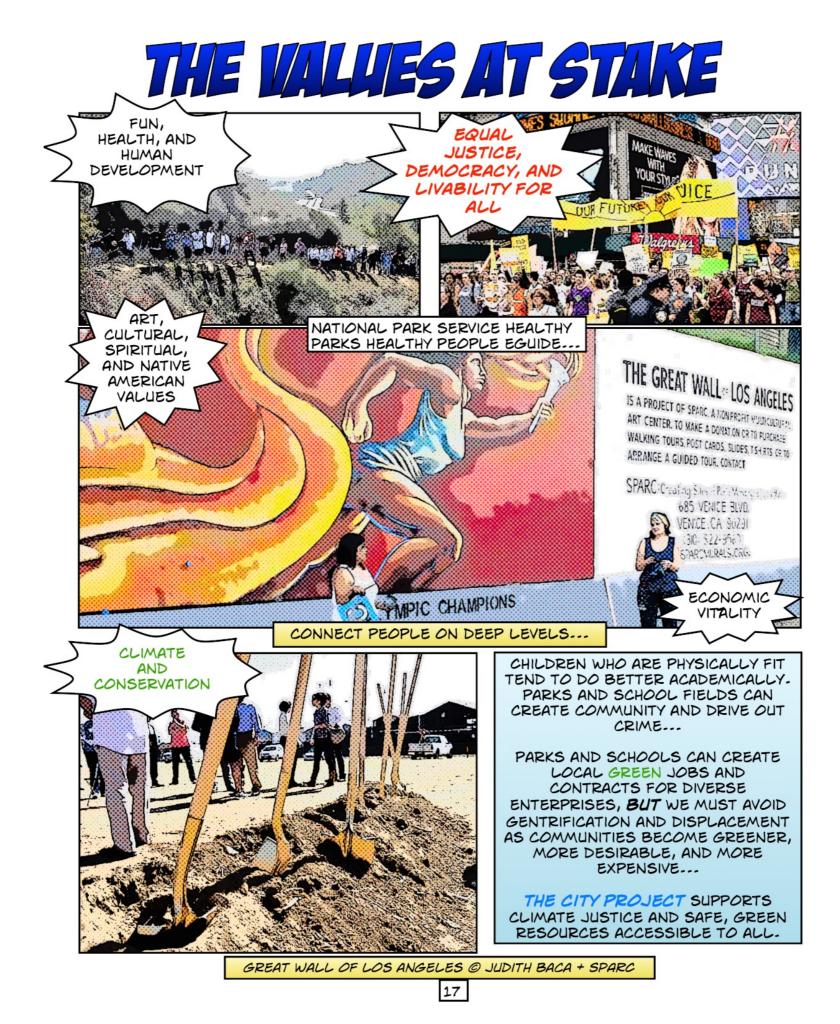
### That's backwards



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# Two Legal Frameworks for Reviewing Title VI Claims



- Disparate Treatment Discrimination
  - Similarly situated persons treated differently based on their race, color, or national origin
  - Action was, at least in part, based on race, color, or national origin
- Disparate Impact Discrimination
  - Policy or practice that is neutral on its face, but has a disproportionate adverse impact on persons of a particular protected class



Texas Department of Housing and Community Affairs v. Inclusive Communities Project, SCOTUS, 2015

Discriminatory impact standard regardless of intent is necessary to overcome legacy of residential segregation

Move the nation toward equal opportunity for all

Counteract unconscious prejudice, disguised animus, and implicit bias that escape easy classification as intentional discrimination





Fisher v University of Texas, SCOTUS, 2016

Data analysis race, color, and national origin

Ensure public benefits and burdens promote racial justice, human dignity, and diversity

The value of diversity:

Ending stereotypes Promoting cross-racial understanding Preparing for increasingly diverse workforce and society Cultivating leaders with legitimacy in the eyes of the public



Socioeconomic status not good enough

# **Transit to Trails & Every Kid in a Park**





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### Climate is a civil rights issue, as well as a health, economic, and environmental issue





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STRENGTHEN, DON'T ROLL BACK, CIVIL RIGHTS ...





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# **Strategies for Success**

The City Project works with diverse allies to implement strategies to improve green access for all through: (1) community organizing and coalition building; (2) translating research into policy, law and systemic change; (3) strategic media campaigns, including new social media; and (4) policy and legal advocacy outside the courts. (5) When necessary, we also seek access to justice through the courts.







#### Using Civil Rights Tools to Address Health Disparities

Michael Rodriguez, MD, MPH; Marc Brenman; Marianne Engelman Lado, JD; and Robert García, JD



Policy Report The City Project







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"Simple justice requires that public funds, to which all taxpayers of all races contribute, not be spent in any fashion which encourages, entrenches, subsidizes, or results in racial discrimination."

President John F. Kennedy, message to Congress on Title VI of the Civil Rights Act of 1964

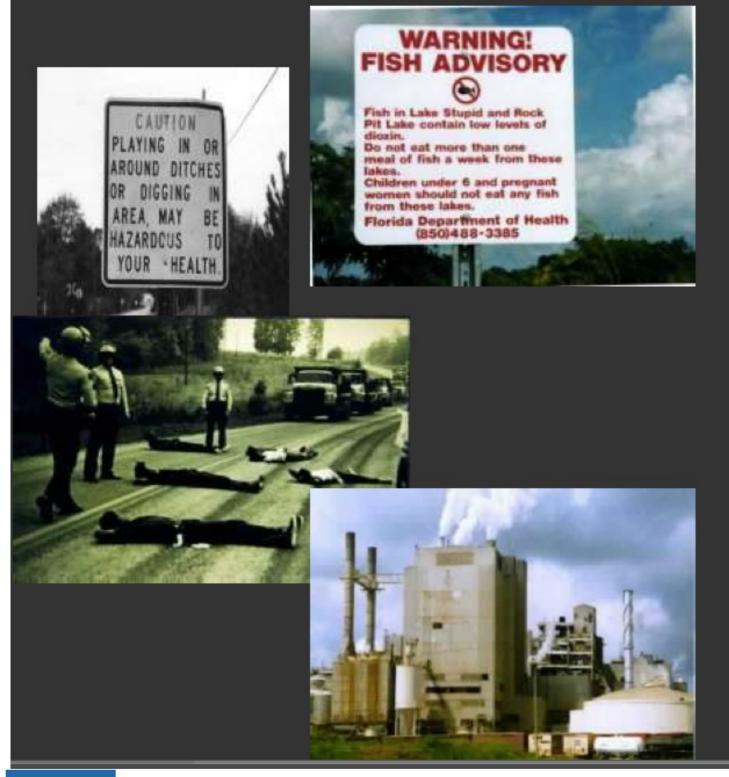


"We do not have to be lawyers to understand, 'Do unto others as you would have them do unto you'"

Senator Hubert Humphrey, Senate Debate on Civil Rights Act of 1964



# **Environmental Justice Principle**



 Environmental justice embraces the principle that all people and communities are entitled to equal protection of our environmental, health, employment, education, housing, transportation, and civil rights laws



# Unjustified Discriminatory Impacts Title VI and Regulations

1. Are there numerical disparities?

Statistical studies, anecdotal evidence Data collection and analysis GIS mapping, demographics and census data Standards to measure progress, hold officials accountable

2. Are the disparities justified by business necessity?

3. Are there less discriminatory alternatives to accomplish similar goals?



# **Intentional Discrimination**

## **Circumstantial evidence**

- 1. Numerical disparities
- 2. History of discrimination
- 3. Substantive irregularities
- 4. Procedural irregularites
- 5. Pattern and practice
- 6. Knowledge of impacts





Who is covered by Title VI?

Applies to any recipient of federal funding

States, cities, universities, private corporations, individuals

Applies to all programs or activities of recipients

No intentional discrimination and no unjustified discrimination based on race, color, or national origin





# How can federal agencies ensure compliance with Title VI?

Collect, analyze, and publish data on park and health disparities

Teaching materials

Funding requirements

Planning

**Regulations and guidance** 

**Complaint investigations** 

Require civil rights analysis if evidence of disparities



Lity Justice Department access to justice through courts



# How is Title VI enforced by the people?

- Recipients of federal funding compliance analysis and plan
- Collect, analyze, publish data on park and health disparities
- Take part in funding, planning, public comment process
- Administrative complaints
- Access to justice through the courts



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